

# Wednesday, May 1, 2024 6:00 p.m.

This meeting includes in-person and virtual participation.

Council Chambers

333 Broadalbin Street SW

Or join the meeting here:

https://council.albanyoregon.gov/groups/lac/zoom

Phone: 1 (253) 215-8782 (long distance charges may apply) Meeting ID: 891-3470-9381 Passcode: 530561

Please help us get Albany's work done. Be respectful and refer to the rules of conduct posted by the main door to the Chambers and on the website.

- 1. Call to Order and Pledge of Allegiance
- 2. Roll Call
- 3. Approval of Minutes
  - April 3, 2024 [Pages 3-5]
- 4. Business from the Public

Persons wanting to provide comments may:

- 1- Email written comments to <u>cdaa@albanyoregon.gov</u>, including your name, before **noon on the day of the meeting.**
- 2- To comment virtually during the meeting, register by emailing <a href="mailto:cdaa@albanyoregon.gov">cdaa@albanyoregon.gov</a>
  before noon on the day of the meeting, with your name. The chair will call upon those who have registered to speak.
- *3-* Appear in person at the meeting and register to speak.
- 5. Scheduled Business
  - A. HI-04-24, Type III Quasi-Judicial Process [Pages 6-18]

<u>Summary:</u> Historic Review of Use of Substitute Materials to replace the existing siding at 906 11th Avenue SW.

(Project planner – Alyssa Schrems <u>alyssa.schrems@albanyoregon.gov</u>)

B. HI-05-24, Type III – Quasi-Judicial Process [Pages 19-63]

<u>Summary:</u> Historic Review of Exterior Alterations to install new HVAC louvers in existing window frames at 336 9th Avenue SW.

(Project planner – Alyssa Schrems alyssa.schrems@albanyoregon.gov)

albanyoregon.gov/cd



- C. HI-01-24/SP-04-24, Type III Quasi-Judicial Process [Pages 64-193]

  <u>Summary:</u> Historic Review of Exterior Alterations and New Construction and Site Plan Review for a 4,004 square foot addition onto an existing structure and the decoupling of an existing addition into a separate structure at 133 5th Avenue SE.

  (Project planner Alyssa Schrems <u>alyssa.schrems@albanyoregon.gov</u>)
- 6. Business from the Commission
- 7. Staff Updates
- 8. Next Meeting Date: Wednesday, June 5, 2024
- 9. Adjournment

This meeting is accessible to the public via video connection. The location for in-person attendance is accessible to people with disabilities. If you have a disability that requires accommodation, please notify city staff at least 48 hours in advance of the meeting at: <a href="mailto:cdaa@albanyoregon.gov">cdaa@albanyoregon.gov</a> or call 541-917-7550

Testimony provided at the meeting is part of the public record. Meetings are recorded, capturing both in-person and virtual participation, and are posted on the City website.



#### **MINUTES**

Wednesday, April 3, 2024 Meeting Council Chambers, City Hall

Approved: Draft

#### Call to Order

Chair Chad Robinson called the meeting to order at 6:00 p.m.

Pledge of Allegiance 6:00 p.m.

Roll Call

Members present: Chad Robinson, Camron Settlemier, Mason Cox, Cathy Winterrowd

Members absent: Bill Ryals (excused) Richard Engeman (excused), Rayne Legras

Approval of Minutes 6:02 p.m.

**Motion:** Commissioner Settlemier moved to approve the minutes from March 6, 2024, with a correction to the date of the restored fire truck to 1925. Commissioner Cox seconded the motion, which passed 4-0.

Business from the Public 6:03 p.m.

Executive Director of the Albany Downtown Association, Lise Grato announced the upcoming community events for April.

<u>Public Hearing-Type III – Quasi-Judicial Process</u>

6:06 p.m.

File HI-02-24: Historic Review of Exterior Alterations to add solar panels at 538 4th Avenue SW.

#### Chair Robinson opened the public hearing at 6:06 p.m.

Declarations by the Commission

6:07 p.m.

No members declared a Conflict of Interest or any Ex-parte contact.

Commissioners Settlemier, Winterrowd and Cox reported a site visit.

No members abstained from participation. There were no challenges to participants in these proceedings.

Meeting Procedures were read by Current Planning Manager David Martineau.

Staff Report 6:08 p.m.

Project Planner II Alyssa Schrems presented the staff report and discussed the review criteria related to the decision are 7.120 – 7.165 for exterior alterations.

Staff recommended approving the request with conditions of approval.

#### **Applicant Testimony**

Louis and Karen Hans, property owners, provided testimony. The applicant (contractor), Benjamin Steffen was unavailable.

Commissioner Settlemier asked about the pitch of the roof where the large central solar panel would be installed. Karen Hans replied that that specific portion of the roof was flat. Hans testified that in their planning for the array the objective was to limit any visibility from 4th Avenue and Calapooia and still achieve the greatest solar return.

Commissioner Settlemier wanted to verify that the largest panel would be on the flat portion of the roof. Karen Hans added that the central panel would have a slight 26-degree tilt from the flat roof to face south

and maximize solar potential, but they wouldn't be visible from 4th Avenue or Calapooia Street. The structure of the house with the height of the first floor and peaks of the roof it would be difficult to see the panels from the street. The only panels visible would be towards the alley.

#### **Public Testimony**

None

#### **Applicant Rebuttal**

None

#### **Staff Clarification**

Schrems added she did a site visit and that the flat part of the roof is hidden, aside from some visibility in the alley, the pitch of the roof will mask it from view.

#### **Procedural Questions**

None

#### Chair Robinson closed the public hearing at 6:21 p.m.

#### **Commission Deliberations**

Commissioner Settlemier expressed concerns about the slight tilt on the flat portion of the roof. The panels over the kitchen are not visible from the street sides. The Commissioner noted his hesitation with the 26-degree tilt and without the applicant being present to adequately answer he found it disconcerting to know exactly how it would affect the visibility. He expressed that a condition should include the panels being parallel to the roof.

Commissioner Winterrowd appreciated the concern but in reviewing the standards and findings she didn't find there to be a prohibition to some visibility as it is temporary and can be removed, with no impact to historic materials or features. She appreciated the owners' efforts designing the panel array in the least visible portion of the roof. Commissioner Robinson did note that there was a change in language for criteria from prohibited to not recommended. Commissioner Settlemier noted there was a technical bulletin from the Secretary of the Interior recommending that solar panels while they may be visible on the side should not be visible from the front façade.

**Motion:** Commissioner Winterrowd moved to approve the exterior alterations for solar panels as described in planning file no. HI-02-24 with the conditions as described in the staff report. This motion is based on the findings and conclusions in the March 26, 2024, staff report and findings made by the Landmarks Commission during deliberations on this matter. Commissioner Cox seconded the motion, which passed 3-1, with Commissioner Settlemier voting against.

#### **Historic Preservation Awards**

6:30 p.m.

Alyssa Schrems reviewed the award nominations from the last meeting and provided photos of the nominations. She put it to the Commission whether they wanted to award all four nominations as they are different categories rather than just choosing one. The Commissioners agreed that all nominations were distinctive and deserving. Schrems suggested presenting the awards at the Landmarks meeting rather than at the City Council. Since Landmarks meetings generally doesn't have many from the public attending, other avenues were discussed, and Schrems will follow up with ideas.

#### **Business from the Commission**

6:46 p.m.

None.

#### Staff Updates

Schrems reported that the city received their grant from the State of Oregon for \$16,500. These grants would be a one-to-one match for applicants. Half of the budget will go to pass-through grants for historic restoration. She encouraged members to help promote those projects.

#### April 3, 2024

Schrems reported that they are set for the apple orchard tour in July. She is working with the City Forester to lead the interpretive tour.

Martineau reported that they are finishing the design of the postcard survey.

#### Next Meeting Date

Wednesday, May 1, 2024, at 6:00 p.m. in the Council Chambers.

#### <u>Adjournment</u>

Hearing no further business, Chair Robinson adjourned the meeting at 6:53 p.m.

Respectfully submitted, Reviewed by,

Susan Muniz David Martineau Recorder Planning Manager

<sup>\*</sup>Documents discussed at the meeting that are not in the agenda packet are archived in the record. The documents are available by emailing <a href="mailto:cdaa@albanyoregon.gov">cdaa@albanyoregon.gov</a>.



#### COMMUNITY DEVELOPMENT

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# Staff Report

#### Historic Review of Exterior Alterations and Substitute Materials

HI-04-24 April 24, 2024

# Summary

This staff report evaluates a Historic Review of Substitute Materials for a residential structure on a developed lot within the Monteith National Register Historic District (Attachment A). The applicant proposes to replace the existing siding with a fiber-cement siding.

# Application Information

Review Body: Landmarks Commission (Type III review)

Staff Report Prepared By: Alyssa Schrems, Planner II

Property Owner/Applicant: Occupant

Address/Location: 906 11th Avenue SW

Linn County Tax Assessor's Map No. 11S-04W-12AD; Tax Lot 19700 Map/Tax Lot:

Zoning: Hackleman Monteith (HM) District (Monteith National Register Historic

District)

Total Land Area: 4,000 square feet

Existing Land Use: Residential Dwelling Unit

Neighborhood: Central Albany

North: Elm Street (ES), Hackleman Monteith (HM) Surrounding Zoning:

> East: HM South HMНМ West

Surrounding Uses: North: Multi-unit development, fourplex, single dwelling unit residences

> East: Single dwelling unit residences South Single dwelling unit residences West Single dwelling unit residences

N/APrior History:

# Notice Information

On April 10, 2024, a notice of public hearing was mailed to property owners within 100 feet of the subject property. On April 18, 2024, notice of public hearing was also posted on the subject site. As of April 22, 2024, no public testimony has been received.

# Analysis of Development Code Criteria

# Historic Review of the Use of Substitute Materials (ADC 7.170-7.225)

ADC eligibility for the use of substitute materials (ADC 7.200(1)) and review criteria for Historic Review of the Use of Substitute Materials (ADC 7.200) are addressed in this report for the proposed development. The

criteria must be satisfied to grant approval for this application. Code criteria are written in **bold** followed by findings, conclusions, and conditions of approval where conditions are necessary to meet the review criteria.

#### Eligibility for the Use of Substitute Materials (ADC 7.200)

The City of Albany interprets the Secretary of Interior's Standards for Rehabilitation on compatibility to allow substitute siding and windows only under the following conditions:

The building or structure is rated historic non-contributing; OR

In the case of historic contributing buildings or structures, the existing siding, windows or trim is so deteriorated or damaged that it cannot be repaired and finding materials that would match the original siding, windows or trim is cost prohibitive.

Any application for the use of substitute siding, windows, and/or trim will be decided on a case-by-case basis. The prior existence of substitute siding and/or trim on the historic buildings on the Local Historic Inventory will not be considered a factor in determining any application for further use of said materials.

The applicant proposes to replace wood elements (such as siding and trim) that are not salvageable. The applicant is also proposing fiber cement siding to replace the wood lap siding on the front and rear façade.

#### Findings of Fact

- 1.1 <u>Eligibility</u>. The subject building is rated as a Historic Contributing.
- 1.2 <u>Existing Conditions</u>. The applicant states that wood elements on the structure may not be salvageable due to deterioration. The applicant will have a further opportunity to discuss this at the hearing.
- 1.3 <u>Substitute Materials</u>. The applicant proposes to replace wood elements (such as trim and siding) that are not salvageable with fiber-cement siding.

#### Conclusions

1.1 The building is rated as a Historic Contributing resource in the Monteith National Historic District and is therefore eligible for review under the second threshold in ADC 7.200. The applicant will have an opportunity to discuss the existing conditions at the hearing.

## Design and Application Criteria for the Use of Substitute Materials (ADC 7.210) Criterion 1

The proposed substitute materials must approximate in placement, profile, size, proportion, and general appearance of the existing siding, windows or trim.

#### Findings of Fact

- 1.1 The applicant states that wood elements such as trim and siding are deteriorated and require replacement.
- 1.2 The applicant further states that they intend to replace the existing cedar shingle siding with fiber cement siding and provides several siding options. The proposed siding option two most closely resembles the cedar shingle siding. The proposed siding one is more similar to a lap siding.

#### Conclusions

- 1.1 New trim and siding is proposed in fiber-cement, with two options provided.
- 1.2 Proposed option two most closely resembles a cedar shingle.
- 1.3 Proposed option one is similar to a lap siding and does not closely approximate the existing siding.
- 1.4 Siding option two would satisfy this condition while siding option one would not.

#### Criterion 2

Substitute siding, windows and trim must be installed in a manner that maximizes the ability of a future property owner to remove the substitute materials and restore the structure to its original condition using traditional materials.

#### Findings of Fact and Conclusions

- 2.1 The applicant states all substitute materials will be installed to maximize the ability to be removed in the future.
- 2.1 This criterion has been satisfied.

#### Criterion 3

The proposed material must be finished in a color appropriate to the age and style of the house, and the character of both the streetscape and the overall district. The proposed siding or trim must not be grained to resemble wood.

#### Findings of Fact

3.1 The applicant states that the material does not have a grain and that it will be painted to match the house.

#### Conclusions

- 3.1 The proposed material will be a smooth finish painted in a color appropriate to the historic character of the building.
- 3.2 This criterion has been satisfied.

#### Criterion 4

The proposed siding, windows or trim must not damage, destroy, or otherwise affect decorative or character-defining features of the building. Unusual examples of historic siding, windows and/or trim may not be covered or replaced with substitute materials.

#### Findings of Fact and Conclusions

- 4.1 The applicant states that substitute materials will not damage, destroy, or otherwise affect decorative or character-defining features of the building. Unusual examples of historic siding, windows, and/or trim will not be covered or replaced with substitute materials.
- 4.2 Based on these facts, the criterion appears to be satisfied.

#### Criterion 5

The covering of existing historic wood window or door trim with substitute trim will not be allowed if the historic trim can be reasonably repaired. Repairs may be made with fiberglass or epoxy materials to bring the surface to the original profile, which can then be finished, like the original material.

#### Findings of Fact and Conclusions

- 5.1 The applicant states that the trim is also deteriorated and must be replaced.
- 5.2 The proposed new fiber-cement material will be used.
- 5.3 Based on these facts, this criterion is satisfied.

#### Criterion 6

Substitute siding or trim may not be applied over historic brick, stone, stucco, or other masonry surfaces;

#### Findings of Fact

6.1 The residential structure does not have any historic brick, stone, stucco, or other masonry surfaces.

#### Conclusions

6.1 There is no historic brick, stone, or stucco on the building.

#### Criteria 7 - 14

For the application of substitute siding and trim only:

#### Criterion 7

The supporting framing that may be rotted or otherwise found unfit for continued support shall be replaced in kind with new material.

#### Findings of Fact and Conclusions

- 7.1 The applicant proposes to replace or repair any supporting framing as needed.
- 7.2 This criterion is satisfied as a condition of approval.

#### Criterion 8

The interior surface of the exterior wall shall receive a vapor barrier to prevent vapor transmission from the interior spaces.

#### Findings of Fact and Conclusions

- 8.1 The applicant proposes installing a vapor barrier as necessary to comply with this criterion.
- 8.2 This criterion is satisfied as a condition of approval.

#### Criterion 9

Walls to receive the proposed siding shall be insulated and ventilated from the exterior to eliminate any interior condensation that may occur.

#### Findings of Fact and Conclusions

- 9.1 The applicant states they will comply with this criterion as applicable.
- 9.2 This criterion is satisfied as a condition of approval.

#### Criterion 10

Sheathing of an adequate nature shall be applied to support the proposed siding material with the determination of adequacy to be at the discretion of the planning staff.

#### Findings of Fact and Conclusions

- 10.1 The applicant states they shall comply with this criterion as applicable.
- 10.2 This criterion is satisfied as a condition of approval.

#### Criterion 11

The proposed siding shall be placed in the same direction as the historic siding.

#### Findings of Fact and Conclusions

- 11.1 The applicant states that the current siding is horizontal and the new siding will be applied horizontally as well.
- 11.2 This criterion is satisfied.

#### Criterion 12

The new trim shall be applied so as to discourage moisture infiltration and deterioration.

#### Findings of Fact and Conclusions

- 12.1 The applicant states that the new trim will be installed in a manner to discourage moisture infiltration and deterioration.
- 12.2 This criterion is met.

#### Criterion 13

The distance between the new trim and the new siding shall match the distance between the historic trim and the historic building.

#### Findings of Fact and Conclusions

- 13.1 The applicant states that they will comply to the best of their abilities.
- 13.2 This criterion has been met.

#### Criterion 14

A good faith effort shall be made to sell or donate any remaining historic material for architectural salvage to an appropriate business or non-profit organization that has an interest in historic building materials.

#### Findings of Fact and Conclusions

- 14.1 The applicant indicates that they intend to donate what they can, but states that some materials may not be able to be donated due to lead based paint.
- 14.2 This criterion has been met.

#### Summary – Substitute Materials

The applicant proposes to replace wood elements (such as trim and siding) that are not salvageable with fiber-cement siding. The applicant proposed two different siding options; option one is similar in design to a wood lap siding and option two is similar in design to a cedar shingle siding.

Staff finds all applicable criteria are met for the use of substitute materials if siding option two is approved. Siding option one would be a visual deviation from the existing siding. All other criteria for the use of substitute materials are satisfied.

#### **Options and Recommendations**

The Landmarks Commission has five options with respect to the subject application:

- Option 1: Approve both siding options as proposed;
- Option 2: Approve both siding options with conditions of approval;
- Option 3: Approve siding option one with conditions of approval;
- Option 4: Approve siding option two with conditions of approval; or
- Option 5: Deny both siding options

Based on the discussion above, staff recommends the Landmarks Commission pursue Option 4 and approve siding option two with conditions. If the Landmarks Commission accepts this recommendation, the following motion is suggested.

#### Motion

I move to approve the use of substitute materials for siding option two including conditions of approval as noted in the staff report for application planning file no. HI-04-24. This motion is based on the findings and conclusions in the April 24, 2024, staff report and findings in support of the application made by the Landmarks Commission during deliberations on this matter.

# Conditions of Approval

- Condition 1 **Use of Substitute Materials** Support framing that is rotted or otherwise unfit for continued support shall be replaced in kind with new material.
- Condition 2 **Use of Substitute Materials** A vapor barrier shall be added to the interior surface of the exterior wall to prevent vapor transmission from the interior spaces.
- Condition 3 **Use of Substitute Materials**—Where substitute siding is used, the walls shall be insulated and ventilated from the exterior to eliminate any interior condensation.
- Condition 4 **Use of Substitute Materials**—Sheathing shall be applied to support the new siding material. Additional information shall be provided to staff prior to issuance of building permits.

## Attachments

A. Location Map

B. Historic Resource Survey

C. Land Use Findings

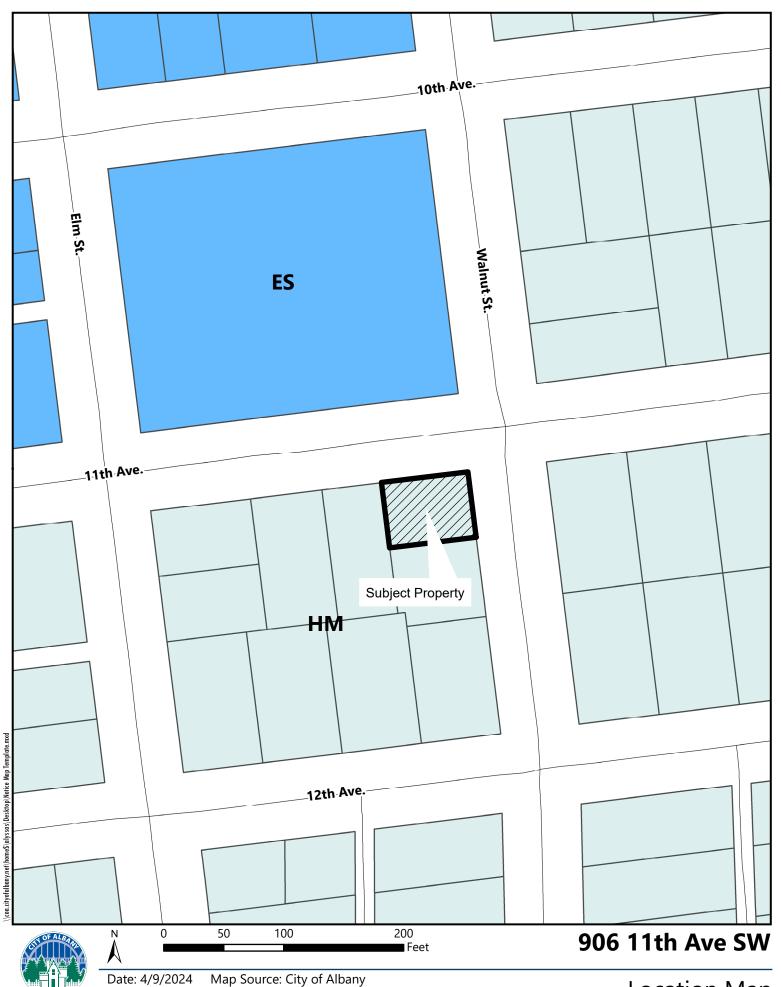
D. Siding Options

## Acronyms

ADC Albany Development Code

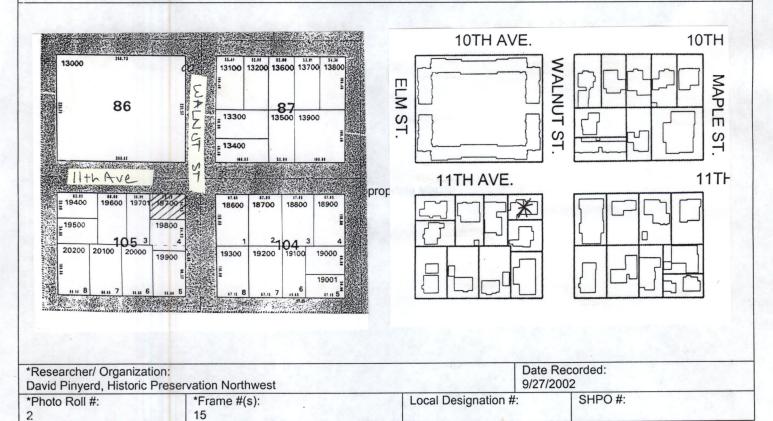
ES Elm Street District

HM Hackleman Monteith District



Attachment B.1





Findings of Fact:

906 11<sup>th</sup> Ave. SW, 97321

House located on the corner of Walnut and 11th in downtown Albany.

1) The proposed substitute materials must approximate in placement, profile, size, proportion, and general appearance the existing siding, windows or trim.

Proposed findings:

The current siding is a cedar shingle material. It appears to have been painted a couple of times and has since deteriorated, as have the window trims. Notably several of the windows were previously replaced with vinyl windows. The proposed replacement material comes in a couple sizes, both of which are outlined and pictured in previous correspondence. The most readily available would be lap siding made from fiber-cement. The lap siding of course look slightly different (please see photos previously provided) and will be several inches thinner in reveal. The other variant is fiber-cement shingles, which appear extremely similar to what is currently on the home. The sourced product depends on availability to the contractor.

2) Substitute siding, windows and trim must be installed in a manner that maximizes the ability of a future property owner to remove the substitute materials and restore the structure to its original condition using traditional materials.

Proposed findings:

The replaced materials will be don in accordance with city code. Should someone desire to replace them, they would need to remove the siding/trim and replace it with cedar and wood. This should certainly be doable should someone wish to do so.

3) The proposed material must be finished in a color appropriate to the age and style of the house, and the character of both the streetscape and the overall district. The proposed siding or trim must not be grained to resemble wood.

Proposed findings:

The material will be a color that is typical in housing, namely a gray/blue color. The siding will either resemble the siding that is currently there (cedar shingle) or will be lap siding. I do not believe it has a wood grain.

4) The proposed siding, windows or trim must not damage, destroy, or otherwise affect decorative or character-defining features of the building. Unusual examples of historic siding, windows and/or trim may not be covered or replaced with substitute materials.

**Proposed Findings:** 

The home does not have unusual historic features, so this is a non-issue.

5) The covering of existing historic wood window or door trim with substitute trim will not be allowed if the historic trim can be reasonably repaired. Repairs may be made with fiberglass or epoxy materials to bring the surface to the original profile, which can then be finished, like the original material.

Proposed findings:

This is not a possibility.

6) Substitute siding or trim may not be applied over historic brick, stone, stucco, or other masonry surfaces;

Proposed findings:

These materials are not present and thus this is inapplicable.

7) The supporting framing that may be rotted or otherwise found unfit for continued support shall be replaced in kind with new material.

Proposed findings:

If there are structural issues below the siding, we will repair them before replacing the siding.

8) The interior surface of the exterior wall shall receive a vapor barrier to prevent vapor transmission from the interior spaces.

Proposed findings:

The quotes we have sought include a vapor barrier.

9) Walls to receive the proposed siding shall be insulated and ventilated from the exterior to eliminate any interior condensation that may occur.

Proposed findings:

The siding will be installed by a professional as to avoid these issues.

10) Sheathing of an adequate nature shall be applied to support the proposed siding material with the determination of adequacy to be at the discretion of the planning staff.

Proposed findings:

The siding will be installed by a professional as to avoid these issues.

11) The proposed siding shall be placed in the same direction as the historic siding.

**Proposed Findings:** 

The siding is currently horizontal. The new siding will be as well.

12) The new trim shall be applied so as to discourage moisture infiltration and deterioration.

**Proposed Findings:** 

The siding will be installed by a professional as to avoid these issues.

13) The distance between the new trim and the new siding shall match the distance between the historic trim and the historic siding.

**Proposed Findings:** 

I'm unsure how to answer this question. The materials will be different (though one possibility will closely resemble the original) and thus the reveals and dimensions will vary slightly.

14) A good faith effort shall be made to sell or donate any remaining historic material for architectural salvage to an appropriate business or non-profit organization that has an interest in historic building materials.

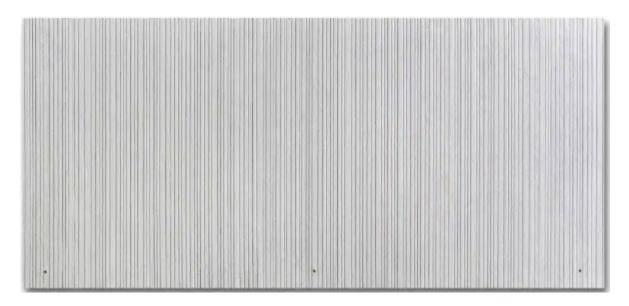
**Proposed Findings:** 

We will attempt to dispose of materials that can be maintained by donation. My understanding is the paint may be lead based and thus prevent saving it.

# Siding option 1:



# Siding option 2:





#### COMMUNITY DEVELOPMENT

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# Staff Report

#### **Historic Review of Exterior Alterations**

HI-05-24 April 24, 2024

# Summary

This staff report evaluates a Historic Review of Exterior Alterations for an institutional structure (Central Elementary School) on a developed lot within the Monteith National Register Historic District (Attachment A). The applicant proposes installing HVAC louvers in the operable portions of existing windows.

# Application Information

Review Body: Landmarks Commission (Type III review)

Staff Report Prepared By: Alyssa Schrems, Planner II

Property Owner: Greater Albany Public Schools (GAPS)

Lorin Stanley on behalf of GAPS Applicant:

Address/Location: 336 9th Avenue SW, Albany, OR 97321

Map/Tax Lot: Linn County Tax Assessor's Map No. 11S-03W-07BC; Tax Lot 02900

Zoning: Hackleman Monteith (HM) District (Monteith National Register Historic

District)

Total Land Area: 6.99 acres

Existing Land Use: Elementary School Neighborhood: Central Albany

North: Hackleman Monteith (HM) Surrounding Zoning:

> Lyons Ellsworth (LE), Pacific Boulevard (PB) South Hackleman Monteith (HM), Pacific Boulevard (PB)

West Hackleman Monteith (HM)

North: Residential, Single Unit, Church Surrounding Uses:

> East: Commercial; Car repair

South Residential, Single Unit; Commercial, vehicle repair and mattress

store

West Residential, Single Unit & Apartment Complex

Prior History: HI-03-12: Seismic Upgrades

# Notice Information

On April 10, 2024, a notice of public hearing was mailed to property owners within 100 feet of the subject property. On April 18, 2024, notice of public hearing was posted on the subject site. As of April 22, 2024, no public testimony has been received.

# Analysis of Development Code Criteria

#### Historic Review of Exterior Alterations Generally (ADC 7.120)

Albany Development Code (ADC) review criteria for Historic Review of Exterior Alterations Generally (ADC 7.120) are addressed in this report for the proposed development. The criteria must be satisfied to grant approval for this application. Code criteria are written in **bold** followed by findings, conclusions, and conditions of approval where conditions are necessary to meet the review criteria.

#### Exterior Alteration Criteria (ADC 7.100-7.165)

Section 7.150 of the ADC, Article 7, establishes the following review criteria in **bold** for Historic Review of Exterior Alterations applications. For applications other than the use of substitute materials, the review body must find that one of the following criteria has been met in order to approve an alteration request.

- 1. The proposed alteration will cause the structure to more closely approximate the historical character, appearance, or material composition of the original structure than the existing structure; <u>OR</u>
- 2. The proposed alteration is compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.

ADC 7.150 further provides the review body will use the Secretary of the Interior's Standards for Rehabilitation as guidelines in determining whether the proposed alteration meets the review criteria.

#### Secretary of Interior's Standards for Rehabilitation – (ADC 7.160)

The following standards are to be applied to rehabilitation projects in a reasonable manner, taking into consideration economic and technical feasibility.

- 1. A property shall be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.
- 2. The historic character of a property shall be retained and preserved. The removal of historic material or alteration of features and spaces that characterize a property shall be avoided.
- 3. Each property shall be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings, shall not be undertaken.
- 4. Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved.
- 5. Distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved.
- 6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, color, texture, and other visual qualities and, where possible, materials. Replacement of missing features shall be substantiated by documentary, physical, or pictorial evidence.
- 7. Chemical or physical treatments, such as sandblasting, that cause damage to historic material shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.
- 8. Significant archeological resources affected by a project shall be protected and preserved. If such resources must be disturbed, mitigation measures shall be undertaken.
- 9. New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.
- 10. New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

The analysis includes findings related to the Exterior Alterations review criteria in ADC 7.150, followed by the evaluation of the applicable Secretary of Interior Standards in ADC 7.160. Staff conclusions are presented after the findings.

#### Findings of Fact

- 1.1 Location and Historic Character of the Area. The subject property is located at 336 9th Avenue SW in the Hackleman Monteith (HM) zoning district within the Monteith National Register Historic District. The surrounding properties are in the HM zoning district, the Lyons Ellsworth (LE) zoning district, and the Pacific Boulevard (PB) zoning district. Surrounding properties are developed with single dwelling unit residences, an apartment complex, a church, and several commercial businesses.
- 1.2 <u>Historic Rating</u>. The subject building is rated as a Historic Contributing resource in the Monteith National Register Historic District.
- 1.3 <u>History and Architectural Style</u>. The nomination form lists the architectural style of the building as American Renaissance (Attachment B).
- 1.4 <u>Prior Alterations</u>. The building received seismic upgrades in 2012.
- 1.5 <u>Proposed Exterior Alterations</u>. The applicant proposes to install HVAC unit louvers into the operable portion of the existing window frames. The proposed installation allows the louver/HVAC frame and connection boot to rest in the window frame without permanently altering it. The window rests in a partially open position in order to accommodate the louver.
  - The applicant states that the HVAC units are critical to improving the inadequate ventilation and thermal comfort of the students, with the current boiler-fed wall heaters no longer working. The proposed louvers can be removed at a future date if desired and the original windows and building architecture would be intact and unaffected. The applicant further states that the proposed louvers are a "similar and compatible type, style and proportion to the original louvers".
  - Based on the facts provided, the addition of the louvers will be compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features. Based on these facts, criterion ADC 7.150(2) is met.
- 1.6 <u>Building Use (ADC 7.160(1))</u>. The building's original use was a school. The building is still used as a school and the applicant does not propose changing the building's use.
  - Only minimal exterior alterations are needed in association with the proposed use, which is consistent with ADC 7.160(1).
- 1.7 <u>Historic Character (ADC 7.160(2)).</u> The school was constructed in 1915 in the American Renaissance style. Distinctive features of the school include a stepped parapet, ionic engaged columns in central entrance pavilion, corner pavilions with pilasters, "1915" in parapet, gold leaf "Central School" in Transom above the front doors, and additional entrances on the east and west.
  - The applicant states that the because the installation of the proposed louvers occurs within the existing window frames, sans any significant fastening or connections to the original window frames, there is no removal or alteration of the historic materials or features that would occur. Based on these facts, criterion ADC 7.160(2) is met.
- 1.8 <u>Historic Record & Changes (ADC 7.160(3) and (4)).</u> The school is designed in the American Renaissance style. The applicant proposes installing louvers into the existing window openings. No conjectural features or architectural elements are proposed in addition to the louvers. Based on these facts, criterion ADC 7.160(3) and (4) are met.
- 1.9 <u>Distinctive Characteristics (ADC 7.160(5))</u>. The applicant states that there will be no changes to any features, finishes, construction techniques, or examples of craftsmanship with the addition of the louvers. No changes are proposed to the existing single-pane windows. Based on these facts, criterion ADC 7.160(5) is met.

- 1.10 <u>Deteriorated Features (ADC 7.160(6))</u>. The applicant states that there are no existing deteriorated historic features. Since there are no deteriorated historic features and the applicant is proposing to add louvers and not change any existing features, criterion ADC 7.160(6) is satisfied.
- 1.11 <u>Use of Chemical or Physical Treatments (ADC 7.160(7))</u>. The applicant does not propose any chemical or physical treatments in relation to the installation of the louvers. Based on these facts, criterion ADC 7.160(7) is met.
- 1.12 <u>Significant Archaeological Resources (ADC 7.160(8)).</u> The applicant states that no ground disturbing work is proposed with this application. Based on these facts, this criterion appears to be met.
- 1.13 <u>Historic Materials (ADC 7.160(9))</u>. The applicant states the proposed addition of the HVAC louvers does not destroy nor affect the historic windows or façade, rather "they allow for and respect it to remain in its original character and state". The louvers are clearly distinguished from the windows in which they are set yet demonstrate compatibility and historic integrity in matching the adjacent window color and blade type as the other original louvers. The original louvers still exist in the façade, however they are approximately 6-8 inches tall and are painted to match the surrounding materials. Based on these facts, the criterion in ADC 7.160(9) is met.
- 1.14 New Additions (ADC 7.160(10)). The applicant states the proposed louvers installation does not destroy nor affect the historic windows or façade. Should the HVAC units be removed, or the system changed in the future, the proposed louvers can simply be removed and the original windows and building architecture will be unimpaired. Based on these facts, the criterion in ADC 7.160(10) is met.

#### Conclusions

- 1.1 The proposed exterior alterations will be compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.
- 1.2 The proposed alteration is consistent with the Secretary of the Interior's Standards in ADC 7.160.

#### **Overall Conclusions**

This proposal seeks to complete exterior alterations to HVAC louvers in the operable portions of existing windows.

Staff finds all applicable criteria are met for the exterior alterations.

### **Options and Recommendations**

The Landmarks Commission has three options with respect to the subject application:

Option 1: Approve the request as proposed;

Option 2: Approve the request with conditions of approval;

Option 3: Deny the request.

Based on the discussion above, staff recommends the Landmarks Commission pursue Option 2 and approve the Exterior Alteration request with conditions. If the Landmarks Commission accepts this recommendation, the following motion is suggested.

#### Motion

I move to approve the exterior alterations including conditions of approval as noted in the staff report for application planning file no. HI-05-24. This motion is based on the findings and conclusions in the April 24, 2024, staff report and findings in support of the application made by the Landmarks Commission during deliberations on this matter.

# **Conditions of Approval**

Condition 1 **Exterior Alterations** – The proposed exterior alterations shall be performed and completed as specified in the staff report and application as submitted. Deviations from these descriptions may require additional review.

#### **Attachments**

A. Location Map

B. Historic Resource SurveyC. Applicant's Submittal:

1. Historic Review of Exterior Alterations Form

2. Findings of Fact

3. Construction Drawings

# Acronyms

ADC Albany Development Code HM Hackleman Monteith District

HVAC Heating, Ventilation, and Air Conditioning

LE Lyons Ellsworth District

PB Pacific Boulevard



#### OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE SURVEY - ALBANY HISTORIC DISTRICT

Attachment B.1

COUNTY: Linn

HISTORIC NAME: Central School

ORIGINAL USE: High School

DATE OF CONSTRUCTION:

COMMON NAME: Central School

**CURRENT USE:** Elementary School

ADDRESS: 336 9th Ave. SW

CONDITION: Good

ADDITIONAL ADDRESS:

INTEGRITY: Good

MOVED? N

CITY: Albany

1915

OWNER: Greater Albany Public School Dist.

CATAGORY: Building

**THEME** 20th Century Architecture

STYLE: American Rennaissance

LOCATION Monteith Historic District

**TAX LOT:** 02900

BUILDER: UNKNOWN

SHPO INVENTORY NO.: None

MAP NO: 11S03W07BC

ARCHITECT Charles Burggraf

ASSESSMENT: N

ADDITION NAME:

BLOCK: N/A

LOT N/A

**QUADRANGLE** Albany

ORIGINAL RATING: Primary

Monteith Southern Addition PIN NO: 11S03W07BC02900

**ZONING** HM

CURRENT RATING:

Historic Contributing

PLAN TYPE/SHAPE: Irregular

NO. OF STORIES: 3

FOUNDATION MAT .: Concrete

BASEMENT Y

**ROOF FORM/MAT.:** 

Hipped

PORCH: No

STRUCTURAL FRAMING: Wood

PRIMARY WINDOW TYPE:

2/2 double hung

**EXTERIOR SURFACING MATERIALS:** 

Brick: red and buff

#### **DECORATIVE FEATURES:**

Stepped parapet, Ionic engaged colums in central entrance pavilion, corner pavilions with pilasters, "1915" in parapet, gold leaf 'Central School' in Transom above front doors, additional entrances on E&W

#### EXTERIOR ALTERATIONS/ADDITIONS:

2012 - replace ex was stairs, E15, W sides by Steel

#### NOTEWORTHY LANDSCAPE FEATURES:

Large mature trees, large play ground and field behind building

#### ADDITIONAL INFO:

Originally used as High School, also original site of Albany College

#### **INTERIOR FEATURES:**

**CASE FILE NUMBER:** 

None

**LOCAL INVENTORY NO.:** M.169

HI-07-99 , HI-03-12

25

### OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE SURVEY -ALBANY MONTEITH HISTORIC DISTRICT -PAGE TWO

NAME: Greater Albany Public School Dist.

ADDRESS: 336 Ninth Ave. S.W.

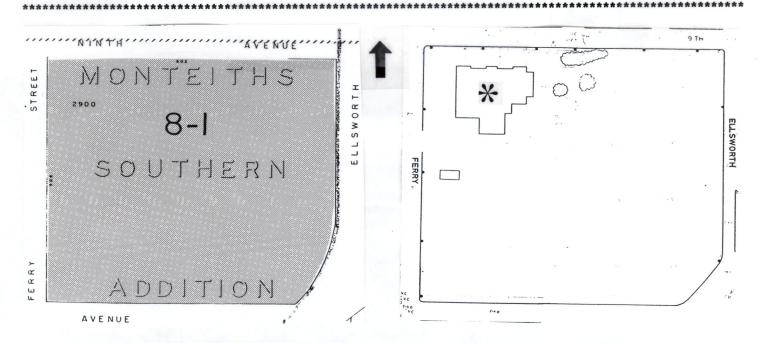
**QUADRANGLE**: Albany

T/R/S: T11-R3W-S07 MAP NO.:11-3W-7BC TAX LOT: 2900



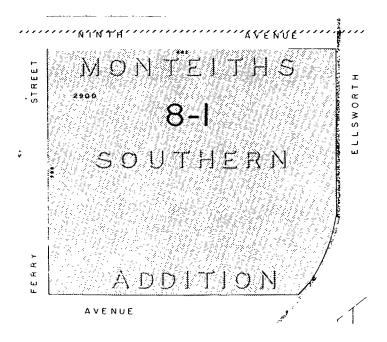
**NEGATIVE NO.:** DD-14

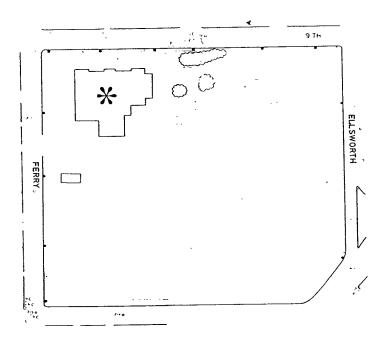
**SLIDE NO.:** MS.169



GRAPHIC & PHOTO SOURCES: Albany Community Development Planning Division & Tanya Neel.

336 gt





#### Giffen, Anne

From:

Glenn Harrison [harrison@cmug.com]

Sent: To: Monday, April 09, 2001 8:57 PM Anne Giffen; Rebecca Bond

Subject:

Central School

Mildred Warner-Blake interviewed Maudie Inman Govro. <sup>3</sup>When Halley¹s comet passed over in 1910, we were living in Tangent, 0regon. Everyone was speculating about what was going to happen to the world, predicting disastrous things. I think I was more anxious than afraid. I lived to see it again 75 years later!

<sup>3</sup>We moved to Albany and I started my first year in school but was soon advanced to 2nd grade. I attended Central School when it was located where the east lawn of our courthouse is today. On my first day there, lanthe Smilh, who was a grade or so ahead of me, decided to initiate me by pushing me off the bench at recess. I came up fighting and was saved by the school bell. lanthe¹s dad was the Sheriff and they lived up over the jail. lanthe invited me over after school to settle the argument. I had N0 desire to continue the feud. As a matter of fact, I was afraid of her so never showed up. We finally became friends.

<sup>3</sup>What is now known as Central School on 9th Street was built in 1915 for a Jr. Hi School. I attended the first year it was opened. It had inclines instead of stairways, the first of its kind in Albany.

<sup>3</sup>I was in class at Albany High Nov. 11, 1918, the day the Armistice was called. All classes were dismissed for the day. There was a cold rain falling but everyone started for town and there was laughing and crying and everyone shouting THE WAR IS OVER.<sup>2</sup>

Single Si

313.

336 Ninth SW

Significance: Primary

Use: School Date: 1915

Present Owner: Central School

336 Ninth SW

Tax Lot:

11-3W-7BC-2900

Schoo Sustrict #15

Description:

Two story with basement; brick walls, concrete foundation and flat roof. The symmetrical front facade has corner pavillions framed by buff brick two story pilasters (body of the building is red brick), a central entrance pavillion with Ionic engaged columns inset at the second story window panel, a buff brick frieze, projecting cornnice, and a red brick parapet with an ornamental date panel, "1915", at the center. The parapet is capped with a metal cornice.

Typical windows are double-hung, wood-sash, two lights over two.

The building is on the site of the original Albany Collegiate Institute.

Alterations - a second floor exit door and stairway have been added at the rear (south).

Remarks: Style is Neo-Classical Révival.

Historical Comments: This school is on the former site of Albany College; the seven acres were donated by Thomas Monteith. It was first established in 1854 as Albany Academy, and in 1892 changed to Albany College. Central School building was the former administration building of Albany College. The architect was Charles Burgraff.

GPO 892 455

O. K

Central school was designed by Charles Burggraf Albany's most famous and prolific architect. He designed school buildings all over the state of Oregon and designed most of the buildings in Albanys downtown that were built after 1910.

This used to be the site of Albany College. The College opened its doors in 1867 on this seven acre campus donated by Thomas Monteith. It was operated by the Presbyterian Church. In 1925 it moved its campus to the Bureau of Mines at Queen and Broadway and the moved to Portland in 1938 and became Lewis and Clark College.

In 1927, one of Albany College buildings was moved to the Bureau of Mines site or the new campus. In 1938 the school moved to Portland.

In 1891 the students of Albany College voted to adopt the Oxford cap and the orange and black colors of Princeton, the alma mater of the predident of the college athat year (E.N. Condit). In the early 1890s football was just beginning to be introduced into ore. In 1894, several Willamette Valley & plei colleges

organized teams, although they had no coaches, no definite knowledge of ruels, and a faculty hesitant about the desirability of so rough a game. In March 1864 Albany College played the University of Oregon They lost 20 to 6. The record of the game said "with an average of 20 pounds of more weight the U of O. team swept the field with strength more than skill. The Albany team was described as "a gentlemanly set of fellow," that but "lacked both weight and staying qualities.

Note: Pilaster: (a representation of a column, projecting from a wall)

Parapet (a wall that extends above the roof line).

PERMITS Id: ASSR105 Keyword: UASSR User: PLANA 07/27/94

Assessor Parcel File Maintenance

Enter Option: I

Parcel No: 11S03W-07-BC-02900 Account No: 0092763

Status: A Active Retired(Y/N): N

Street Address: 336 Dir: SW St: 9TH AVENUE City:

Situs Location: 336 9TH AVENUE SW

Legal Desc:

Acres: .00

X-COORD:

Y-COORD:

Tax Rate Area: 420

Assr Use Code: 1018 Assessed/Exempt: A

Pub Owned(Y/N): N

Primary Owner: GREATER ALBANY PUBLIC SCHOOL DIS Phone:

Mailing Addr: 718 7TH AVE SW

ALBANY, OR

Zip: 973212320

Contract Owner: Percent/Ownership: .00

\*\*\* Press any key to continue \*\*\*

PERMITS Id: ASSR105 Keyword: UASSR User: PLANA 07/27/94

Assessor Parcel File Maintenance

Enter Option: I

Parcel No: 11S03W-07-BC-02900 Account No: 0092763

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Street Address: 336 Dir: SW St: 9TH AVENUE City:

Situs Location: 336 9TH AVENUE SW

Legal Desc:

Acres: .00

X-COORD:

Y-COORD:

Tax Rate Area: 420

Assr Use Code: 1018 Assessed/Exempt: A

Pub Owned(Y/N): N

Primary Owner: GREATER ALBANY PUBLIC SCHOOL DIS Phone:

Mailing Addr: 718 7TH AVE SW

ALBANY, OR

Zip: 973212320

Contract Owner: Percent/Ownership: .00

\*\*\* Press any key to continue \*\*\*

# Federal 2001 Historic Preservation Fund Grants Application

1: Submitted by:

Jay Thompson

Principal

541 967-4561

2. Property Name:

Central School

3. Property Address

336 9th Ave. SW

Albany, OR

97321

Linn County

4. Current Property Use:

Elementary School for Grades K-5

Central School was built in 1915 and during the past 85 years it has been a high school, junior high and now an elementary school. It is a three story brick building that is recognized throughout the community for its unique architecture and the "service" it has provided to the citizens of Albany. It is located in the historic Monteith neighborhood and is only six blocks from Albany's downtown center.

The District and parents have been active in the past decade in their efforts to keep the building up both structurally and cosmetically. The parents have undertaken two significant projects. A landscaping project involved planting over 40 shrubs and 15 cherry and maple trees. They also replaced unsafe playground equipment including swings and a climbing apparatus. The district has put significant resources into to the building including painting, electrical work, alarm systems, repaving of the playground and refinement of the heat system.

The current area of significant need is the gym windows. The majority of the windows face the south and west and they are in serious disrepair. The sashes are rotting and much of the window glazing needs to be reapplied. As the attached photos demonstrate, the need is beyond routine maintenance.

Because the windows easily break, the inside of the gym windows are covered with wire screens. Not only are these unsightly, the screens themselves are in disrepair. In addition, this hasn't prevented breakage from the outside. At least five of the windows have been broken in the past few years.

The district considered replacing the windows with new vinyl windows, but not only are they much too costly in a time of financial tightening, they would also detract from the architecture and appearance of the building.

Our grant request is to rebuild the twenty gym windows using the frame elements that are structurally sound and to replace the frame and sashes as appropriate. The glass would be replaced with tempered glass.

The result of the rebuilding is that our windows would retain their original look and also allow us to remove the screens from the inside of the gym. The windows would be structurally sound, safer, historically correct, and much more attractive, both from the inside and the outside!

Our grant request amount is \$7,1750.00. Attached are two bids for the work from Allen Nelson ReContruction Inc. The \$12,150.00 bid would reuse the glass currently in place and the \$14350.00 bid is for the same work with tempered glass installed. Because so many of the windows have been broken and no longer have the original glass, our grant application is for the use of tempered glass. As previously mentioned, the safety factor is also of significant importance. A copy of the \$12150.00 bid is provided because it provides more information about the exact work to be done.

Allen has done extensive remodeling work throughout the historic neighborhood and even presents seminars on historic construction. He is very committed to the historic aspects of Central School and the Albany community. The bids were submitted in 1999, but Allen is still willing to complete the project for the same amount.

The Greater Albany Public School District is completely supportive of this request. The district's greatest concern is the safety of students and this would be addressed. They are aware of the grant requirement of matching funds and have committed the necessary funds to the project.

The project time line is June 15th to August 25th of this year.

#### OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE SURVEY - ALBANY HISTORIC DISTRICT

COUNTY: Linn

HISTORIC NAME: Central School

ORIGINAL USE: High School

COMMON NAME: Central School

**CURRENT USE:** Elementary School

ADDRESS: 336 9th Ave. SW

CONDITION: Good

**ADDITIONAL ADDRESS:** 

INTEGRITY: Good

MOVED? N

DATE OF CONSTRUCTION: 1915

CITY: Albany

STYLE: / American Rennaissance

THEME 20th Century Architecture

CATAGORY: Building...

Monteith Historic District

ARCHITECT Charles Burggraf

MAP NO: 11S03W07BC

TAX LOT:

02900

BUILDER: UNKNOWN

ASSESSMENT:

BLOCK: N/A

LOCATION\

OWNER: Greater Albany Public School Dist.

LOT N/A

**QUADRANGLE** Albany

ADDITION NAME:

Monteith Southern Addition

ORIGINAL RATING: Primary

PIN NO: 11S03W07BC02900

ZONING

HM

**CURRENT RATING:** 

Historic Contributing

PLAN TYPE/SHAPE:

Irregular

NO. OF STORIES:

FOUNDATION MAT .: Concrete

BASEMENT Y

ROOF FORM/MAT.:

Hipped

PORCH: No

STRUCTURAL FRAMING: Wood

PRIMARY WINDOW TYPE:

2/2 double hung

EXTERIOR SURFACING MATERIALS:

Brick: red and buff

#### DECORATIVE FEATURES:

Stepped parapet, Ionic engaged colums in central entrance pavilion, corner pavilions with pilasters, "1915" in parapet, gold leaf 'Central School' in Transom above front doors, additional entrances on E&W

#### EXTERIOR ALTERATIONS/ADDITIONS:

None

#### NOTEWORTHY LANDSCAPE FEATURES:

Large mature trees, large play ground and field behind building

#### ADDITIONAL INFO:

Originally used as High School, also original site of Albany College

HI-07-99

#### **NTERIOR FEATURES:**

None

LOCAL INVENTORY NO.: M.169

SHPO INVENTORY NO .: None

# OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE SURVEY -ALBANY MONTEITH HISTORIC DISTRICT -PAGE TWO

NAME: Greater Albany Public School Dist.

ADDITION

AVENUE

ADDRESS: 336 Ninth Ave. S.W. QUADRANGLE: Albany

T/R/S: T11-R3W-S07 MAP NO.:11-3W-7BC TAX LOT: 2900



THERET.

STREET

STREET

STREET

FERRY,

FERRY

GRAPHIC & PHOTO SOURCES: Albany Community Development Planning Division & Tanya Neel.

Allen Nelson ReConstruction Inc. 832 SW Broadalbin Albany, OR 97321 541-926-3681

### **Estimate**

**DATE** 02/12/99

#### NAME / ADDRESS

Central School

Window Restoration Gymnasium Wing (20 windows) Plan A

DESCRIPTION	TOTAL
Sash repairs; bottom rail and/or muntin replacement to 4 sash	2,000.00
Frame repairs; sand & prime heavly weathered sills w/ epoxy	300.00
Stucco; patch missing or damaged stucco on sills, new overlay on top 3 windows S. facade	400.00
Glazing putty; remove cracked or damaged glazing compound, prime bare wood before re glazing	700.00
Glazing; replace broken or missing glazing with 1/8" tempered, appx. 5	600.00
pcs. Scaffolding	750.00
Painting; scrape, sand to feather edge, prime, 2 top coats, (sash black, frames cream)	5,500.00
Restore; center window S. facade, paint plywood behind sash to give illusion of depth	300.00
Interior; remove black paint from upper windows	600.00
Overhead & Profit	1,000.00

Total

\$12,150.00

Allen Nelson ReConstruction Inc. 832 SW Broadalbin Albany, OR 97321 541-926-3681

### **Estimate**

DATE

02/12/99

#### NAME / ADDRESS

Central School

Window Rehabilitation Gymnasium Wing ( 20 windows) Plan B

DESCRIPTION	TOTAL
Sash repairs	2,000.00
Frame repairs	300.00
Stucco	400.00
Glazing: replace all glazing with 1/8" tempered glazing	3,500.00
Scaffolding	750.00
Painting	5,500.00
Restore; center window S. facade	300.00
Interior; remove screen frames	300.00
Overhead & Profit	1,300.00
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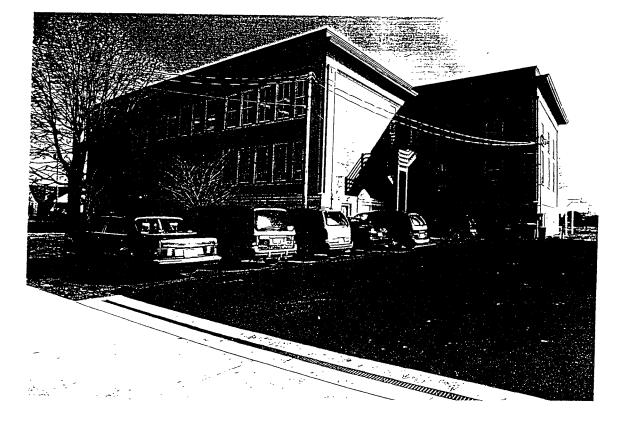
Total

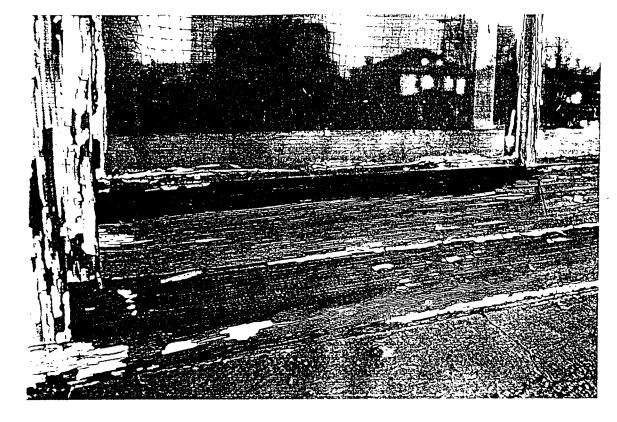
\$14,350.00

# Photograph Descriptions of Central School and the Proposed Work Area

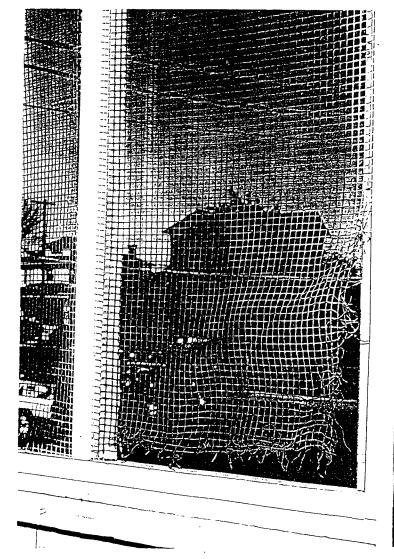
- 1) The frontal view of Central School.
- 2) The view of the gym as seen from the street. The gym is the rear section (right side of the photograph.
- 3) A closeup of one of the gym windows showing the extensive damage to the frame and glazing.
- 4) A view of one of the gym windows from the inside of the gym showing the wire screen used to prevent breakage from the inside.
- 5) Four of the gym windows from the west side of the gym.

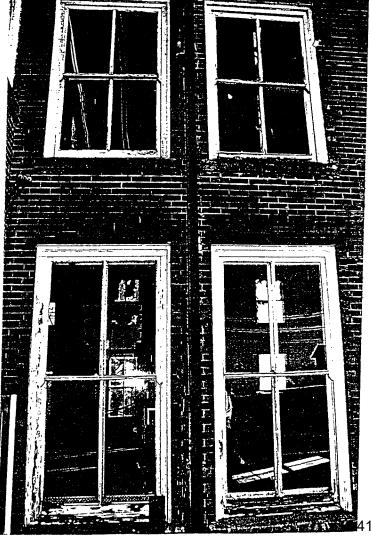






4 5





3

Camon Settlemier Camon 1908@ highdeftrains.com 11 Becky Wilborn wilbornzeyahoo. com



43

### CENTRAL ELEMENTARY SCHOOL UPGRADES

Built in 1915, Central Elementary School is one of the Crown Jewels in the historic buildings inventory of this community. Baldwin General was selected to renovate and seismically upgrade the building with the design intent of preserving the historic wood windows and brick façade and restoring the interior finishes to original pre-construction condition. A full demolition of the interior plaster and lath walls and selective demolition of roof, attic, and floor framing components was performed to prepare the structure for new sheer walls, reinforcing steel columns and shapes, new domestic water piping, and electrical improvements. Extensive restorative finish carpentry, performed after installation of new veneer plaster, left the appearance of the building's interior unchanged. Additional work included a new roof, exterior stair systems, and new data wiring in all the classrooms and installation of Smart Boards.

#### Catlin, Anne

From:

Maria Delapoer [Maria.Delapoer@albany.k12.or.us]

Sent:

Tuesday, May 14, 2013 8:45 AM

To: Subject: Catlin, Anne Preservation award

Anne,

We have a few people coming to the council meeting next week to accept the award for Central School. I have a conflicting meeting so won't be able to join you.

Chris Equinoa-principal

/ Micah Smith-Board member

Gary Dahlquist-Foreman and grant applicant

Doug Pigman-Facilities Director

Thanks for recognizing this effort.

Maria

#### Maria Delapoer

Superintendent Greater Albany Public Schools (541) 967-4511 maria.delapoer@albany.k12.or.us

## **DAVIS GLASS**

CCB #13180

230 E. 2nd Albany, OR 97321 (541) 926-1962 Fax: (541) 926-0275

999999

03-06-2006

Grapte DUOTE

BESFF

93-6654566

ALBANY HISTORIC INTERIOR TOURS C/D JUDY CRAIG ALBANY, OR 97321

CENTRAL ELEM SCHOOL 9TH ST SW ALBANY

WK:928-0582 Hæ:FX 924-3625

JUDY

Aty Description

1 87 1/4 x 25 5/8 -- 1/4 CLEAR GLASS 1 87 3/4 x 25 5/8 -- 1/4 CLEAR GLASS

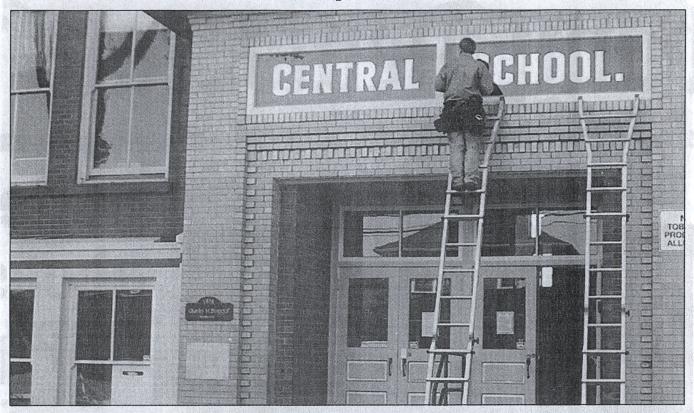
Oty Description
10 LABOR TO REMOVE/REINSTALL

List Disc # Sell Total 68.00 0.00 0.00 68. **0**0 68. **0**0 68.00 68.00 List Disc % 65.60 0.00 Total

Comments
BID TO PROVIDE NEW GLASS, DELIVER TO HAVE LETTERING
DONE, AND PICK UP: IT WILL THEN BE INSTALLED INTO
DONE, AND PICK UP: IT WILL THEN BE INSTALLED INTO
CANNOT GUARANTEE AGAINST BREAKAGE IN TRANSPORTATION
OR THE REINSTALLATION OF THE LETTERED GLASS,
THERE SEEMS TO BE A FALSE WALL BEHIND THE GLASS,
REGUIRING ALL WORK TO BE DONE FROM THE OUTSIDE.
IF ANY WORK NEEDS TO BE DONE BEHIND THE GLASS, WE
SHOULD COORDINATE AT REMOVAL TIME...
THANK YOU!
\*\*WE CAN ATTEMPT TO SAVE THE CURRENT GLASS THAT IS
NOT BROKEN, BUT CANNOT GUARANTEE\*\*

\*\* THIS NOT RECEIPT. DO NOT

### **Snapshot**



A WORKER from Davis Glass installs a new sign Thursday at Central School. According to Barb Villaruel, office manager at Central who sent in the photo, the print is done in gold leaf like the original, which is at Albany's Downtown Museum. The new sign was funded in part by the Albany Historic Interior Tour Committee, she said, and teacher Judy Craig did the legwork and "is much appreciated." The school was originally built in 1915. (You may submit your favorite snapshot taken since July 1 to news@dhonline.com. Please include your name, address, daytime phone number and a brief description.)

Dans Glas Aprilo 1962,
A5,5

Sold leaf - 33

recently 3

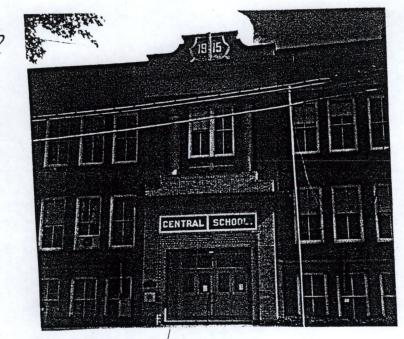
painted 3

Central school,
-deore-and carpart

Attachment B.24 (948-505 Jr h 7-9

### Interesting Facts About Central Elementary School

- The first Central School was located where the present Linn County Court House now stands.
- When our current Central School was built, 1915, there was a three-story, wooden Central School on this same location. It was torn down in 1919.
- The current Central School was built for students 1<sup>st</sup> through 9<sup>th</sup> grade.
- Our present cafeteria was a small motors classroom.
- The school was built originally without a cafeteria.
- The current music, art and CAP daycare rooms were for home economics class, sewing and cooking.
- The original "horseshoe-shaped balcony in the gym with its three entrances was removed in the 1960's.
- The current re-model was completed in the summer of 2012 by Baldwin Construction, a local company. 800 lb. steel beams now reinforce the interior structure of the gym walls.



Central School

### c. 1915 American Renaissance Style

Central school was built on the site of
Albany College which was started in 1867
by the Presbyterian church. The college
moved to a new site in the 1920's (where
the Bureau of Mines is now) and then
moved to Portland in 1938, changing its
name to Lewis and Clark College.
Central was designed by Charles
Burggraf, Albany's main architect.
(More on back if time allows)

In 1980 the school district tried to close the school because of earthquake danger because of the fear caused by the eruption of Mt. St. Helens on May 18th. However the parents found that Burggraf was way ahead of his time and designed the building to be earthquake proof. This is the only building in Albany that has been proven to be earthquake proof and the school district allowed it to remain open.

### Dênîocrat-Herald

## Quake retrofit: Kids learn how Central Elementary has been made safer



APRIL 25, 2013 8:45 AM • BY JENNIFER MOODY, ALBANY DEMOCRAT-HERALD

Architect Jesse Grant stepped in front of the assembled students at Central Elementary School on Wednesday and laid five wooden blocks on a table, stacked lengthwise like firewood.

He nudged the bottom block an inch or so to one side. The stack collapsed.

That, Grant told the students, is what could have happened at Central before a \$1.5 million seismic retrofit last year anchored the building from top to

bottom to make it safer in case of an earthquake.

"We basically put a skin on everything," Grant explained, wrapping a strip of tape around the blocks on the table.

As the students craned their heads to watch, he poked the bottom block again. The structure shifted, but didn't come apart.

"The whole building acts as one big piece, instead of a bunch of little pieces that fall down," he summarized.

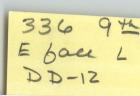
Grant was among about a dozen dignitaries visiting Central on Wednesday to celebrate last year's retrofit, which was funded through a grant from the state's Office of Emergency Management, and to encourage state lawmakers to fund more such grants. Funding decisions will be made later this spring.

According to a 2007 study by the Oregon Department. of Geology and Mineral Industries, more than 1,000 Oregon school buildings were considered to be at risk of collapsing during a major earthquake.

At Central, Ryan McGoldrick of the Red Cross handed out bags to each student to be used for emergency starter kits. The bags, provided by the Oregon Office of Emergency Management, each contained lists of 10 necessities to pack for an emergency.

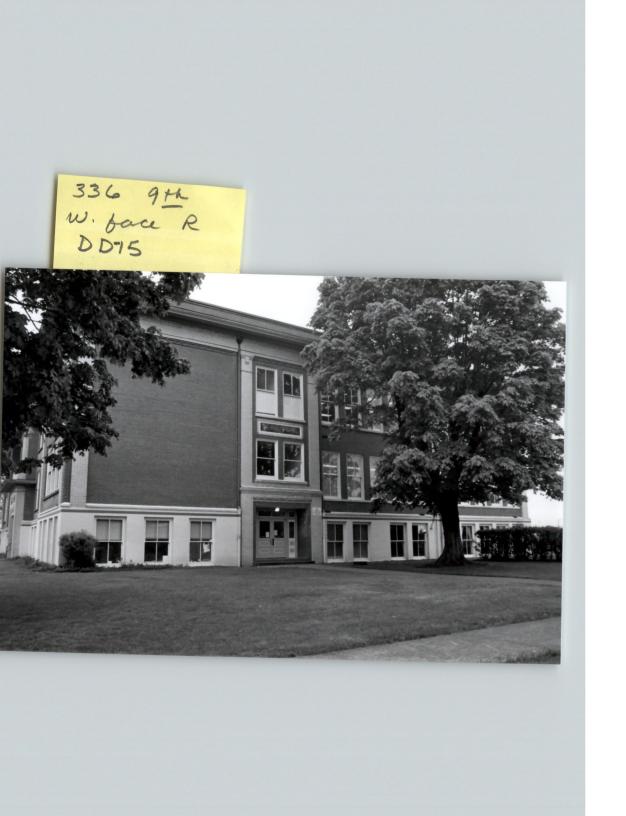
Christopher Goldfinger, an earthquake specialist with Oregon State University, gave a short presentation on earthquakes. He reminded students that Oregon is due for a quake of the magnitude that struck off the coast of Japan in 2011, causing a powerful tsunami and widespread destruction. Scientists are putting the chances at about 40 percent in the next 50 years.

"You guys may not be here when it happens. I may not be here when it happens," he said. "But there will be one, for sure."











#### COMMUNITY DEVELOPMENT

333 Broadalbin Street SW, PO Box 490, Albany, Oregon 97321-0144 | BUILDING & PLANNING 541-917-7550

### Historic Review of Exterior Alterations

Checklist and Review Criteria

#### **INFORMATION AND INSTRUCTIONS:**

- > See fee schedule for filing fee (subject to change every July 1): staff will contact you for payment after submittal.
- All plans and drawings must be to scale, and review criteria responses should be provided as specified in this checklist.
- Email all materials to cd.customerservice@cityofalbany.net. Please call 541-917-7550 if you need assistance.
- Depending on the complexity of the project, paper copies of the application may be required.
- ➤ Before submitting your application, please check the following list to verify you are not missing essential information. An incomplete application will delay the review process.

#### HISTORIC REVIEW OF EXTERIOR ALTERATIONS SUBMITTAL CHECKLIST:

- PLANNING APPLICATION FORM WITH AUTHORIZING SIGNATURES.
- fed PROPERTY AND PROJECT INFORMATION.

Submit the following information (separately or on this page):

1.	Historic District:		
	Monteith ☐ Hackleman ☐ Downtown ☐ Local Historic ☐ Commercial/Airport		
2.	Historic rating:		
	▼ Historic Contributing    □ Historic Non-Contributing    □ Non-Historic (post 1945)		
3.	Year Built: 1915 Architectural Style(s): American Renaissance		
4.	Years of exterior alterations, if any: Replacement of exter stairs S, W, & E replaced with steel for seismic retrofit		
5.	Please describe the proposed alteration(s) and the purpose of the alterations:		
	Classrooms are in need of HVAC improvements for adequate occupant comfort and focus. The mechanical units occur on the interior of the building but require access to exterior air via the proposed louvers installed within operable window frames.		

**PHOTOGRAPHS.** Provide photographs that show the current condition of the area you intend to alter.

CONSTRUCTION PLANS/ELEVATION DRAWINGS. Provide construction plans, architectural drawings or schematics showing detailed building elevations and exterior plans, and dimensions of all altered or new elements, including foundation, windows, and the setbacks to the property lines, materials proposed, profile/design, etc. If construction plans or drawings are not applicable to your project, then submit an accurate alteration description, including photographs, or other information that describes the project.

cd.cityofalbany.net



Note: Some properties may have covenants or restrictions, which are private contracts between neighboring landowners. These frequently relate to density, minimum setbacks, or size and heights of structures. While these covenants and restrictions do not constitute a criterion for a City land use decision, they may raise a significant issue with regard to the City's land use criteria. It is the responsibility of the applicant to investigate private covenants or restrictions.

#### **▼** REVIEW CRITERIA RESPONSES.

On a separate sheet of paper, prepare detailed written responses, using factual statements (called findings of fact), to explain how the historic exterior alteration complies with each of the following review criteria. Each criterion must have at least one finding of fact and conclusion statement. On a separate sheet of paper, prepare detailed written responses, using factual statements (called findings of fact), to explain how the historic exterior alteration complies with each of the following review criteria. Each criterion must have at least one finding of fact and conclusion statement. (See Example Findings of Fact starting on last page.)

- The Community Development Director will approve *residential* alteration applications if one of the following criteria is met:
  - There is no change in historic character, appearance, or material composition from the existing structure.
  - b. The proposed alteration materially duplicates the affected exterior building features as determined from an early photograph, original building plans, or other evidence of original building features.
  - The proposed alteration is not visible from the street.
- 2. For all other exterior alteration requests, except for the use of substitute materials\*, and including all non-residential requests, the review body must find that one of the following criteria has been met to approve an alteration request:
  - The proposed alteration will cause the structure to more closely approximate the historical character, appearance, or material composition of the original structure than the existing structure,
  - b. The proposed alteration is compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.
    - \*There is a different application for the use of substitute materials. The review criteria for the use of substitute siding, windows, and trim shall be as found in ADC Sections 7.170-7.225.

The review body will use the Secretary of the Interior's Standards of Rehabilitation as guidelines in determining whether the proposed alteration meets the review criteria [ADC Section 7.160].

The Secretary of the Interior's Standards for Rehabilitation. The following standards are to be applied to rehabilitation projects in a reasonable manner, taking into consideration economic and technical feasibility.

- 1. A property shall be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.
- The historic character of a property shall be retained and preserved. The removal of historic material or alteration of features and spaces that characterize a property shall be avoided.
- 3. Each property shall be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings, shall not be undertaken.
- 4. Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved.
- 5. Distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved.

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- 6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, color, texture, and other visual qualities and, where possible, materials. Replacement of missing features shall be substantiated by documentary, physical, or pictorial evidence.
- 7. Chemical or physical treatments, such as sandblasting, that cause damage to historic material shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.
- 8. Significant archeological resources affected by a project shall be protected and preserved. If such resources must be disturbed, mitigation measures shall be undertaken.
- 9. New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old, and shall be compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.
- 10. New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired [ADC Section 7.160].

#### HISTORIC REVIEW OF EXTERIOR ALTERATIONS – PROCESS AND PROCEDURE

<u>Purpose (ADC 7.100).</u> The purpose of reviewing alterations to historic landmarks is to encourage the preservation of characteristics that led to their designation as historic landmarks. Review is required for exterior alterations or additions to buildings or structures classified as historic contributing and historic non-contributing within the historic districts, and to landmarks outside the districts.

Exemption from Review (ADC 7.110). Historic review is not required for buildings or structures originally constructed after 1945 or for changes to paint color to any home or structure.

Procedure (ADC 7.120). A request for an exterior alteration is reviewed and processed by either the Community Development Director or the Landmarks Commission. The Landmarks Commission replaces the Hearings Board or Planning Commission as the review body. Any exterior or interior alteration to buildings participating in Oregon's Special Assessment of Historic Property Program will also require review and approval by the State Historic Preservation Office.

- 1. The Director will approve residential alteration requests if one of the following criteria is met:
  - a. There is no change in historic character, appearance, or material composition from the existing structure.
  - b. The proposed alteration materially duplicates the affected exterior building features as determined from an early photograph, original building plans, or other evidence of original building features.
  - c. The proposed alteration is not visible from the street.
- 2. For all other requests, the Landmarks Commission will review and process the alteration proposal. The applicant and adjoining property owners within 100 feet will receive notification of the Landmarks Commission public hearing on the proposal. The Landmarks Commission will accept written and verbal testimony on the proposal. For buildings on the Special Assessment of Historic Property Program, the Landmarks Commission decision will be forwarded to the State Historic Preservation Office.

#### **EXAMPLE OF FINDINGS OF FACT**

#### Criteria for Findings of Fact

Land use applications must include information that explains the intent, nature, and proposed use of the development, and other pertinent information that may have bearing on the action to be taken by the review authority. To be approved, a Historic Review application must address and demonstrate compliance with the

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applicable review criteria in Article 7 and related requirements. If the applicant's submittal is unclear or insufficient to demonstrate the review criteria are satisfied, the application will be delayed or denied.

#### Format for Findings of Fact

Statements addressing individual criteria must be in a "finding of fact" format. A finding of fact consists of two parts:

- 1. Factual information such as the distance between buildings, the width and type of streets, the particular operating characteristics of a proposed use, etc. Facts should reference their source: on-site inspection, a plot plan, City plans, etc.
- 2. An explanation of how those facts result in a conclusion supporting the criterion.

#### Example:

**Criterion:** The proposed alteration will cause the structure to more closely approximate the historical character, appearance, or material composition of the original structure than the existing structure.

**Facts:** The Cultural Resource Inventory indicates that the house was constructed c.1885 and the style is a Western Farmhouse. The decorative features noted are rectangular bays on the north and east sides with panels, turned porch columns and a fixed window with a diamond shaped pattern on the east side. Sanborn Fire map research indicates that the porch originally extended the full length of the west wing of the house.

This application proposes to restore the front porch to the full length of the west wing of the house. Additional porch columns are proposed to match the existing turned porch columns; a hipped roof is proposed consistent with existing entry and bays and Sanborn maps. The current porch, which now only covers the front door, is more of a covered entry than a porch. The balusters are a connected "sawn" design (rather than turned) that was typical in the late 19th century. (SEE ATTACHED DRAWING.)

**Conclusion:** Extending the porch to its original size will cause the structure to more closely approximate its historic character and appearance.

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### **Soderstrom** Architects

#### GAPS Central Elementary School – HVAC Louvers Installation

ALBANY COMMUNITY DEVELOPMENT

#### HISTORIC REVIEW OF EXTERIOR ALTERATIONS - REVIEW CRITERIA RESPONSES

Historic Review of Exterior Alterations (ADC 7.100-7.165)

Section 7.150 of the Albany Development Code (ADC), Article 7, establishes the following review criteria in bold for Historic Review of Exterior Alterations applications.

\*\*\*Findings of fact are statements that show how the criteria are met by providing details that support a conclusion. For example, when answering how distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved, you would provide examples of the distinctive features etc and explain how they will remain preserved through the alteration process. This is especially important if you are doing renovations on a distinctive feature.\*\*\*

For all exterior alteration requests, except for the use of substitute materials, and including all non-residential requests, the review body must find that one of the following criteria has been met to approve an alteration request:

- a. The proposed alteration will cause the structure to more closely approximate the historical character, appearance or material composition of the original structure than the existing structure; OR
- b. The proposed alteration is compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.

Proposed findings:

The existing building has original horizontal blade louvers punched within the masonry façade in select areas. These proposed HVAC unit louvers are a similar and compatible type, style and proportion to the original louvers. Furthermore, as the proposed louvers are placed within the operable portion of existing window frames, it is not a permanently altering condition. The single-hung window vent in its partially open position, rests on the louver/HVAC frame and connection boot which is attached on the interior of the building and does not penetrate or degrade the existing window frame. While these HVAC units are critical to improving the inadequate ventilation and thermal comfort of the students (the current boiler-fed wall heaters are defunct), the proposed louvers could be removed at a future date (if/when alternate mechanical solution / system can be afforded) and the original windows and building architecture is intact and unaffected.

ADC 7.150 further provides that the review body will use the **Secretary of the Interior's Standards for Rehabilitation** as guidelines in determining whether the proposed alteration meets the review criteria.

Proposed Findings of Fact ADC 7.160:

1) A property shall be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.

#### Proposed findings:

All original use of the building, as an elementary school, continues unchanged with the installation of the proposed louvers. A consistent louver language is introduced within the windows, occurring at consistent and repeating intervals around the three facades. The louvers proposed yield a minimal change to the appearance of the building – it essentially reflects the appearance of the original windows in a partially/open position serving their original purpose to provide fresh air and ventilation to the interior.

2) The historic character of a property shall be retained and preserved. The removal of historic material or alteration of features and spaces that characterize a property shall be avoided.

Proposed findings:

Because the installation of the proposed louvers occurs within the existing window frames, sans any significant fastening or connections to the original window frames, particularly as none are visible from the exterior, there is no removal or alteration of the historic materials or features.

3) Each property shall be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings, shall not be undertaken.

**Proposed Findings:** 

The type and style of louvers proposed relate directly to those of the original building. There are not any additional elements or features from other buildings or miscellaneous architectural styles proposed.

4) Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved.

**Proposed Findings:** 

Wood-framed single-pane windows contribute significantly to the historic significance of the building. In respecting this character, the proposed louvers are sensitively fit within the existing window frames. Rather than modifying or removing the window frames to be replaced by louvers, the proposed solution allows these historic windows to remain physically unaltered, only placed in a partially open position.

5) Distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved.

Proposed Findings:

With the proposed installation of HVAC louvers, all applicable features, finishes, and construction techniques are unaffected and remain preserved.

6) Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of distinctive features, the new feature shall match the old in design, color, texture, and other visual qualities and, where possible, materials. Replacement of missing features

Soderstrom Architects Page 2

shall be substantiated by documentary, physical, or pictorial evidence.

Proposed Findings:

The proposed louvers are not installed in response to any such deteriorate features, and in that regard are not applicable. However, the proposed louvers are of the same style and type as other existing louvers on the façade and they are painted in color and sheen to match the existing window frames.

7) Chemical or physical treatments, such as sandblasting, that cause damage to historic material shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.

Proposed Findings:

The proposed conditions do not include any such treatments and are not applicable in this manner.

8) Significant archeological resources affected by a project shall be protected and preserved. If such resources must be disturbed, mitigation measures shall be undertaken.

Proposed Findings:

The proposed conditions are not applicable in this manner.

9) New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.

**Proposed Findings:** 

The proposed exterior alteration of HVAC louvers does not destroy nor affect the historic windows or façade – they allow for and respect it to remain in its original character and state. The louvers are clearly distinguished from the windows in which they are set, yet, demonstrate compatibility and historic integrity in matching the adjacent window color and blade type as the other original louvers.

10) New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

**Proposed Findings:** 

The proposed louvers installation does not destroy nor affect the historic windows or façade – they allow for and respect it to remain in its original character and state. Should the HVAC units be removed or system changed in the future, the proposed louvers can simply be removed and the original windows and building architecture will be unimpaired.

Soderstrom Architects Page 3

1331 NW Lovejoy Stre Portland, OR 97209

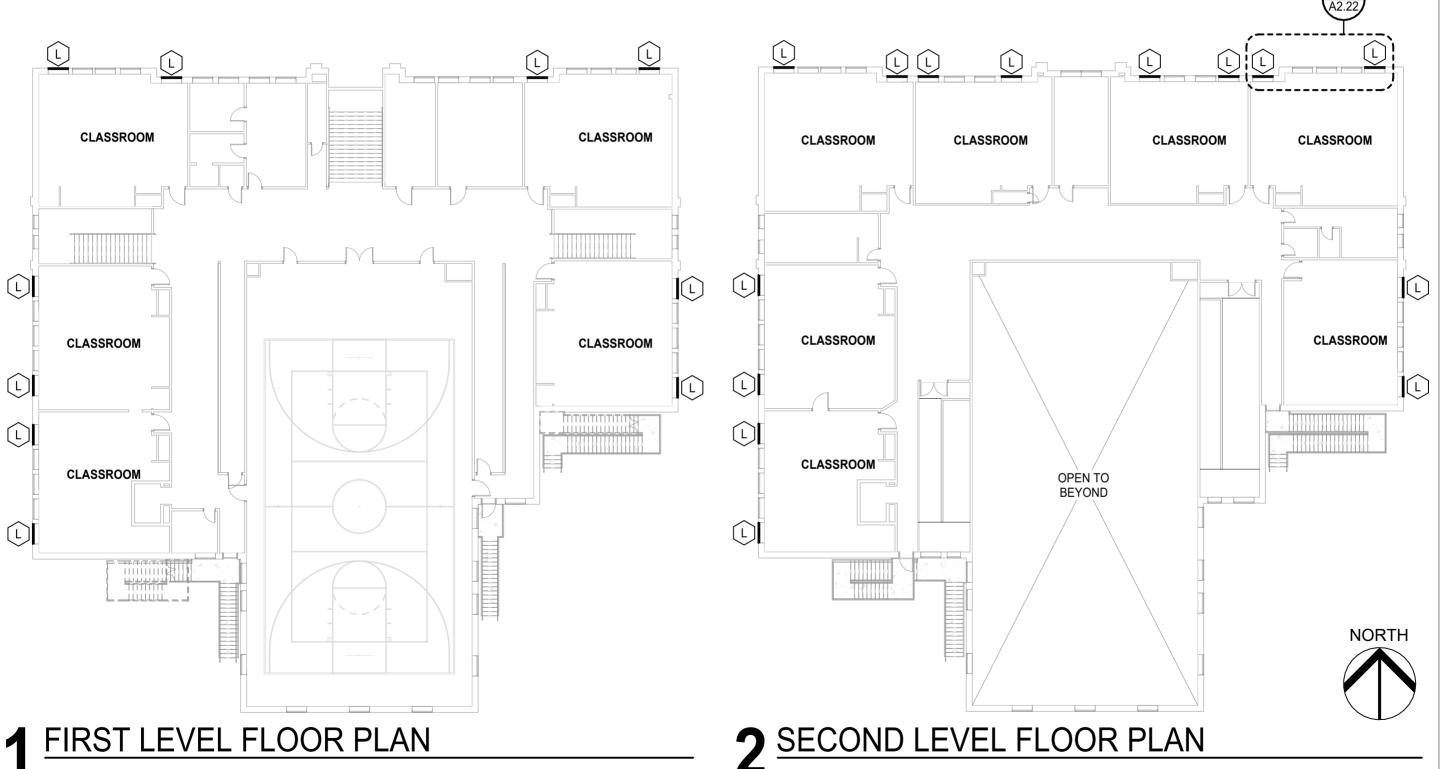
### **SHEET NOTES**



**LEGEND** 

NEW LOUVER TO BE INSTALLED IN EXISTING WINDOW

1. REFER TO SHEET A2.22 FOR BUILDING ELEVATION PHOTOS



Sheet No A2.21

Greater Albany Public Schools

Central Elementary School
336 SW 9th Ave,
Albany, Oregon 97321

Soderstrom Architects

1331 NW Lovejoy Street, Portland, OR 97209



## NORTH ELEVATION



WEST ELEVATION



# 2 EAST ELEVATION

LOUVER TO BE INSTALLED IN EXISTING WINDOW, TYPICAL



**ENLARGED WINDOW ELEVATION, TYPICAL** 

Greater Albany Public Schools

Central Elementary School
336 SW 9th Ave,
Albany, Oregon 97321

Sheet No **A2.22** 



#### COMMUNITY DEVELOPMENT

333 Broadalbin Street SW, PO Box 490, Albany, Oregon 97321-0144 | BUILDING & PLANNING 541-917-7550

### Staff Report

#### Site Plan Review, Historic Review of Exterior Alterations and Historic Review of New Construction

HI-01-24 April 24, 2024

#### Summary

This staff report evaluates a Historic Review of Exterior Alterations and New Construction, along with a Site Plan Review for Modification of Existing Development for a commercial structure on a developed lot within the Hackleman National Register Historic District (Attachment A). The applicant proposes to construct a 3,645-square foot addition to the existing building and decouple an existing addition to be a freestanding building.

#### **Application Information**

Review Body: Landmarks Commission (Type III review)

Staff Report Prepared By: Alyssa Schrems, Planner II

Property Owner: Monteith Square LLC, 442 1st Avenue SW

Applicant: Lori Stephens, 534 NW 4th Street, Corvallis, OR 97330

Address/Location: 133 5th Avenue SE, Albany, OR 97321

Map/Tax Lot: Linn County Tax Assessor's Map No. 11S-03W-07BA-00800

Zoning: Lyon Ellsworth (LE) Total Land Area: 20,130 square feet

Existing Land Use: Restaurant Central Albany Neighborhood:

Surrounding Zoning: North: Lyon Ellsworth (LE) and Historic Downtown (HD)

> Hackleman Monteith (HM) East:

South: Lyon Ellsworth (LE) and Hackleman Monteith (HM) Lyon Ellsworth (LE) and Historic Downtown (HD)

Surrounding Uses: North: Mixed Use- Apartments and Businesses

> East: Residential- Single Unit Dwellings

South: Residential-Single Unit Dwellings and Multiple Dwellings, Fire

Station

West: Commercial-Parking lot and Offices, Institutional-Government

Offices

Prior History: SP-94-93: Site Plan Review for pizza parlor. SP-30-02: Site Plan Review for

> construction of an addition. VR-10-02: Variance to minimum window requirement on streets adjacent to sidewalks. HI-06-02: construction of an

addition.

#### **Notice Information**

On April 10, 2024, a notice of public hearing was mailed to property owners within 300 feet of the subject property. On April 18, 2024, notice of public hearing was also posted at the subject site. As of April 22, 2024, no public testimony has been received.

#### Analysis of Development Code Criteria

#### Historic Review of Exterior Alterations Generally (ADC 7.120)

Albany Development Code (ADC) review criteria for Historic Review of Exterior Alterations Generally (ADC 7.120) are addressed in this report for the proposed development. The criteria must be satisfied to grant approval for this application. Code criteria are written in **bold** followed by findings, conclusions, and conditions of approval where conditions are necessary to meet the review criteria.

#### Exterior Alteration Criteria (ADC 7.100-7.165)

Section 7.150 of the ADC, Article 7, establishes the following review criteria in **bold** for Historic Review of Exterior Alterations applications. For applications other than the use of substitute materials, the review body must find that one of the following criteria has been met in order to approve an alteration request.

- 1. The proposed alteration will cause the structure to more closely approximate the historical character, appearance, or material composition of the original structure than the existing structure; <u>OR</u>
- 2. The proposed alteration is compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.

ADC 7.150 further provides the review body will use the Secretary of the Interior's Standards for Rehabilitation as guidelines in determining whether the proposed alteration meets the review criteria.

#### Secretary of Interior's Standards for Rehabilitation – (ADC 7.160)

The following standards are to be applied to rehabilitation projects in a reasonable manner, taking into consideration economic and technical feasibility.

- 1. A property shall be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.
- 2. The historic character of a property shall be retained and preserved. The removal of historic material or alteration of features and spaces that characterize a property shall be avoided.
- 3. Each property shall be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings, shall not be undertaken.
- 4. Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved.
- 5. Distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved.
- 6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, color, texture, and other visual qualities and, where possible, materials. Replacement of missing features shall be substantiated by documentary, physical, or pictorial evidence.
- 7. Chemical or physical treatments, such as sandblasting, that cause damage to historic material shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.
- 8. Significant archeological resources affected by a project shall be protected and preserved. If such resources must be disturbed, mitigation measures shall be undertaken.
- 9. New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be

- compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.
- 10. New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

The analysis includes findings related to the Exterior Alterations review criteria in ADC 7.150, followed by the evaluation of the applicable Secretary of Interior Standards in ADC 7.160. Staff conclusions are presented after the findings.

- 1.1 Location and Historic Character of the Area. The subject property is located at 133 5th Avenue SE in the Lyon Ellsworth (LE) zoning district within the Hackleman National Register Historic District. The surrounding properties are in the Hackleman Monteith (HM), Lyon Ellsworth (LE) or Historic Downtown (HD) district and are developed with a mix of residential (single dwelling units, multiple dwelling units), commercial (businesses and offices) and institutional (government offices).
- 1.2 <u>Historic Rating</u>. The subject building is rated as a Historic Contributing resource in the Hackleman National Register Historic District.
- 1.3 <u>History and Architectural Style</u>. The nomination form lists the architectural style of the building as Mission.
- 1.4 <u>Prior Alterations</u>. An addition to the west side of the structure was reviewed and permitted in 2002 and the interior has been altered to accommodate a restaurant.
- 1.5 <u>Proposed Exterior Alterations</u>. The applicant proposes to construct a 3,645-square foot addition on the east side of the existing building and to detach the existing addition on the west side of the building.
  - The applicant proposes to construct a 48-inch canopy above the main door of the existing addition, to add planters on either side of the main door, and to add a wall sconce on either side of the main door to match the existing wall sconces on the building. The applicant further proposes to construct a new addition to the building with similar elements that do not mimic the original. These unifying elements include tall windows, base/water table banding along the wall, curved arc entry, hip roof, and dentils at the roof. These proposed features are discussed further on in this report. Based on these facts, criterion ADC 7.150(2) is met.
- 1.6 <u>Building Use (ADC 7.160(1))</u>. The building's original use was a train station/meeting hall. The building was converted into a restaurant at some point and functions similarly to a meeting hall.
  - Only minimal exterior alterations are needed in association with the proposed use, which is consistent with ADC 7.160(1).
- 1.7 <u>Historic Character (ADC 7.160(2))</u>. The building was constructed in 1912 in the Mission style. Distinctive features of the building include three large rounded arched openings, green glazed tiles, a gable dormer on the south façade with the letters "OER" in a circle, and exposed rafters.
  - The applicant does not propose any front façade changes to the historic portion of the building. The new addition will be connected to the existing building and utilize openings that exist already. The applicant also proposes to detach the existing addition by removing a non-historic breezeway that was connected in 2002. Based on these facts, criterion ADC 7.160(2) is met.
- 1.8 <u>Historic Record & Changes (ADC 7.160(3) and (4)).</u> The building is designed in the Mission style. The applicant proposes to construct a new 3,645-square foot addition on the east side of the existing building and to detach an existing addition on the west side of the building. Based on these facts, criterion ADC 7.160(3) and (4) are met.
- 1.9 <u>Distinctive characteristics (ADC 7.160(5))</u>. The applicant states that there will be no changes to any features, finishes, construction techniques, or examples of craftsmanship with the addition. The breezeway that is proposed to be removed was constructed in 2002 and is not considered historic. No distinctive features are listed in relation to the garage or to the area where the rear deck would be added. Based on these facts, criterion ADC 7.160(5) is met.

- 1.10 <u>Deteriorated Features (ADC 7.160(6))</u>. The applicant states that there are no existing deteriorated historic features. Since there are no deteriorated historic features, criterion ADC 7.160(6) is satisfied.
- 1.11 <u>Use of Chemical or Physical Treatments (ADC 7.160(7))</u>. The applicant does not propose any chemical or physical treatments in relation to the new addition or decoupling the existing addition. Based on these facts, criterion ADC 7.160(7) is met.
- 1.12 <u>Significant Archaeological Resources (ADC 7.160(8))</u>. The applicant states there are no known archeological resources located at or near this site. If significant archaeological resources are found on the site, the contractor will notify the architect who will notify a SHPO archeologist. The artifact will not be moved and work in the area will cease until SHPO is done with their review. Based on these facts, this criterion appears to be met.
- 1.13 <u>Historic Materials (ADC 7.160(9)).</u> The applicant states that the breeze way that is proposed to be detached is not historic. No historic features will be destroyed with this addition. Based on these facts, the criterion in ADC 7.160(9) is met.
- 1.14 New Additions (ADC 7.160(10)). The applicant also proposes an addition on the east side of the building which is discussed in detail below in this report. The applicant states that the new addition will connect to the existing building on the east and north end of the building by enclosing the east wall and a portion of the north wall but will not alter these walls. In the future the addition could be removed without altering the essential form and integrity of the existing building. Based on these facts, the criterion in ADC 7.160(10) is met.

#### Conclusions

- 1.1 The proposed exterior alterations will be compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.
- 1.2 The proposed alteration is consistent with the Secretary of the Interior's Standards in ADC 7.160.

#### Historic Review of New Construction (ADC 7.270)

The Community Development Director or the Landmarks Commission must find that the request meets the following applicable criteria in order to approve the new construction request.

#### Within the Monteith and Hackleman Districts (ADC 7.270(1))

- a. The development maintains any unifying development patterns such as sidewalk and street tree location, setbacks, building coverage, and orientation to the street.
- b. The structure is of similar size and scale of surrounding buildings, and as much as possible reflects the craftsmanship of those buildings.
- c. Building materials are reflective of and complementary to existing buildings within the district.

- 2.1 <u>Unifying Development Patterns (ADC 7.270(1)(a)):</u> The applicant proposes to add a 3,645 square foot addition onto the east side of the building. The building addition is set back 28 feet from 5th Avenue and 16 feet to the back edge of the sidewalk. The main façade of the train station itself is set back about 39 feet from the street and 27 feet to the sidewalk. There are no changes proposed to the sidewalk. In the LE zone, there is no maximum lot coverage and no required front setback. The applicant further states that there is a garage to the east built at the edge of the sidewalk. Other houses in the neighborhood are 12 to 15 feet from the sidewalk. The addition proposed is not as close to the sidewalk and street as the other buildings in the neighborhood. Based on these facts, it appears that the proposed additions are in keeping with the surrounding development patterns.
- 2.2 <u>Size and scale (ADC 7.270(1)(b))</u>: The applicant states that the building addition (total height of 15 feet and three inches) is not as tall as the train station itself (23 feet and two inches), nor as tall as the neighboring residential buildings to the south or east. The length of the front façade as seen from the street is also less than the train station. The length of the train station façade is 110 feet, and the length

of the façade addition is 36 feet. Based on this, the façade is proposed to be smaller in size and scale compared to the train station as seen from the street.

The addition to the train station is intended to look different from the train station yet tie into its elements without making it look the same. The building addition utilizes similar elements of the train station without mimicking it. These elements are, tall windows-proportional to the strain station; base/water table banding along the wall which is smaller in height than the train station base, curved arc entry, hip roof on part of the addition, and dentils at the roof to reflect the ends of eave rafters of the train station roof. There is a canopy entry addition proposed for the entry to the train station, and a different canopy proposed for the entry into the addition. The windows from the street will have divided lites whereas the windows in the train station will have no divided lites. The neighborhood has the same mix of divided lite and non-divided lite windows. The proposed hip roof on a portion of the addition ties the addition to the train station, but it is also a more residential style relating to the houses in the neighborhood. Based on these facts, the criterion appears to be met.

2.3 <u>Building materials (ADC 7.270(1)(c)):</u> The applicant states that the train depot has brick walls with concrete base and trim, and a tile roof. The walls and trim of the 2002 addition appears to be EIFS (synthetic stucco) with a standard asphalt roof. The new addition will have a stucco surface with a cast stone water table base and cast stone trim around the entry. The roof will be an asphalt shingled hip roof on the south and front portion of the addition, and a flat roof stepping further back from the front. The hip roof will have asphalt shingles similar to other residential structures in the neighborhood. The proposed flat roof will be similar to other flat roofs on many buildings within the block north of the alley and on the apartment building across 5th Avenue from the train station. Based on the findings, this criterion appears to be met.

#### Site Plan Review Criteria (ADC 2.450)

#### Criterion 1

The application is complete in accordance with the applicable requirements.

#### Findings of Fact and Conclusions

- 1.1 In accordance with ADC 1.170, the application was deemed complete as of April 2, 2024.
- 1.2 This criterion is met without conditions.

#### Criterion 2

The application complies with all applicable provisions of the underlying zoning district including, but not limited to, setbacks, lot dimensions, density, lot coverage, building height, and other applicable standards.

#### Findings of Fact

- 2.1 The building is proposed to be used as a restaurant. The applicant proposes to construct a 3,645 square foot addition to the existing building and to detach an existing addition from the structure. Pursuant to the ADC 5.065-1 Schedule of Permitted Uses, a restaurant is an allowed use in the LE zone with Site Plan Review approval.
- 2.2 <u>Lot Size, Dimensional Requirements, and Lot Coverage.</u> Table 5.090-1 within the ADC contains the development standards for the LE zoning district. Pursuant to Table 5.090-1, the LE zoning district has a minimum lot size of 2,000 square feet for all non-residential uses, a minimum width of 20 feet and a minimum depth of 50 feet, and a maximum lot coverage standard of 100 percent.

The LE zoning district does not have a minimum front setback and has a zero-foot interior setback unless the property abuts a residential zone or use. This special setback requires a one-foot setback for each foot of wall height with a minimum setback of 10 feet. The applicant is proposing a wall height of 10 feet for the addition, which would mean an interior setback of 10 feet from the east property line. The site plan indicates that the structure will be set back 10 feet from the east property line, demonstrating that the setback is met.

This standard is met.

- 2.3 <u>Building Height.</u> Pursuant to ADC Table 5.090-1, the LE zoning district contains a maximum building height of 60 feet unless located within the Airport Overlay District. The subject property is not located within the Airport Overlay District and the proposed addition height is 15 feet and three inches. This standard is met.
- 2.4 <u>Density</u>. There is no density standard associated with restaurant uses in the LE zone. This standard is not applicable.
- 2.5 <u>Landscaping, Buffering, and Screening</u>. See finding under Criterion 6 below pertaining to Article 9. Landscaping, buffering, and screening standards are incorporated herein by reference.
- 2.6 <u>Outside Storage</u>. The applicant does not propose outside storage and display. This standard is not applicable.
- 2.7 <u>Screening of Refuse Containers</u>. ADC 5.370 requires any refuse container or disposal area that would otherwise be visible from a public street, customer or resident parking area, public facility, or any residential area must be screened from view by placement of a sight-obscuring fence, wall, or hedge at least six feet tall. All refuse materials must be contained within the screened area.

The submitted site plan shows an enclosed garbage/recycling area in the northeast corner of the new addition with a rolling metal door. This standard is met.

#### Conclusions

- 2.1 The proposal meets all applicable development standards.
- 2.2 This review criterion is met without conditions.

#### Criterion 3

Activities and developments within special purpose districts comply with the regulations described in Articles 4 (Airport Approach), 6 (Natural Resources), and 7 (Historic), as applicable.

#### Findings of Fact

- 3.1 <u>Article 4 Airport Approach district</u>. According to Figure 4.410-1 of the ADC, the subject property is not located within the Albany Airport Approach district.
- 3.2 <u>Article 6 Significant Natural Vegetation and Wildlife Habitat</u>. Comprehensive Plan Plate 3: Natural Vegetation and Wildlife Habitat, does not show any areas of vegetation or wildlife habitat on the property.
- 3.3 <u>Article 6: Floodplains</u>. *Comprehensive Plan Plate 5: Floodplains*, the FEMA Flood Insurance Rate Map (FIRM), Community Panel No. 41043C0213H, dated December 8, 2016, shows the subject property is located outside of the Special Flood Hazard Area (SFHA), (aka 100-year floodplain).
- 3.4 <u>Article 6: Wetlands</u>. *Comprehensive Plan Plate 6: Wetland Sites*, shows this property has no significant wetland overlay districts on the subject property.
- 3.5 <u>Article 6: Topography.</u> *Comprehensive Plan, Plate 7: Slopes*, does not show any steep slopes on this property where development is proposed.
- 3.6 <u>Article 7: Historic and Archaeological Resources</u>. *Comprehensive Plan, Plate 9: Historic Districts*, shows the property is located in the Hackleman Historic District. As part of the application packet, a Historic Review for Exterior Alterations and a Historic Review for New Construction have been applied for and are discussed above.

#### Conclusions

- 3.1 The subject property is located in the Hackleman Historic District and is subject to the additional regulations in Article 7 (Historic) as analyzed above.
- 3.2 The subject property is not located in any other special purpose (overlay) districts; therefore, the special purpose districts and regulations described in Articles 4 (Airport Approach) and 6 (Natural Resources) are not applicable.
- 3.3 This criterion is met without conditions.

#### Criterion 4

#### The application complies with all applicable Design Standards of Article 8.

- 4.1 Applicability. ADC 8.315 applies to new developments and to the expansion of existing developments where commercial and/or institutional uses, as defined in Article 22, are existing or proposed including when such uses are part of a mixed-use development or live/work dwelling unit, with some listed exceptions. The proposal is for commercial development (restaurant) and is therefore subject to the standards of ADC 8.310 8.390.
- 4.2 <u>Relationship to Historic Overlay Districts</u>: ADC 8.320 requires designated historic resources to comply with the standards in Article 7. The property is located in the Hackleman Historic District and is therefore subject to the standards in Article 7. The review body may grant flexibility in meeting any of the design standards where necessary to achieve historic compatibility.
- 4.3 Entrance Orientation and Parking Location: ADC 8.330(1) requires new buildings to be oriented to existing or new public streets by placing the building(s) and public entrance(s) close to streets, except if a proposed building is separated from the street by another building(s). The subject property is a corner lot with frontage on both 5th Avenue SE and Lyon Street SW. The existing addition is oriented towards Lyon Street with a front entrance facing the street and connectivity to the sidewalk. The applicant proposes to add an entrance canopy, planters, and ornamental light fixtures to satisfy this standard. The proposed new addition is oriented to 5th Avenue SE with pedestrian sidewalk access. The applicant also proposes to add entrance canopies, planters, and ornamental light fixtures to this entrance.
- 4.4 <u>Parking Location & Parking Lot Buffer:</u> The project does not propose on-site parking, and none will be provided. This standard is met.
- 4.5 <u>Regulated Facades</u>. According to ADC 8.345(2), regulated facades shall include a minimum of two types of architectural features from the list in the code. The applicant proposes a weather protection canopy at the entrance which is at least 48 inches long (c), and other similar features (e) which are identified as Water table base detail with sill and base.
  - ADC 8.345(3) requires 50 percent windows on the primary façade and 25 percent windows on the secondary façade in the LE zone. The applicant requests relief from this standard from the Landmarks Commission. The applicant has redesigned the façade to meet all criteria except for the required percentage of windows. The applicant also notes that there was a variance applied for and granted in 2002 (Attachment D) to have fewer windows than required at the time. The Landmarks Commission may grant flexibility in meeting this standard.
- 4.6 <u>Connectivity between sites:</u> ADC 8.350(2) requires connectivity between sites to promote connectivity and dispersal of traffic and efficient circulation between properties. New development may be required to provide street or driveway stubs and reciprocal access easements to, and for, adjacent properties. The subject property has secondary access via an existing public alley. There is no shared parking on site to connect to, therefore this criterion does not apply.
- 4.7 <u>Internal Circulation System:</u> ADC 8.350(3) requires an internal circulation system on the site. Interior drive aisles are required when a connecting drive aisle is more than 100 feet in length. There are no interior drive aisles on the subject property more than 100 feet in length. This standard is met.
- 4.8 Pedestrian Amenities: according to ADC 8.360 pedestrian amenities are required to enhance pedestrian comfort by providing awnings, seating, special paving, planters, and similar improvements. New buildings or expansions or modifications to existing buildings shall provide pedestrian amenities with a total point value not less than the minimum amount shown in Table 8.360-1. Proposed new building areas between zero and 20,000 square feet require one pedestrian amenity point per 2,500 square feet. The proposed building is 3,645 square feet; therefore, the proposal requires two pedestrian points (3,645 / 2,500 = 1.5 (2)). Table 9.360-2 assigns point values of pedestrian amenities. The applicant proposes an open plaza of 1,016 square feet (300 square feet minimum), which is assigned a point value of 10 points. This standard is met.

#### Conclusion

- 4.1 The proposed development meets the design standards of Article 8 with the exception of the ground level windows (ADC 8.345(3)), where the applicant requests flexibility from the Landmarks Commission.
- 4.2 This criterion is met, as conditioned.

#### Criterion 5

The application complies with all applicable Design Standards of Article 10.

#### Findings of Fact and Conclusion

- 5.1 Article 10 pertains to manufactured homes, manufactured home parks, and RV parks. The applicant does not propose to develop the site with a manufactured home, manufactured home park, or RV park.
- 5.2 This standard is not applicable.

#### Criterion 6

The application complies with all applicable On-Site Development and Environmental Standards of Article 9.

#### Findings of Fact

- Parking. Table 9.020-1 contains the maximum permitted parking standards per use. Restaurants have a maximum permitted parking space number of one per 200 square feet including some outdoor seating. The total area of the restaurant is proposed to be 8,647 square feet, which results in a maximum permitted parking space number of 43 (8,647 square feet/ 200 square feet= 43.24 (43)). The applicant proposes no parking spaces with this development. The development is also located in the Downtown Assessment District, which also does not require parking spaces to be provided. This standard is met.
- 6.2 <u>Landscaping.</u> ADC 9.140(2) requires all required front and interior setbacks (exclusive of access ways and other permitted intrusions) to be landscaped before an occupancy permit will be issued unless the landscaping is guaranteed in accordance with ADC 9.190. The applicant provided a preliminary landscape plan (Attachment C.5.4). No trees are required as there is no frontage to plant them in. The applicant shows that there will be 10 shrubs that are 36 inches high planted in clusters. All remaining area must be treated with suitable living ground cover, lawn, or decorative treatment of bark, rock, or other attractive ground cover.
- 6.3 <u>Buffering and Screening</u>. Pursuant to ADC 9.210, Table 9.210-1 the proposed development, commercial use, requires buffering and screening when abutting dwellings in a residential zone. This standard is met through conditions.
- 6.4 <u>Irrigation of Required Landscaping</u>. ADC 9.160 requires all required landscaped areas to be provided with an irrigation system unless a licensed landscape architect, landscape construction professional, or certified nurseryman provides documentation that the plants do not require irrigation.

#### Conclusions

6.1 The proposal conforms with the applicable environmental standards, as conditioned.

#### Conditions

Condition 1 **Buffering and Screening.** The applicant shall provide buffering and screening in compliance with ADC 9.240-9.250 along the east property line.

#### Criterion 7

The Public Works Director has determined that public facilities and utilities are available to serve the proposed development in accordance with Article 12 or will be made available at the time of development.

#### Sanitary Sewer

- 7.1 City utility maps show an eight-inch PVC public sanitary sewer main in the alley between 4th and 5th Avenues. There are also eight-inch CP public sanitary sewer mains in both 5th Avenue and Lyon Street. The subject property has been developed and is connected to the public sewer system.
- 7.2 City records indicate that the subject property has been assessed for the public sanitary sewer facilities along all frontages.

#### Water

7.3 City utility maps show a 12-inch public water main along the subject property's frontage on 5th Avenue. The subject property has been developed and been connected to the public water system.

#### Storm Drainage

- 7.4 City utility maps show a six-inch PVC public storm drainage main in the alley between 4th and 5th Avenues. There is a 27-inch RCP public storm drainage main in Lyon Street.
- 7.5 It is the property owner's responsibility to ensure that any proposed grading, fill, excavation, or other site work does not negatively impact drainage patterns to, or from, adjacent properties. In some situations, the applicant may propose private drainage systems to address potential negative impacts to surrounding properties. Private drainage systems that include piping will require the applicant to obtain a plumbing permit from the Building Division prior to construction. In addition, any proposed drainage systems must be shown on the construction drawings. The type of private drainage system, as well as the location and method of connection to the public system must be reviewed and approved by the City of Albany's Engineering Division.
- 7.6 ADC 12.560 states that where it is anticipated by the City Engineer that the additional run-off resulting from the development will overload an existing drainage facility, the review body will not approve the development until provisions have been made for improvement of the potential problem.
- 7.7 If storm drainpipes are planned, the size and slope of each pipe must be indicated. The City does not allow sheet flow of storm water across the sidewalk and into the street. The high point on the driveway must be at the property line so that all on-site drainage is collected within the applicant's property. Also, no storm water (including roof drainage) may be discharged to the sanitary sewer (ADC 12.530).
- 7.8 AMC 10.01.080(2) states that before the City will issue a building permit, the applicant must pay to the City the necessary System Development Charges (SDCs) and any other applicable fees for connection to the public sanitary sewer system.

#### Conclusions

- 7.1 The subject property is connected to public utilities and proposed development will have no impact on the public water, sewer, or storm systems.
- 7.2 This criterion is met.

#### Criterion 8

The Public Works Director has determined that transportation improvements are available to serve the proposed development in accordance with Article 12 or will be available at the time of development.

- 8.1 The project is located on the northwest corner of Lyon Street and 5th Avenue. The project will convert and expand a former pizza restaurant into a sit-down restaurant.
- 8.2 ADC 12.060 requires that all streets within and adjacent to new development will be improved to city standards.
- 8.3 Lyon Street is classified as a principal arterial, is under ODOT jurisdiction, and is improved to city standards. Improvements include curb, gutter, and sidewalk; two vehicle travel lanes in the northbound direction; and on-street parking along both sides of the road.
- 8.4 Fifth Avenue is classified as a local street and is improved to city standards. Improvements include

- curb, gutter, and sidewalk; a vehicle travel lane in both directions; and on-street parking.
- 8.5 The applicant did not submit a trip generation estimate or Traffic Impact Analysis (TIA) with the application. The City of Albany's threshold for submittal of a trip generation estimate is 50 new peak hour trips. Developments that generate 100 or more new peak hour trips are required to submit a TIA.
- 8.6 Staff estimated site trip generation based on Institute of Transportation Engineers (ITE) trip generation rates. Trip generation for the former use was estimated by using ITE trip rates for category 903, "Fast Casual Restaurant". The previous use was estimated to generate a total of 486 average daily trips (ADT), of which 63 were expected to occur during the PM peak traffic hour.
- 8.7 The proposed use was estimated by using ITE trip rates for category 931, "Fine Dining Restaurant". The proposed use was estimated to generate a total of 729 average daily trips (ADT), of which 68 are expected to occur during the peak PM traffic hour. When compared to the previous use on the site, the proposed use will result in an additional 243 ADT and 5:00 p.m. peak hour trips.
- 8.8 The proposed site plan includes removal of an existing driveway approach to 5th Avenue near the east boundary of the site.

#### Conclusions

- 8.1 ADC 12.060 requires all public streets adjoining new development be improved to city standards.
- 8.2 The development has frontage on both Lyon Street and 5th Avenue. Both street frontages are improved to city standards.
- Based on ITE trip generation rates, the proposed use will generate an additional 243 ADT and 5:00 p.m. peak hour vehicle trips when compared to the previous use on the site.
- 8.4 The development is not projected to generate sufficient trips to require submittal of a trip generation estimate or TIA.
- 8.5 The proposed site plan includes the removal of an existing driveway approach to 5th Avenue near the east boundary of the site. In order to avoid driver confusion and remove conflicts with pedestrian movements, the existing driveway will need to be removed and replaced with standards curb, gutter, and sidewalk.

#### Condition

Condition 2 Prior to the issuance of an occupancy permit, the applicant shall remove the site's existing driveway to 5th Avenue and replace it with standard curb, gutter, and sidewalk.

#### Criterion 9

The proposed post-construction stormwater quality facilities (private and/or public) can accommodate the proposed development, consistent with Title 12 of the Albany Municipal Code.

#### Findings of Fact and Conclusion

- 9.1 See Findings under Site Plan Review Criterion 7 (above) related to stormwater quality standards in response to this review criterion. These findings are incorporated here by reference.
- 9.2 This criterion is met as conditioned in Criterion 7 (above).

#### Criterion 10

The proposal meets all existing conditions of approval for the site or use, as required by prior land use decision(s), as applicable.

#### Findings of Fact and Conclusion

10.1 The property has been subject to four (4) previous land use decisions. SP-94-93 approved a change of use from a youth ministry center/club into a pizza parlor. In 2002, the property owner applied for SP-03-02, VR-10-02, and HR-06-02. These combined applications were to approve construction of a one-story 1,853-square-foot building addition to a restaurant and a variance to the minimum window requirement on streets adjacent to sidewalks.

- 10.2 The property meets all existing conditions of approval, except where code requirements have changed, and this approval supersedes the standards of the time (minimum parking requirements etc.).
- 10.3 This criterion is met.

#### Criterion 11

Sites that have lost their nonconforming status must be brought into compliance and may be brought into compliance incrementally in accordance with Section 2.370.

#### Findings of Fact and Conclusion

11.1 The site is not considered nonconforming. This criterion is not applicable.

#### Analysis of Development Code Criteria

Section 2.455 of the ADC includes the following review criteria applicable to non-residential development, which must be met for this application to be approved. Development code criteria are written in bold followed by findings, conclusions, and conditions of approval where conditions are necessary to meet the review criteria.

#### Criterion 1

The transportation system can safely and adequately accommodate the proposed development.

#### Findings of Fact and Conclusions

- 1.1 Transportation findings and conclusions under Site Plan Review Criterion 8 (above) are incorporated here by reference.
- 1.2 Based on the findings and conclusions under Site Plan Review Criterion 8, the existing transportation system can safely and adequately accommodate the proposed development. This criterion is met.

#### Criterion 2

Parking areas and entrance-exit points are designed to facilitate traffic and pedestrian safety and avoid congestion.

#### Findings of Fact and Conclusions

- 2.1 The applicant does not propose on-site parking and on-site delivery is facilitated by use of the existing alleyway.
- 2.2 This criterion is met.

#### Criterion 3

The design and operating characteristics of the proposed development are reasonably compatible with surrounding development and land uses, and any negative impacts have been sufficiently minimized. Findings of Fact and Conclusions

- 3.1 The applicant proposes to add an addition to the existing building on site. The property was previously used as a pizza parlor and is now proposed as a fine dining establishment.
- 3.2 The applicant states that the proposed use will generate less traffic than the previous use, as the fine dining will require reservations. Guests are anticipated to stay longer at the restaurant than the previous restaurant use, which served take out and a quicker dining experience.
- 3.3 The applicant states that garbage and recycling will be screened and secured. Screening is required between the proposed addition and residential uses to the east.
- 3.4 As proposed, the design and operating characteristics of the proposed development are reasonably compatible with surrounding development and land uses. This criterion is met.

#### Overall Conclusions

The applicant proposes to construct a 3,645-square-foot addition to the existing building and decouple an existing addition to be a freestanding building.

Staff finds all applicable criteria are met for the site plan review, exterior alterations, and new construction.

#### **Options and Recommendations**

The Landmarks Commission has three options with respect to the subject application:

Option 1: Approve the request as proposed;

Option 2: Approve the request with conditions of approval;

Option 3: Deny the request.

Based on the discussion above, staff recommends the Landmarks Commission pursue Option 2 and approve the Site Plan Review, Exterior Alteration and New Construction request with conditions. If the Landmarks Commission accepts this recommendation, the following motion is suggested.

#### Motion

I move to approve the site plan review, exterior alterations and new construction including conditions of approval as noted in the staff report for application planning file no. SP-04-24/HI-01-24. This motion is based on the findings and conclusions in the April 24, 2024, staff report and findings in support of the application made by the Landmarks Commission during deliberations on this matter.

#### Conditions of Approval

- Condition 1 **Site Plan Review Screening.** The applicant shall provide screening in compliance with ADC 9.250 along the east property line.
- Condition 2 **Site Plan Review—Transportation**. Prior to the issuance of an occupancy permit, the applicant shall remove the site's existing driveway to 5th Avenue and replace it with standard curb, gutter, and sidewalk.
- Condition 3 **Exterior Alterations and New Construction.** Construction shall occur in accordance with the plans approved with this application. Proposed changes may require a new review.

#### **Attachments**

- A. Location Map
- B. Historic Resource Survey
- C. Applicant's Submittal:
  - 1. Findings of Fact- Site Plan Review
  - 2. Findings of Fact- New Construction
  - 3. Findings of Fact- Exterior Alterations
  - 4. Construction drawings (revised)
  - 5. Construction drawings (original)
  - 6. Images
- D. Variance & Site Plan Review Decision (SP-30-02/VR-10-02)

#### Acronyms

ADC	Albany Development Code
ADT	Average Daily Trips

HD Historic Downtown zone
HI Historic file abbreviation
HM Hackleman Monteith zone

ITE Institute of Transportation Engineers

LE Lyon Ellsworth zone

SP Site Plan Review file abbreviation

VR Variance file abbreviation



#### OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE SURVEY - ALBANY HISTORIC DISTRICT

Attachment B.1

COUNTY: Linn

ORIGINAL USE: Railroad station HISTORIC NAME: Oregon Electric Railroad

COMMON NAME: Ciddici's Pizza Parlor **CURRENT USE:** Pizza Resturant

ADDRESS: 133 5th Ave. SE CONDITION: Good

ADDITIONAL ADDRESS: NONE **INTEGRITY:** Good MOVED? N

DATE OF CONSTRUCTION: CITY: Albany 1912

OWNER: Tim Siddiqui **THEME** 20th Century Architecture

CATAGORY: Building STYLE: Mission

LOCATION Hackleman Historic District ARCHITECT UNKNOWN

**MAP NO:** 11S03W07BA **TAX LOT: 00800 BUILDER:** Oregon Electric Railroad Company

BLOCK: 5 LOT 6,7,8 **QUADRANGLE** Albany ASSESSMENT: Y 1994

ADDITION NAME: Eastern Addition **ORIGINAL RATING:** Primary

PIN NO: 11S03W07BA00800 ZONING HM **CURRENT RATING:** Historic Contributing

PLAN TYPE/SHAPE: Rectangular NO. OF STORIES: 1

BASEMENT N FOUNDATION MAT.: Concrete

ROOF FORM/MAT.: Hipped, tiles PORCH: None

STRUCTURAL FRAMING: Wood

PRIMARY WINDOW TYPE: 1/1 Double Hung

**EXTERIOR SURFACING MATERIALS:** Brick

#### **DECORATIVE FEATURES:**

3 large round arched openings, green glazed tiles, gable dormer (S) w/ OER letters in circle, exposed rafters

#### EXTERIOR ALTERATIONS/ADDITIONS:

Interior has been altered to accomodate restaurant

#### NOTEWORTHY LANDSCAPE FEATURES:

None

#### ADDITIONAL INFO:

Passenger service discontinued 1933

#### **INTERIOR FEATURES:**

None

LOCAL INVENTORY NO.: H.074 SHPO INVENTORY NO.: None

CASE FILE NUMBER:

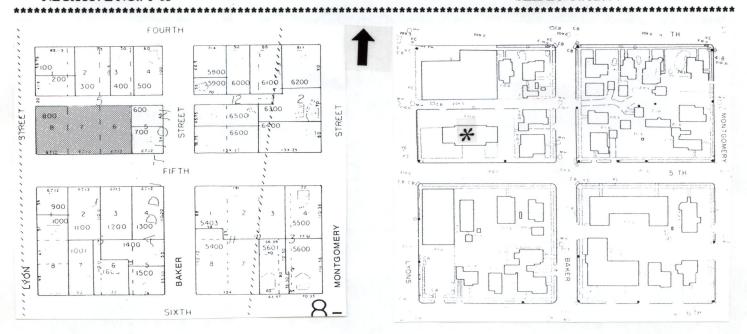
11= 16-62 None

## HISTORIC RESOURCE SURVEY -ALBANY HACKLEMAN HISTORIC DISTRICT -PAGE TWO

NAME: Tim Siddiqui ADDRESS:133 Fifth Ave. SE QUADRANGLE: Albany T/R/S:T11-R3W-S07 MAP NO.:11-3W-07BA TAX LOT: 00800



NEGATIVE NO.: T-03 SLIDE NO.: H.074



GRAPHIC & PHOTO SOURCES: Albany Community Development Planning Division & Tanya Neel.

# OREGON INVENTORY OF HISTORIC PROPERTIES HISTORIC RESOURCE SURVEY AT RANY

COUNTY: Linn

HISTORIC NAME: OREGON Electric Railroad ORIGINAL USE: Rail Road Station

COMMONNAME: Ciddici's Pizza CURRENT USE: Restuarant

ADDRESS: 133 5th CONDITION: good

CITY: Albany INTEGRITY: Good MOVED:

OWNER: Linn County I'm Siddigui DATE OF CONSTRUCTION: 912

CATAGORY: THEME: 19th Century Architecture

LOCATION: Monteith Historic District STYLE: Mussion

ASSOCIATED FEATURES: ARCHITECT:

MAPNO: 11-3W-07BA TAX LOT: 00800 BUILDER: OREGON Electric R.R. Company

BLOCK: 5 LOT: 6,7,8 QUADRANGLE: Albany

ADDITION NAME: EAStern Add LOCAL RANKING: Primary

PIN NO.: ZONING: 14m SPECIAL ASSMENT: 1994

PLAN TYPE/SHAPE: Rectangular NUMBER OF STORIES:

FOUNDATION MATERIAL: Concrete BASEMENT: M

ROOF FORM MATERIALS: Hupped, tiles porch: None

STRUCTURAL FRAMING: WOOD

PRIMARY WINDOW TYPE: YI DH,

EXTERIOR SURFACING MATERIALS: PRIMARY: BRICK DECORATIVE: Cast store

DECORATIVE: three large Round or ched openings, green glazed tiles, gase donner(s) with OER" letters in circle, exposed raptors

**EXTERIOR ALTERATIONS/ADDITIONS:** 

interior has been altered to accomodate restaurant

**NOTEWORTHY LANDSCAPE FEATURES:** 

OTHER: passman service dis continued 1933

RECORDED BY: Roz Keeney DATE: 07/96

LOCAL INVENTORY NO.: 4,074 SHPO INVENTORY NO.:

CASE FILE NO.:

#### Linn County Tax Data File

Tax lot #..... 11S03W07BA00800

Tax acct #.... 0089827

Site address.. 133 5TH AVE SE

In-City? Y

Owner..... LINN COUNTY

Address-1.... SIDDIQUI, TIM S AGT Address-2..... C/O TIM D SIDDIQUI

Address-3..... 133 5TH AVE SE

Address-4.... ALBANY OR 97321-0000

Address-5....

Property class... 0040 Tax Code #1...0801 Stat class..... 000 Tax Code #2...0000

Land market value... 107,300 Imp. market value... 28,330 84. 133 Fifth S.E.

Significance: Primary

Use: Meeting Hall

Date: 1912

Present Owner: Linn Co.

P.O. Box 100

Albany, OR 97321

Attachment B.5

Tax Lot: 11-3W-7BA, TL 800

#### Description:

One story, brick and cast stone walls, brick interior chimney, concrete foundation, and hipped roof. The plan is symmetrical about both axes with central pavillions at the front (south) and "track" side (north). The pavillions have three large round arch openings framed in cast stone. The front end wings have three windows each, double-hung, one light over one, headed by a flat brick arch with cast keystone. A continuous cast stone base is terminated by a sill course. Above is the Flemish bond brick wall with raked joists. The hipped roof is covered with a green glazed Mission tile and has a broad overhang and exposed rafters with shaped ends and soffits. Centered on the north and south is a gabled brick dormer with a cast circular panel with the letters "OER". (Oregon Electric Railway).

Alterations: Cast stone has been painted.

Sources:

- 1. Beckham, State-wide Inventory, 1976
  - 2. 1925 Sanborn Map
- 3. Beecherl, Albany Preservation Thesis, 1976

Remarks: The condition of the building is good. Some roof tiles missing - eaves sagging - gutters and wood trim need paint. The style is Mission.

Historical Comments: The building appears on the 1925 Sanborn Maps. In 1913, Lyman Griswold was the District Engineer for the Oregon Electric Railroad Company; J. J. Hoydar was an agent John Shane, a pumpman.

The Oregon Electric Railway was the most up-to-date electrically operated railway in the west. It extended from Portland south to Eugene (a distance of over 122 miles), it branched to Forest Grove and Hillsboro, Woodburn and Corvallis (150 miles operated). Main line: Albany, Salem, Harrisburg, Junction City. One hundred trains per day.

Albany to Portland, five trains daily. Two were limited and made the run of 78 miles in two hours and 25 minutes.

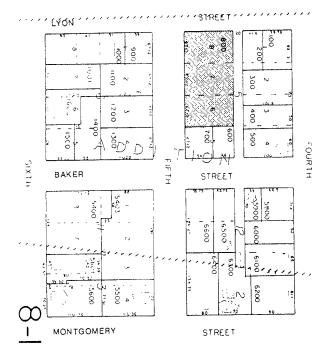
Fast over-night freight service between Portland and valley points. (i.e. fruit, hogs, lumber, berries, potatoes, onions, and celery were sent to eastern markets). ("Oregon Electric Railway Bears Large Share of Tax Burden," <u>Democrat-Herald</u>, November, 1925, p.7).

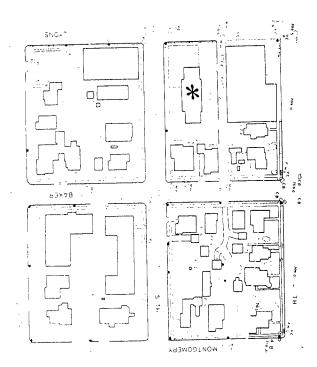
1913: Lyman Griswold, district engineer Oregon Electric Railroad Company, 10 Flinn Building.

The former Oregon Electric Railroad Depot in Albany, Oregon, is a one story, brick building with a rectangular shape. Constructed in the Mission Style, the building has a hip roof covered with tiles; it is broken by a small, decorative dormer on the south (front) elevation. The eaves are open with closely-spaced, exposed wooden brackets for support and decoration. The windows have horizontal, brick voussoirs with keystones. Three arched bays are located on the north and south elevations. The two bays to the east and west are entrances to the building. The building is set on a concrete base and has primarily one-over-one, double-hung sash windows. The letters "OER" are on the decorative dormer on the front elevation.

The Oregon Electric Company completed its line to Albany, Oregon, in 1912, providing service between Portland and Eugene. The tracks were completed in Albany and the event was heralded with a July 4th celebration. The company ran interurban, electric cars over this track until May 13, 1933, when passenger service was discontinued.

In recent years this building has been a veterans meeting hall. The depot cost approximately \$32,000 to construct.



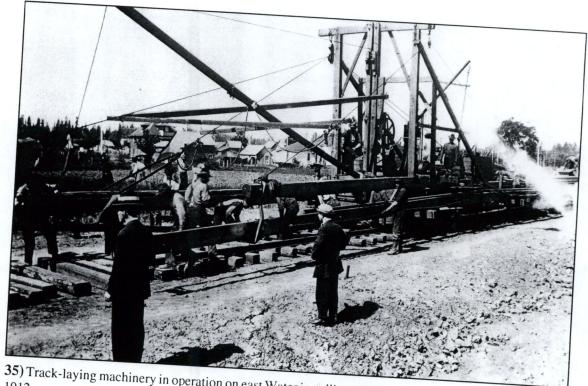




# Transportation

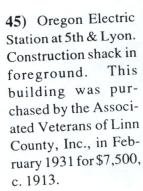


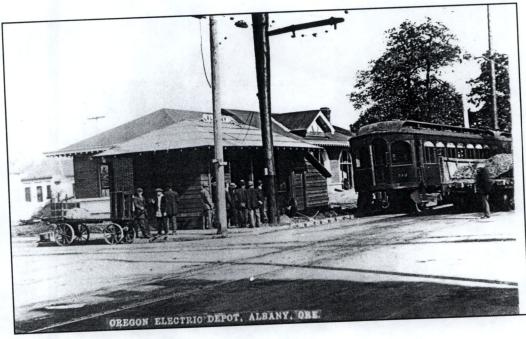
34) At Fifth and Lyon the Albany trolley line intersected with the Oregon Electric Railway tracks. The trolley ran from the St. Charles Hotel at First and Washington east on First to Lyon, and north on Lyon to the Southern Pacific station. The trolley was later extended across the tracks to the Sunrise area. The Oregon Electric traversed Albany on Fifth Avenue to the west end where it was rejoined with the tracks that went through town on Water Avenue, passing the O.E. Freight station on Jackson Street. The Oregon Electric passenger station showh here was later Veterans' Memorial Hall for many years, c.

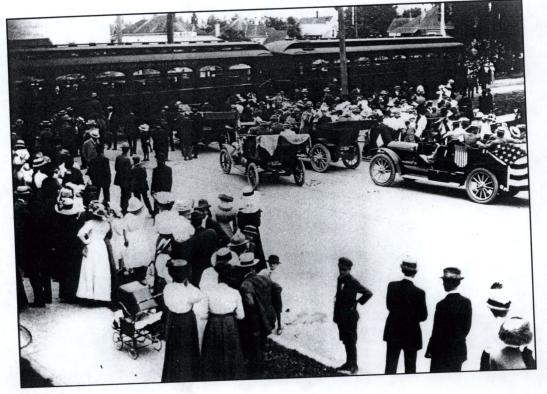


35) Track-laying machinery in operation on east Water installing track for the Oregon Electric Railway, c. 1912.

### TRANSPORTATION





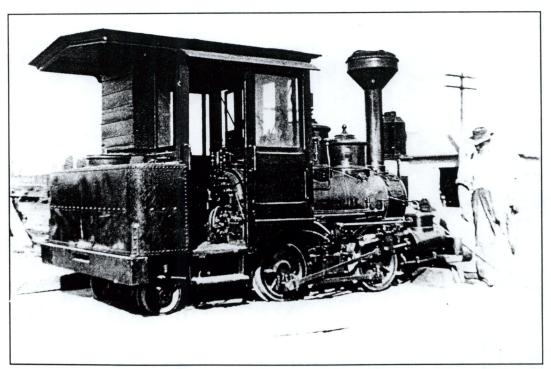


46) Arrival of first train from Portland on newly completed Oregon Electric Railway. 5th & Lyon Streets, c. 1912.

## Transportation

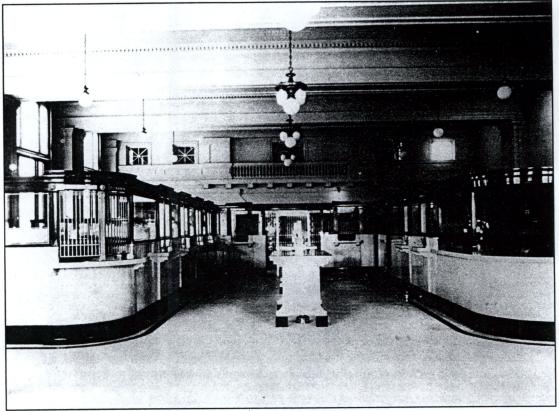


31) Oregon Electric Railway Depot, Fifth & Lyon, c. 1915.

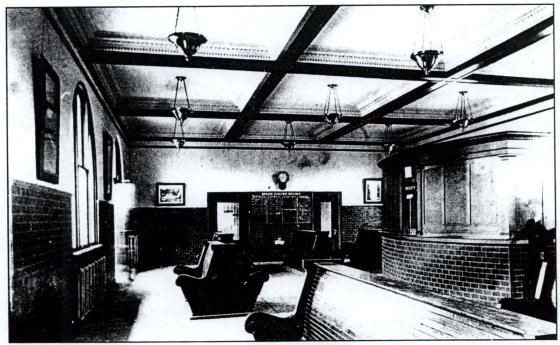


**32)** Albany's first street railway locomotive, c. 1900. The locomotive was later found in Alaska, and has since been restored in Nevada.

### Interiors



112) Albany's First National Bank, 300 West First Avenue, c. 1915.



113) The interior of the Oregon Electric Railway Depot, c. 1915.



250 BROADALBIN SW PO BOX 490 ALBANY, OR 97321

(503) 967-4300 FAX (503) 967-4330 November 2, 1993

APPROVAL DATE: November 2, 1993 EFFECTIVE DATE: November 9, 1993 unless an appeal has been filed on or prior to the effective date.

Tim Siddiqui dba Ciddici's Pizza 250 Broadalbin Street SW Albany, OR 97321

Dear Tim:

SUBJECT:

Site Plan Review Case No. SP-94-93 for Property Located at 133 5th

Avenue (Tax Lot 800, 11S-3W-07BA).

Your application for Site Plan Review to change a use from a youth ministry center/club to a pizza parlor has been processed and found to be in conformance with the Albany Development Code with the following conditions which are based on the City's Development Code (ADC), Municipal Code (AMC), current policies, and facility plans for long-range development. We are available to discuss the details of these requirements with you and we are always open to considering alternatives that enhance your development and still meet our long-term needs.

- 1. Use of the building shall occur in substantial conformance to the application request submitted for review and approval subject to the conditions noted below. Any changes to the approved Site Plan must be approved by the Planning Division.
- 2. The existing structure is in the Hackleman Historic District with a Primary historic rating. Should any exterior alterations be necessary to accommodate the proposed use including replacement of windows, siding, porches, railings, and/or roofing materials, contact Charles Johnson, Associate Planner, at 967-4300, Extension 364 to discuss the proposed alterations, and if necessary, to schedule a review by the Landmarks Advisory Commission (ADC7.140 thru 7.220 revised).
- 3. Prior to operational stage of the business, perimeter curbing or some other acceptable means of providing protection to unsuspecting motorists who may drive off the edge of the parking lot and on the alley which is approximately 6 to 8 inches lower. Contact the Planning Department for assistance.
- 4. Provide a minimum of twenty-two (22) off-street parking spaces. Parking spaces shall be designated in the parking lot [ADC9.120(8)] prior to occupancy. Standard parking spaces shall be a minimum of 9 feet by 19 feet. Forty percent of the total parking spaces in the lot may be designated for compact cars. The minimum dimensions for compact spaces shall be 8 feet by 16 feet. Such spaces shall be signed and/or the space painted with the words "Compact Car Only." Provide one "Handicapped" parking stall a minimum of 15 feet in width. The handicapped parking space shall be designated on the pavement "Handicapped Only" and signed as required in Chapter 31 of the Uniform Building Code and in particular Section 3108 [ADC9.120(12) revised].

- 5. Provide a minimum of four (4) bicycle parking spaces. Each space must be a minimum of six feet in length, two feet in width, and have an overhead clearance of six feet. Required spaces must be located as near as possible to building entrances used by automobile occupants [ADC9.120(13) revised].
- 6. The large maple tree located in the front yard area adjacent to Fifth Avenue and Lyon Street was removed. As per the condition of approval for the removal of the tree, it must be replaced with two (2) trees a minimum of 10 feet in height at time of planting. For assistance in selecting a variety of street tree, contact Charles Johnson, Associate Planner at 967-4300, Extension 364.
- 7. Landscaping shall be installed prior to a Final Occupancy Permit being issued for the building or within 90 days of issuance of a Temporary Occupancy Permit or the applicant may submit a landscape completion guarantee equal to 110% of the estimated cost of the required landscaping which shall be forfeited to the City of Albany if landscaping is not completed within one year of completion of the building (ADC9.190 revised).
- 8. It shall be the continuing obligation of the property owner to maintain required landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained (ADC9.200 revised).
- 9. Required landscaped areas adjacent to paved areas shall be protected by the use of railroad ties secured by rebar driven 18 inches into the ground or by large boulders, or some other acceptable means of providing protection [ADC9.150(5) revised].
- 10. Prior to operational stage of the business, wheel stops or perimeter curbing shall be installed a minimum of 3 feet from the sidewalk on Lyon Street to prevent cars from overhanging on to the sidewalk.
- 11. All refuse materials shall be contained within a screened area consisting of a sight obscuring fence, wall or hedge at least 6 feet in height. No refuse container shall be placed within 15 feet of a dwelling window (ADC4.300 revised).
- 12. Although the proposed change of use is in conformance with the Albany Development Code, you should be aware that the existing site is presently not in conformance with the Development Code in several areas and, in particular, the landscape provisions adjacent to street rights-of-way and buffering and screening requirements for commercial businesses adjacent to residential uses. The CC (Community zoning district has a buffering/screening requirement of ten (10) feet adjacent to any residential use.
  - Development not complying with these provisions must be brought into compliance with the base zone standards to an extend commensurate with the proposed changes [ADC2.370(2)(a) and (e). While the landscaping adjacent to Lyon Street and 5th Avenue and the buffering adjacent to residential uses is not are not in conformance with the Albany Development Code, staff has determined that the following standard must be installed along the east property line prior to operational stage of the business:
  - (1) one row of evergreen shrubs shall be planted which will grow to form a continuous hedge at least four feet in height within two years of planting, or (2) a minimum of a five-foot fence or masonry wall shall be constructed which shall provide uniform sight-obscuring screen, or (3) an earth berm combined with evergreen plantings or (3) a fence shall be provided which shall form a sight and noise buffer at least six feet in height within two years of installation [ADC9.210(d) revised].
- 13. Fences and walls will be maintained in a safe condition and opacity will be maintained as required.

  Wooden materials will be protected from rot, decay, and insect infestation. Plants forming hedges will

be replaced within six (6) months after dying or becoming diseased to the point that the required opacity is not met. [ADC4.310(4c) revised].

Obtain Sign Permit(s) (ADC18.210 existing) for all new signs other than a change of face 14. [ADC18.320(15) existing]:

#### Lyon Street

Maximum Number of Signs [ADC18.612(1) existing]:

Maximum Aggregate Area [ADC18.612(2) existing]:

Maximum Individual Wall Sign [ADC18.613(1) existing]:

2 100 square feet

60 square feet or 12% of wall area,

whichever is less.

If wall signs used exclusively,

Maximum Aggregate area [ADC18.613(2) existing]:

Maximum Individual Wall Sign [ADC18.613(2):

Maximum free-standing sign (ADC18.614 existing):

Maximum projecting sign (ADC18.615 existing):

150 square feet

75 square feet or 12% of wall area,

whichever is less.

50 square feet with a maximum height of 25

50 square feet

#### Fifth Avenue

Maximum Number of Signs [ADC18.612(1) existing]:

Maximum Aggregate Area [ADC18.612(2) existing]:

Maximum Individual Wall Sign [ADC18.613(1) existing]:

2 100 square feet

60 square feet or 12% of wall area,

whichever is less.

If wall signs used exclusively,

Maximum Aggregate area [ADC18.613(2) existing]:

Maximum Individual Wall Sign [ADC18.613(2):

150 square feet

75 square feet or 12% of wall area,

whichever is less.

Maximum free-standing sign (ADC18.614 existing):

50 square feet with a maximum height of 25

Maximum projecting sign (ADC18.615 existing):

50 square feet

- As this property is located within the Hackleman Historic District, all wall signage must be reviewed 15. and approved for historic compatibility. Contact Charles Johnson, Associate Planner, at 967-4300, Extension 364 for assistance.
- When a free-standing sign is located at the corner of two intersecting rights-of-way and placed a distance 16. from the right-of-way corner of less than 75 feet, the sign shall be counted as one sign for each frontage. Where a face can be seen from a street, then that face shall count as part of the aggregate area for that street frontage (not to exceed counting one face per frontage). The maximum size allowed for such sign shall be based on the street frontage with the highest average daily traffic count or the average of the two frontages [ADC18.510(5) existing].
- No trees, shrubs, fences, or signs may be located within any vision clearance area which prohibits 17. structures or planting that would impede visibility between the heights of two feet and eight feet. A clear vision area shall consist of a triangular area, two sides of which are lot lines or a driveway, and the third side of which is a line across the corner of the lot joining the non-intersecting ends of the two

sides. For a commercial driveway, the measurement along the lot line and driveway shall be 20 feet and for Lyon Street and Fifth Avenue, the measurement for the two sides is 30 feet (ADC6.160 existing, ADC12.180 proposed).

- 18. Pennants, streamers, festoon lights, and other similar devices with parts intended to be moved by the wind are prohibited by the Albany Sign Code adopted October 10, 1984. Pennants, flags, streamers and one temporary sign per frontage may be used as part of an opening or promotional event subject to a time limit not to exceed 60 days in any one calendar year. Each display period requires a separate permit, but the display duration can be from 7 to 60 days (ADC13.480 revised).
- 19. Any temporary sign may be no larger than 16 square feet for one face or 32 square feet for two or more faces. If the sign is not attached to a building, the maximum height of the sign shall not exceed 4 feet. All temporary signs shall be anchored, may not be located within 10 feet of any public right-of-way, attached or within a parked vehicle, nor within any vision clearance area. All signs shall be maintained in a safe, neat, clean and attractive condition. A fee of \$10.00 will be charged for any permit which involves the promotion or sale of merchandise or services. The permit shall be valid for the period specified thereon and may be renewed annually (ADC13.480 revised).
- 20. Signs which are for public safety and convenience such as parking directional signs, store hours, open/closed etc. shall be located and sized commensurate with their function but shall not exceed 8 square feet per face per sign. No more than 50% of the sign area can be a business identification or logo [ADC18.320(11) existing]. No permit is required before placing, constructing, or erecting these signs.

The applicants should be aware that the following items are not conditions of Site Plan Review but are Uniform Building Code, Fire and Life Safety Code, and/or Municipal Code requirements which must also be addressed:

- 1. Obtain all necessary Building Permits necessary to accommodate the proposed use prior to construction. Submit a minimum of two sets of building plants to the Building department for review and approval with application for Building Permits. Contact Hank Stream, Building Official at 967-4300, Extension 370 for assistance.
- 2. Obtain Electrical Permits for Linn County Building Department.
- 3. The owner/occupant must comply with all aspects of the Uniform Fire Code as they pertain to this particular type of occupancy.
- 4. Provide one (1) approved 2A10BC on-site fire extinguisher during construction.
- 5. A fire and life safety inspection by the Fire Department is required **prior to operational stage of the business**. Contact Jim Mackie or Dennis Haney at 967-4302 to schedule an inspection.
- Food preparation appliances which create grease laden vapors shall be placed under an approved hood system.
- 7. Approved hood systems shall include adequate fire suppression equipment. Two copies of the plans for the extinguishing system shall be submitted to the Fire Marshal for approval prior to installation.
- 8. The hood extinguishing system shall be tested in the presence of a Fire Department representative before the system is placed in service.

- 9. An approved address must be posted on the building prior to occupancy of the building. Numbers must be no less than three (3) inches in height and shall be painted upon or affixed to the building in a contrasting and highly visible color.
- 10. Trash dumpsters or containers with an individual capacity of 1.5 cubic yards (40.5 cubic feet) or greater shall not be stored within buildings or placed within 5 feet of combustible walls, openings or combustible roof eave lines.
- 11. Prior to opening for business, approved portable fire extinguishers shall be provided at approved locations as per National Fire Protection Association (NFPA) Standard Number 10. Contact the Albany Fire Department Fire Prevention Bureau, Jim Mackie or Dennis Haney, at 967-4389 for assistance in selection and placement requirements.
- 12. City of Albany Ordinance No. 4922 requires all businesses and residences that have robbery/burglary alarms to acquire an Alarm Users Permit from the Albany Police Department. If you have or are planning to install a robbery/burglary alarm system, please contact Leigh Ann Marshall at the Police Department at 967-4317 to obtain the permit.

The City of Albany Fire Department offers training in the following areas: (1) Use of Fire Extinguishers, First Aid; and (3) Hazardous Materials. For additional information, contact Jim Rice at 967-4389.

The applicant's proposal shall be initiated within one year of the effective date of the decision, provided that compliance occurs with the specified conditions and requirements. A one-year extension may be requested prior to the expiration date.

Should you wish to proceed prior to the effective date, you may sign the Release and Indemnity Agreement which is enclosed. If you or another affected party is dissatisfied with this decision or any conditions thereof, you may file an appeal on a form prescribed by the City prior to the effective date listed above. However, if you have any questions regarding these conditions or believe that any of the conditions may be in error, please feel free to request a meeting with our staff prior to the effective date to discuss them further by calling me at 967-4300, Ext. 362.

Best regards,

V. Candace Ribera

**Development Coordinator** 

attachment(s)

pc: Building Division

Public Works, Engineering Fire Suppression Bureau Police Department File No. SP-94-93 GIDDICCI'S
133 5th AUE

TIM, DON, DAVE, ANNE

Challengs:

FREESTANDING BUILDING WITH 2 IMPORTANT FACADES

FRONT /BACK

DAVE: POSSIBLE KITCHEN MOVE TO "NEW"?

TIM: RECENTLY REMODERED

DON' BASEMENT? DOESN'T MEET CODE. NEED FOR STORAGE?

SHPO- PREFER TO CONVEY MORE OF HISTORIC CHARACTER THAN DOES

KITCHEN CEILING

SHPO-PREFERS MINIMAL OVERLAPPING OF NEW" BLDG-- CONNECTION TRANSPARENT.

BUILDING DESIGN - LOOK LIKE SEPARATE TAX LOT, BUT COMPLIMENTARY
LOCATION
LOCATION
ONE
CORNER



# Attachment B.18 STOT change



Tim Siddiqui, top, chats in the new addition at his Ciddici's Pizza restaurant at Fifth Avenue and Lyon Street in Albany. A H held a party Friday evening in the addition.

# Ciddici's Pizza adds on to landmark

BY CATHY INGALLS

ALBANY DEMOCRAT-HERALD

Back in the early '90s, every time Tim Siddiqui went by the old Oregon Electric Railroad

'We wanted it to blend in with the building and have the focus still be on the train station'

additions to the building would have to be approved by the Landmarks Commission and the State Historic Preservation Office.

"Human nature is to try to

# Addition has feel of the period

Continued from A5

and he did an excellent job with the interior and exterior," she said.

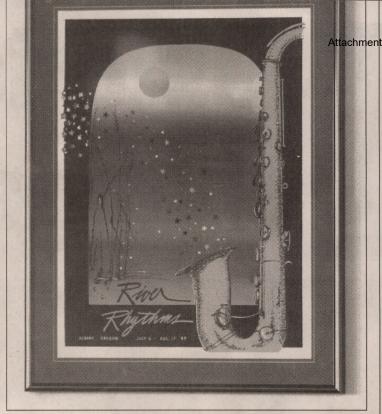
One of the trickiest parts of the project turned out to be picking the right exterior paint, but advice from Giffen and the preservation groups helped Siddiqui choose one that was historically acceptable and matched the look of the train station.

"We mixed paint for weeks, put some on, and then we'd stand and look at it and do it all again until we got just the right color," Siddiqui said. "We did the building in stucco to give it a period feel."

Siddiqui is proud of how the addition complements the train station. He credits N.O.W. Builders of Albany with a quality construction job and Albany architect Don Johnson with developing a pleasing, historical-looking design.

"He had the innate ability to make things work without me being able to tell him exactly what I wanted," he said.

Siddiqui says he spent about \$200,000 on the project. The 1,834-square-foot addition contains a 1,200-square-foot dining area, a game room, two bath-



MARK YLEN/DEMOCRAT-HERALD

Ciddici's houses a complete collection of the posters that have promoted the annual River Rhythms concert series.

rooms and a hallway, and there is a new patio for outside seating. The building was designed so it can be split off from the train station if Siddiqui or a future owner wants to do that.

The tables and chairs in the dining room are the same kind as those in the older building. Hanging on the lavender and eggshell-white walls are framed posters from the entire River Rhythms concert series. There also are posters from the

Northwest Art & Air Festival, along with work by Albany artist Melissa Babcock Saylor.

The historic Albany photos that used to hang on the walls have been temporarily removed, but Siddiqui plans to rehang them later in a grouping.

Although the building looks different from the outside, Siddiqui said his business motto remains the same: "You give us the money, we give you the food, and nobody gets hurt."

# Trafico: High-profile location

Continued from A5

While the store's stock is small, it covers a lot of bases. There's an assortment of grocery items, a display of fancy cowboy boots, shelves filled with Christian books and cassette tapes in Spanish, racks of Mexican spices, stacks of tortillas and piles of corn husks for wrapping tamales.

The beverage case holds bottles of Jarritos soda next to cans of Coke, the candy aisle has more chili powder than chocolate, and the ice cream freezer is packed with mango-, coconutand even cucumber-flavored confections.

Some of the gaps on the shelves are still filling up as the move from the old location continues.

bringing some things," Benitez said. "Little bit by little bit."

Macario said most of her customers are from Mexico, an observation confirmed by the profusion of prepaid telephone calling cards for Mexican cities displayed on the wall. But she also sells a fair number of calling cards for Guatemala, El Salvador, Honduras, Nicaragua, Colombia and Chile.

Anglos come to the store, too, she said, mainly for the pan dulce. Those numbers may be about to grow. Macario's relocation seems likely to elevate her business to the kind of prominence enjoyed by the San Jose Mexican Store, a six-year-old venture across from Heritage Mall at 1322 Geary St. S.E.

"Those are both high-traffic locations," said Janet Steele,

Chamber of Commerce. "Hopefully, their market may expand."

Both stores reflect the strong growth in Linn County's Hispanic population, which more than doubled in the 1990s, according to census figures.

"I think it's an indication of how necessary those kinds of businesses are to the community," Steele said. "If there's a niche, people will fill it."

If business grows with the higher-profile spot, Benitez said, La Carneceria y Panaderia Michoacan will grow along with it.

"I think we'll put more shelves, more things in here,"

"But not right now. Little bit by little bit."

The store is open from 7 a.m. to 9 p.m. seven days a week.

George W. Rolling joined Meridian Mo Attachment B. Inc. in Albany as a reliant loan officer. Rolling than four years' expand has completed to uing education requests to the complete of the state.

Meridian Mortga mortgage brokerage offices throughout th Willamette Valley o conventional, VA an loans

#### **Comings & Going**

Automotives Pluing its grand opening June 30 at 1445 S.E. Lake Drive, Corvall shop offers auto repputer diagnosis, moting, brake jobs, lube change service, tune ventive maintenance chase inspections are service discount.

June 6 — The Albar Chamber of Commerce the **Wah Chang Golf** at Spring Hill Country C Country Club Lane N.W. Albany. Cost: \$100 (\$50 Registration: Mail to AC 548, Albany, OR 97321,

fax to 926-7064.

June 6 — Oregon S
University and Washing
University will present
Food Business 101: I
New Food Industry E

New Food Industry E from 1 to 5 p.m. at the I Innovation Center, 1207 Parkway, Portland. Coa Registration: 503-872-66 aaron.johnson@gregor

aaron.johnson@oregor
June 10 — The Con
Chamber of Commerce
annual meeting at noor
Courtyard Inn, 2435 N.\
Blvd. Mike Corwin of th
State University athletic
will facilitate a discussion

"Shopping Corvallis. for members, \$16 for nembers, 757-1505.

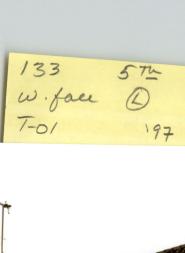
June 10 — State Fa will present a long-tern insurance seminar at West Hills Assisted Livi Community, 5595 S.W. Road in Corvallis. Information

## Senate be

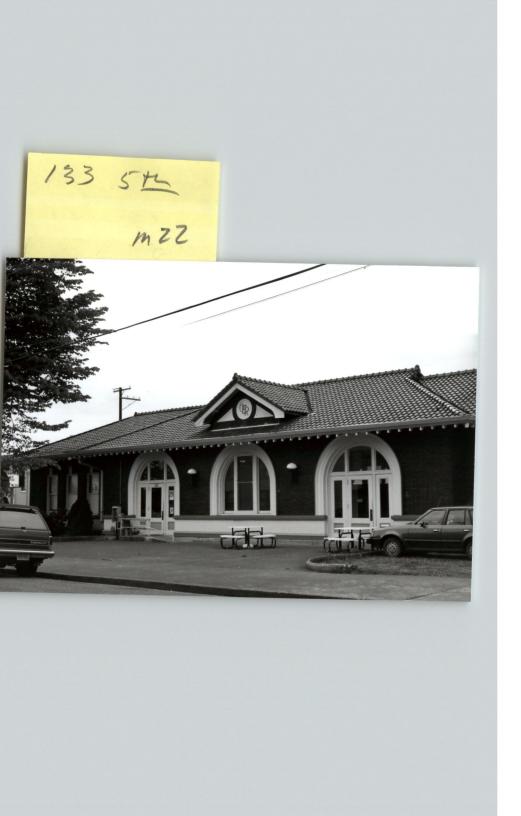
THE ASSOCIATED

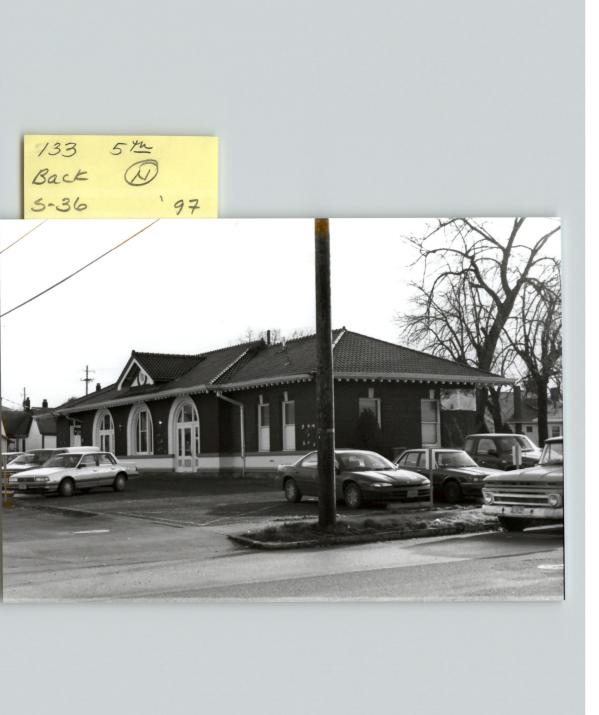
WASHINGTON
Politicians hail et
corn-based gasoline
as a boon to the e
and a way to reduce
dependence on forei





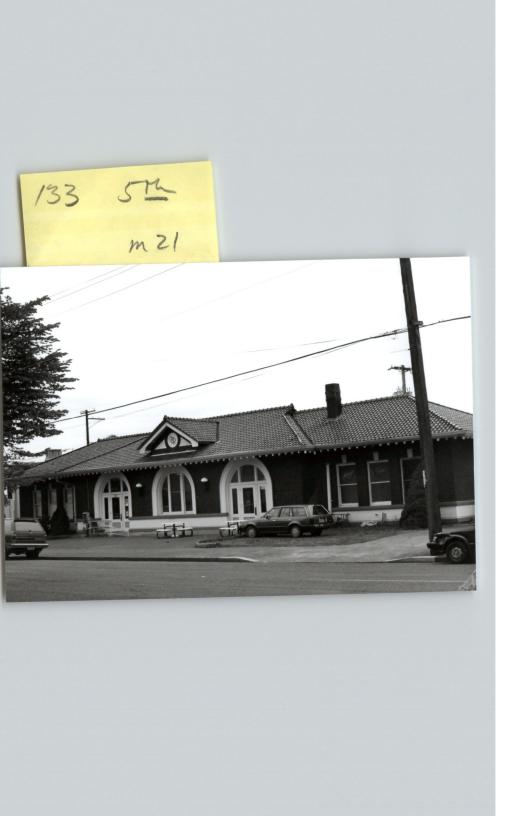






133 5 4h W. face @ T-04 '97









MISSON Style Note the large Round arch openings framed in cast stone. The Roof is covered with a green glazed Mission tile Note the letters OER in the GABled Brick dormer. The OR was the most up to date electrically operated RR in the west. It went From Port to Eugent & covered 122 miles.
One hundred trains Aday were on the Mails.

The made S trains daily From ALBANY
to Portland a 78 mile Ten which took
Thr. & 25 minutes - Besides people it carried fruit, Logs, Limber, Bernis, potatoes, oriois & celey > to eastern markets

It stoped passenger service in 1933.

It cost \$32,000 to Build.



Lori Stephens, AIA

534 NW 4<sup>th</sup> St Corvallis, Oregon 97330 541-753-2900

April 2, 2024

#### Site Plan Review -

RE: New construction, modify existing development. Project Address: 133 5th Ave SE, Albany, Oregon.

#### Narrative:

The historic Oregon Electric Railway on 5th Street in Albany was built in 1912 and served many areas from Portland to Eugene. It was later converted into a Veteran's Meeting Hall, and then in 1993, it became a quick serve pizza restaurant.

When it was a pizza restaurant, an addition was constructed in 2002 on the west end of the depot. This addition had a connector portion which allowed people to pass from the addition into the historic depot.

With this Site Plan Review, the new owners propose three major changes: (1) remove the connector portion of the 2002 addition in order to separate the 2002 building from the existing building, (2) construct an addition onto the historic depot to house a new commercial kitchen, restrooms, and offices, and (3) remove on-site parking. These spaces will be separated into three fire areas: A, B1, and B2.

**Fire Area A:** The 2002 constructed east building, separated from the train station. It will be used for storage of decorations, furniture, and restaurant related items.

**Fire Area B1:** West side of original train depot. It was originally a large lobby/ticketing area and women's lounge. It will be used as the main dining areas of the restaurant.

**Fire Area B2:** East side of the original train depot will be a new addition. This east portion of the original building was the baggage area. It will be converted into a bar. Off this bar will be the new kitchen, restrooms, and offices.

History of Oregon Electric Railway.

From the National Register of Historic Places:

133 Fifth S.E.

Significance: Primary Use: Meeting Hall

Date: 1912 Description:

Tax Lot: 11-3W-7BA, TL 800
Within the Hackleman District:

Attachment C.1.2

**Criterion 1:** The application is complete in accordance with the applicable requirements. **Fact:** All application questions have been answered and required documentation provided. In addition, the Landmark's application and materials have been submitted for review.

**Conclusion:** Application is complete and in accordance with the applicable requirements.

**Criterion 2:** The application complies with all applicable provisions of the underlying zoning district including, but not limited to, setbacks, lot dimensions, density, lot coverage, building height, and other applicable standards.

**Fact:** There are no minimum or maximum setbacks, except for a 10 foot minimum side setback on the east side of the property between the LE/ commercial and HM residential zones. We have redesigned the addition to comply with a 10 foot east boundary setback and 10′ wall height along the eastern setback.

Minimum lot size: 2,000sf (actual= 20,130sf). No maximum size for buildings. Minimum 20' width and 50' depth (actual=  $100' \times 201.3'$ ). Landscape area: 100%. Max height 60'. Lot coverage maximums 100%.

The only site requirement pertaining to the proposal (aside from the eastern setback) is that the building must not be over 60' in height. The addition is only 15'-3" in height.

**Conclusion:** The proposal complies with provisions of the LE/HM zones.

**Criterion 3:** Activities and developments within special purpose districts comply with the regulations described in Articles 4 (Airport Approach), 6 (Natural Resources), and 7 (Historic), as applicable.

**Fact:** The project site is in the HM historic district. Additions and changes must be compatible with surrounding buildings, and materials must be complimentary to the existing buildings within the district. The development maintains unifying development patterns.

An application for this project is under review by the Landmarks Commission and complies with the HM district requirements. Removal of the 2002 connector addition brings the depot closer to its original design, and the addition to the east is complimentary to the depot and existing buildings within the district.

**Conclusion:** The proposed project complies with the Historic HM special purpose district.

**Criterion 4:** The application complies with all applicable Design Standards of Article 8. **Fact:** Applicable design standards for this project are as follows:

Section 8.330 applies to new buildings only. Per 8.330(1), a new building must be oriented to the street with pedestrian sidewalk access. Per 8.330(1)(a), main entrances for new buildings shall have three features. Among those features are entrance canopies, planters, and ornamental light fixtures.

Section 8.330(2) and (3), pertain to parking location and parking lot buffer. This project is not required to have on-site parking and no on-site parking will be provided.

Section 8.345 applies to new buildings only. Per 8.345(2) - Facade Design and Articulation, the regulated facade must have two features. Among those features are (c) a weather protection canopy at the entrance which is at least 48" long and (e) other similar features (ie. Water table base detail with sill and base).

Section 8.345 (3) - Ground Floor Windows, the primary facade in the LE zone must have 50% windows between two feet and eight feet above grade, and the secondary facade must have 25% windows between two feet and eight feet above grade. New Building A (2002 constructed building), does not meet these standards.

Section 8.360 (1) - Required Number of (Pedestrian) Amenities, applies to new buildings and expansion of existing buildings. This section, along with Table 8.360-2, explains the amount of required points and amenities (plaza 10pts.).

Per section 8.390 (3) - Screening, item (a), service areas must be screened and (b), roof mounted equipment must be screened.

8.320 - meet historic overlay as detailed in chapter 7.

The 'new' building, (Fire Area/Building A) is the west building constructed in 2002. It will be separated from the depot, and meets all criteria except for the required percentage of windows. The required percentage of windows will be part of the Landmarks Review to keep the windows as they currently are. Also, in 2002, there was a variance applied for and granted to have fewer windows than code required at that time.

#### **Building A:**

- \*Has an entrance which faces the street with sidewalk access.
- \*Will have three main entrance features: canopy, planters, and ornamental light fixtures.
- \*Will have two facade requirements: canopy and has an existing water table base detail on the facade.
- \*Will have an open plaza of 837sf to exceed the 300sf plaza requirement of Section 8.360 (1). The associated table indicates only 1 point is required since the building is under 2,500sf. The plaza is worth 10 points.
- \*It has no parking, no service areas.
- \*Mechanical is screened.

#### **New Addition:**

The new addition to the east meets all applicable Article 8 requirements: 8.330 and 8.345 apply to new buildings only and not additions.

8.360 and 8.390 apply to additions.

\*There will be an open plaza of 1,016sf to exceed the 300sf plaza requirement of Section 8.360 (1). The associated table indicates only 2 point are required since the building addition is 3,646sf (under the 20,000sf threshold). There is 1 point required for every 2,500sf. The plaza is worth 10 points.

\*8.390 (3)(a): All garbage and recycling is screened by walls and a garage door.

(b): All roof-mounted equipment will be located so it will not be visible from public rights-of-way as shown on sheet A-503.

**Conclusion:** The application complies with the Design Standards of Article 8.

Attachment C.1.4

**Criterion 5:** The application complies with all applicable Design Standards of Article 10. **Fact:** There are no manufactured homes proposed for the site.

**Conclusion:** Criterion 5 is not applicable.

**Criterion 6:** The application complies with all applicable On-Site Development and Environmental Standards of Article 9.

**Fact:** The site is located in the Downtown Assessment District and therefore no off-street or bicycle parking is required. A landscape plan is required. A preliminary landscape plan is shown on Site Plan sheet G-004.

**Conclusion:** The proposed site development complies with the On-Site Development and Environmental Standards of Article 9.

**Criterion 7:** The Public Works Director has determined that public facilities and utilities are available to serve the proposed development in accordance with Article 12 or will be made available at the time of development.

**Fact:** The previous use was as a fast food pizza restaurant, with some indoor, high turnover dining and take out. The new restaurant use will be converted from a high intensity use to a fine dining, quality restaurant with reservations only.

The use for public facilities and utilities is expected to be less than before. Therefore, existing utilities will be sufficient to serve this development.

To address specific Fire Marshal items:

\* Fire Flow Demand from OFC TABLE B1051.1(2) Calculated Fire Flow. Previous existing structure: 5,124SF: 1,750 GPM/ 2 Hour. All buildings are type V-B.

#### New fire areas:

A= 1,725SF: 1,500 GPM/ 2 Hour B1= 2,587SF: 1,500 GPM/ 2 Hour B2= 4,356SF: 1,750 GPM/ 2 Hour

Each proposed structure has no greater demand on the fire flow than the existing structure.

- \* The closest fire hydrant to the most remote corner of the building is 396ft, which is less than the 400ft maximum distance.
- \* Fire Hydrant locations are shown on 3/G-005.
- \* No sprinklers are proposed with this development.

**Conclusion:** Existing public facilities and utilities are adequate to serve the proposed site development.

**Criterion 8:** The Public Works Director has determined that transportation improvements are available to serve the proposed development in accordance with Article 12 or will be available at the time of development.

**Fact:** This site is located in downtown Albany and in the Downtown Parking Assessment District where transportation serves this site. In addition, the previous use was as a fast food pizza restaurant, with some indoor, high turnover dining and take out. The new restaurant use will be converted from a high intensity use to a fine dining, quality restaurant with reservations only.

Per the Trip Generation Manual, we will be converting the restaurant to a lesser use and therefore no transportation improvements will be necessary.

**Conclusion:** No transportation improvements will be required with this proposed site development.

**Criterion 9:** The proposed post-construction stormwater quality facilities (private and/or public) can accommodate the proposed development, consistent with Title 12 of the Albany Municipal Code.

**Fact:** This site is located in downtown Albany and is served by the existing stormwater system. The addition, with an impervious flat roof, will drain stormwater to the existing stormwater system. The building addition footprint is replacing an impervious asphalt and cement parking lot.

Because the impervious roof of the building addition is replacing an impervious parking lot, no change in the stormwater runoff entering the existing stormwater system is expected.

**Conclusion:** Existing stormwater system is adequate to serve the proposed site development.

**Criterion 10:** The proposal meets all existing conditions of approval for the site or use, as required by prior land use decision(s), as applicable.

**Fact:** Prior land use decisions have been reviewed for compliance including Landmarks findings. The new development will meet existing conditions of approval for the site.

In addition, we propose to bring this proposal before the Landmarks Commission to show how the addition is compatible with the existing building and remove the connector piece of a previous addition in order to bring the existing building closer to its original design. So, new Landmarks decision will replace the previous Landmarks decision.

In this way, and as stated in the previous Criterion Conclusions, we are meeting all existing conditions of approval from past land use cases.

**Conclusion:** The proposal meets all existing conditions of approval for the site or use.

**Criterion 11:** Sites that have lost their nonconforming status must be brought into compliance and may be brought into compliance incrementally in accordance with Section 2.370. Additional Criteria for Non-Residential Applications (including the non-residential portion of a mixed-use development) [ADC 2.455]. Each criterion must have at least one finding of fact and conclusion statement. (See example on page 8.)

**Fact:** The site is in conformance.

**Conclusion:** This criterion is not applicable as the site is in conformance.

### **Additional Criterion:**

**Criterion 1:** The transportation system can safely and adequately accommodate the proposed development.

**Fact:** The use is existing as a restaurant. It is going from a quick service, take out and fast seating experience to a fine dining, reservation only dining experience within the downtown area. The trips generated will be less than the previous use.

**Conclusion:** The transportation system can safely and adequately accommodate the proposed development.

**Criterion 2:** Parking areas and entrance-exit points are designed to facilitate traffic and pedestrian safety and avoid congestion.

**Fact:** There will be no parking on site, so pedestrians will be safe. Entrances face the streets which have on-street parking.

**Conclusion:** Criterion 2 is not applicable since there is no off-street parking.

**Criterion 3:** The design and operating characteristics of the proposed development are reasonably compatible with surrounding development and land uses, and any negative impacts have been sufficiently minimized.

**Fact:** The operating characteristics of the proposed addition and 'new' building separation are the same restaurant use as was on the site previously. The operation of the development will be less traffic than the previous use, which was a quick serve pizza restaurant. The new restaurant will be fine dining requiring reservations. Guests will stay longer at the restaurant than the previous restaurant use which served take out and a quicker dining experience.

All negative impacts, such as garbage and recycling will be screened and secure. The use is less intense than the previous use.

**Conclusion:** The design and operating characteristics of the proposed development are compatible with the surrounding development and land uses.

Sincerely,

Lori Stephens Architect, AIA

Broadleaf Architecture PC 534 NW 4<sup>th</sup> St, Corvallis, OR 97330



Lori Stephens, AIA 534 NW 4<sup>th</sup> St Corvallis, Oregon 97330

Corvallis, Oregon 97330 541-753-2900

April 2, 24

**Historic Review – New Construction Narrative and Findings of Fact.** 

RE: Landmarks Review: New Building Addition. Project Address: 133 5<sup>th</sup> Ave SE, Albany, Oregon.

### Narrative:

The owner proposes to construct an addition to the historic Oregon Electric Railway to house a new commercial kitchen, offices, bar entry, restrooms, and a wine vault.

## History of the Oregon Electric Railway Building.

From the National Register of Historic Places:

133 Fifth S.E.

Significance: Primary Use: Meeting Hall

Date: 1912 Description:

Tax Lot: 11-3W-7BA, TL 800

Alterations: Cast stone has been painted.

Sources: 1. Beckham, State-wide Inventory, 1976

2. 1925 Sanborn Map

3. Beecherl, Albany Preservation Thesis, 1976

Remarks: The condition of the building is good. Some roof tiles missing sagging - gutters and wood trim need paint. The style is Mission.

Historical Comments: The building appears on the 1925 Sanborn Maps. In 1913, Lyman Griswold was the District Engineer for the Oregon Electric Railroad Company; J. J. Hoydar was an agent John Shane, a pumpman.

The former Oregon Electric Railroad Depot in Albany, Oregon, is a one story, rectangular shaped building constructed in the mission style set on a concrete base. It is made of brick walls and cast stone trim with a brick interior chimney. The plan is symmetrical about both axes with central pavillions at the front (south) and "track" side (north). The pavillions have three large round arch openings framed in cast stone. The

front-end wings have three windows each, double-hung, one light over one, headed by a flat brick arch with cast keystone. A continuous cast stone base is terminated by a sill course. Above is the Flemish bond brick wall with raked joists. The hipped roof is covered with a green glazed Mission tile and has a broad overhang and exposed rafters with shaped ends and soffits. Centered on the north and south is a gabled brick dormer with a cast circular panel with the letters "OER". (Oregon Electric Railway).

The Oregon Electric Company completed its line to Albany, Oregon, in 1912, providing service between Portland and Eugene. The tracks were completed in Albany and the event was heralded with a July 4th celebration. The company ran interurban, electric cars over this track until May 13, 1933, when passenger service was discontinued. In recent years this building has been a veteran's meeting hall. The depot cost approximately \$32,000 to construct.

The Oregon Electric Railway was the most up-to-date electrically operated railway in the west. It extended from Portland south to Eugene (a distance of over 122 miles), it branched to Forest Grove and Hillsboro, Woodburn, and Corvallis (150 miles operated).

Main line: Albany, Salem, Harrisburg, Junction City. One hundred trains per day.

Albany to Portland, five trains daily. Two were limited and made the run of 78 miles in two hours and 25 minutes.

Fast overnight freight service between Portland and valley points. (i.e. fruit, hogs, lumber, berries, potatoes, onions, and celery were sent to eastern markets). ("Oregon Electric Railway Bears Large Share of Tax Burden," Democrat-Herald, November, 1925, p.7).

1913: Lyman Griswold, district engineer Oregon Electric Railroad Company, 10 Flinn Building.

Addition: The train station was converted into a pizza restaurant in 1993. An addition was constructed in 2002 to the west side of the building. This addition is a square, non-descript, EIFS walled building with a connector hallway between two buildings, the connectors does not appear to have altered the exterior of the train station much. It appears a window was removed and an opening created for passage between the two buildings.

### **Review Criteria Within the Hackleman District:**

**Criterion 1:** The development maintains any unifying development patterns such as sidewalk and street tree location, setbacks, building coverage, and orientation to the street.

**Fact:** The building addition is setback 28 feet from 5th Avenue and 16 feet to the back edge of the sidewalk. The main facade of train station itself is set back about 39 feet from the street and 27 feet to the sidewalk. There will be no changes to the sidewalks. In the LE zone there are no setbacks or maximum lot coverage. There are no existing street trees along 5<sup>th</sup> Ave. The garage to the east is built at the edge of the sidewalk. The apartment building south of the site is built at the edge of the sidewalk. Other houses in the neighborhood are 12-15 feet from the sidewalk. The addition we propose is not as close to the sidewalk and street as the other buildings in the neighborhood.

**Conclusion:** The building addition maintains unifying development patterns.

**Criterion 2:** The structure is of similar size and scale of surrounding buildings, and as much as possible reflects the craftsmanship of those buildings.

**Fact:** The building addition (15′-3″height) is not as tall as the train station itself (23′-2″ height), nor as tall as the neighboring residential buildings to the south or east. The length of the front facade as seen from the street is also less than the train station. The length of the train station facade is 110′ and the length of the facade addition is 36′-0″. So, it is smaller in size and scale compared to the train station as seen from the street.

The addition to the train station is meant to look different from the train station, yet tie into its elements without making it look the same. The building addition utilizes similar elements of the train station without mimicking it. These elements are: tall windows - proportional to the train station; base/water table banding along the wall which is smaller in height than train station base, curved arc entry, hip roof on part of the addition, and dentils at the roof to reflect the ends of eave rafters of the train station roof. There is a canopy entry addition proposed for the entry to the train station, and a different canopy proposed for the entry into the addition. The windows from the street will have divided lites whereas the windows in the train station have no divided lites. The neighborhood has the same mix of divided lite and non-divided lite windows. The proposed hip roof on a portion of the addition ties the addition to the train station (as stated earlier), but it also is a more residential style relating to the houses in the neighborhood.

Attachment C.2.4

**Conclusion:** The building and canopy additions are in scale with surround buildings and will reflect the craftsmanship of the associated building and surrounding buildings.

**Criterion 3:** Building materials are reflective of and complementary to existing buildings within the district.

**Fact:** Building materials: The train depot has brick walls with concrete base and trim, and a tile roof. The walls and trim of the 2002 addition appear to be EIFS (synthetic stucco) with a standard asphalt roof. The new addition will have a stucco surface with a cast stone water table base, and cast stone trim around the entry. The roof will be an asphalt shingled hip roof on the south, front portion of the addition, and a flat roof stepping further back from the front. The hip roof will have asphalt shingles similar to other residential structures in the neighborhood. The proposed flat roof will be similar to other flat roofs on many buildings within the block north of the alley and on the apartment building across 5<sup>th</sup> Ave from the train station.

**Conclusion:** The building materials for the additions are reflective and complimentary to the associated buildings within the district.



Image from 4<sup>th</sup> street north of the alley between 4<sup>th</sup> and 5<sup>th</sup> street.

Sincerely,

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April 2, 2024

**Historic Review – Exterior Alteration Narrative and Findings of Fact.** 

RE: Landmarks Review: New building addition and removal of portion of 2002 addition.

Project Address: 133 5th Ave SE, Albany, Oregon.

### Narrative:

The owner proposes to remove a portion of an earlier addition on the west end of the historic train station and construct an addition on the east end. There was an addition in 2002 to the train station on the northwest corner. The square building addition was separate from the train station except for a connector hallway (and a small fenced outdoor area). The owner proposes to remove the connector hallway addition and fenced area, and make the earlier addition a separate building from the train station.

Since this will be a separate building, it is being treated as a new building and must follow Chapter 8 standards. To meet Chapter 8 standards, we will construct a 48" canopy above the main door, add planters to either side, and add a wall sconce on either side of the main door to match the existing wall sconces on this building. The other item that Chapter 8 requires is to have the primary, front façade be composed of 50% windows along the wall. The secondary façade must have a minimum 25% windows on the façade. The building currently does not meet Chapter 8 window standards for either façade. In fact, in 2002, when the building was constructed, a variance was requested to deviate from this standard to a lesser percentage, and it was granted. We are asking the Landmarks Commission to allow the building façade windows to remain as-is and waive the 50%/25% window requirement.

The owner also proposes an addition which will connect to the train station on the east and north end of the building. This addition will enclose the east wall and a portion of the north wall but will not alter those walls.

Aside from the building addition and connector removal, the owner proposes to remove a small, wooden shed on the east property line.

#### Within the Hackleman District:

**Review Criteria:** For all other exterior alteration requests, except for the use of substitute materials\*, and including all non-residential requests, the review body must find that one of the following criteria has been met to approve an alteration request:

a. The proposed alteration will cause the structure to more closely approximate the historical character, appearance, or material composition of the original structure than the existing structure,

or

b. The proposed alteration is compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.

**Criterion:** The proposed alteration is compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.

#### Fact:

<u>Connector Removal:</u> The proposed removal of the connector hall between the train station and the old addition will expose the west brick wall of the train station to the exterior instead of enclosing it. With the construction of the connector, there was an opening created in the train station wall. This opening will be filled in to match the existing wall as closely as possible. A window will be installed to match the existing windows so the western side of the train station will be restored close to its original appearance.

Existing windows on the 2002 addition to remain: Because we are separating the 2002 building from the historic building, we must follow the standards set out in Chapter 8 of the Albany Development Code. In Chapter 8 - 8.345(3), the standard is for new buildings in the LE zone to have 50% windows on the primary façade and 25% windows on the secondary façade. Since this building is existing and will be used for storage, it doesn't make a lot of sense for us to put in more windows to meet this standard. For one, when the building was constructed, a variance was granted allowing the owners to have fewer windows than the standard. At that time, the amount of windows in the facades were acceptable, and we argue they are still acceptable for the neighborhood. Only two buildings in the area possibly have 50% windows on their primary façade. All buildings to the south and east of the train station are residential with less than 50% façade windows. There are parking lots to the west of the train station. To the north is an alley with mostly residential backing up to the station property. There are two commercial buildings north of the alley, one of which might have 50% windows on its facades. So, a majority of buildings in the immediate vicinity do not have 50% windows on their façades. We are asking the Landmarks Commission to allow us to keep the façades of the addition as they currently.

<u>Building Addition:</u> The building addition (15′-3″height) is not as tall as the train station itself (23′-2″ height), nor as tall as the neighboring residential buildings to the east. The length of the front facade as seen from the street is also less than the train station. The length of the train station facade is 110′ and the length of the facade addition is 36′-0″. So, it is smaller in size and scale compared to the train station as seen from the street.

The addition to the train station is meant to look different from the train station yet reflect elements of the train station. The building addition utilizes similar elements of the train station but has scaled them down. These elements are: tall windows proportional to the train station; base/water table banding along the wall which is smaller in height; curved arc entry; hip roof on part of the addition, and dentils at the roof to reflect the eave rafters of the train station roof. There is a canopy entry addition proposed for the entry to the train station, and a different canopy proposed for the entry into the addition. The windows from the street will have divided lites whereas the windows in the train station have no divided lites. Windows in the area have both single pane and divided lites. The proposed hip roof on a portion of the

addition ties the addition to the train station (as stated earlier), but it also is a more residential style relating to the houses in the neighborhood.

<u>Building materials</u>: The train depot has brick walls with concrete base and trim, and a tile roof. The later addition walls and trim appear to be EIFS (synthetic stucco) with a standard asphalt roof. The new addition will have a stucco surface with a cast stone water table base, and cast stone trim around the entry. The roof will be an asphalt shingled hip roof on the south, front portion of the addition, and a flat roof stepping further back from the front.

**Conclusion:** The proposed alterations are compatible with the historic characteristics of the area and with the existing structure in massing, size, scale, materials, and architectural features.

Sincerely,

Lori Stephens Architect, AIA

Broadleaf Architecture PC 534 NW 4<sup>th</sup> St, Corvallis, OR 97330 GENERAL STRUCTURAL NOTES AND SPECIFICATIONS

GENERAL

1. These notes set minimum standards for construction. The drawings govern over these notes to the extent shown. Coordinate these drawings with architectural specifications and notify Lori Stephens, Architect, Corvallis, Oregon of any discrepancies prior to beginning work. These drawings have been prepared solely for use in construction of the project located in Linn County, Oregon. The Contractor shall verify all dimensions and conditions on drawings and in the field. The Contractor shall coordinate the location of openings through floors, roofs, and walls for mechanical and electrical subs. Notify Architect of any conflicts. The Contractor shall be responsible for providing all temporary support prior to completion of the vertical and lateral load systems. The Architect has not been retained to provide any services pertaining to job site safety precautions, or to review means, methods, techniques, sequences, or procedures for performing the work unless we are specifically retained and compensated to do otherwise, ore work is limited to the design or work described on our drawings. Where reference is made to ACI, AISC, ASTM, or other standards or codes, the latest edition shall apply. Job supervision is not provided by the Architect. All work shall be in strict compliance with the 2022 OSSC as amended by the State of Oregon, 2021 OEESC, Accessible Usable Buildings and Facilities 2017 of Oregon, and all other National, State and Local codes that apply.

2. Design Criteria: Roof Live 25 psf (snow) Load Floor Kitchen 150 psf 15 psf Roof Live Load Dead Load 10 psf Floor 120 mph exposure B Seismic Category

3. Any mechanical equipment, piping, ductwork, etc... which applies a load of 150 pounds or more shall be hung from 4. Construction shall comply with any and all covenants, conditions, and restrictions recorded against the land. 5. Safety, care of adjacent properties during construction, and compliance with all applicable safety regulations is, and shall be, the contractors and all subcontractors' responsibility.

## 6. All trees shall be protected from damage, unless approved for removal by owner.

## **FOUNDATION**

7. Where practicable, excavations shall be as near as possible to the neat lines required by size and shape of the footings. No material shall be excavated unnecessarily. Use forms for the sides of footings. As excavation progresses, conditions may develop requiring changes in the elevation of footings. Such changes shall be made only as directed by the Architect or Engineer.

Design soil bearing pressure to 1,500 psf.

practice, latest edition and specifications.

9. Do not excavate closer than 2:1 slope below footing excavations. Clean all footing excavations of loose material by hand. Remove all wet, soft soil from footing excavations prior to placing concrete. Excavations may be made under footings for pipes. Backfill to be structural fill to consist of compacted granular material or approved conditioned site material. Place all fill in lifts not to exceed 8" and compact to 93% Standard AASHTO T-180 under

10. Footings to be placed a minimum of 12" below existing grade in the cut portion. For all footings, the minimum depth below final grade should be 12". Footings placed in the fill area to be place on compacted select granular gill that extends to a minimum of 12" below the original grade or below the organic topsoil layer, whichever is greater.

### CONCRETE

11. Provide f'c = 3000 psi concrete for foundations, f'c = 3000 psi concrete for patios, slabs, and

steps exposed to the weather. 5" slump max. All concrete to be air-entrained 5-7%.

12. All concrete to be reinforced, unless specifically marked plain concrete. 13. Concrete forms, mixing, placing and curing shall conform to ACI manual of concrete

# REINFORCING

14. Reinforcing shall conform to ASTM A615, Grade 60 except ties and stirrups to be Grade 40. 15. All reinforcing shall be continuous, stagger splices in adjacent bars. Lap bars as follows: #3,

1'-4". #4: 1'-6", #5: 2'-0", or in accordance with ACI 318-89. 16. Provide corner bends corresponding to size, number and lap length of principal

17. Concrete cover, unless otherwise noted, shall be: 3" bottom and sides or footings, 1-1/2"

18. Hold reinforcement in its true position with devices sufficiently numerous to prevent

19. 4" thick concrete slab with fiber reinforcement: 1-1/2#/cu yard.

## WOOD FRAMING

20. All lumber to be species and minimum grades as follows (unless noted otherwise in drawings).

21 a. Joists, beams and stringers Douglas Fir #1 22 b. Bucks, blocking, bridging and misc. Doug. Fir or Hem Fir #3

23 c. 2 x 4 studs Doug. Fir stud or 'STD' 24 d. 2 x 6 studs and larger Doug. Fir #2

25 e. Sills, ledgers, plated, etc. in contact with concrete - P.T. Doug. Fir #2 26 f. Posts Doug. Fir #1

27. Walls: blocking at 8'-0" maximum. 28. Joists: full bearing with solid blocking at supports.

29. Exposed exterior plywood shall be exterior grade CCX. Nail 6" on edge and 12" in field. Other plywood and wood structural panels shall be C-D exposure 1 or better. Center sheets accurately over supporting members. Sheets shall be 16" minimum in width. Lay face-grain perpendicular to supports and stagger end-joints. Use spacer tool to ensure 1/8" end and edge joints including tongue and groove joints.

30. Plate washers shall be a minimum of 3 x 3 x 0.229. 31. Bolts - drill holes 1/16" oversized, threads shall not bear on wood.

32. Lag screws - do not hammer screw into pre-drilled holes the same diameter as toot on thread. Enlarge to shank diameter for length of shank. 33. All nailing per nailing schedules in accordance with OSSC Table 2304.10.2.

34. Metal framing decides shall be as manufactured by Simpson Co., San Leandro, CA., or approved equal. 35. Provide blocking for other trades including.

# THERMAL PROTECTION

a. Entry Doors: U=0.63 / SHGC=.33 / VT=1.1 b. Fixed Windows: U=.36 / SHGC=.36 / VT=1.1 c. Exterior walls: R-20 (U=0.064).

## **CODE SUMMARY - SYBARIS BUILDING**

PROJECT DESCRIPTION – Scope of Work:

1. Construction a 4,004sf kitchen addition to an existing, historic building.

2. Remove connector portion of previous addition to separate into two buildings: Building A (annex), and Building B (train station).

3. Remodel of historic building interior into lounge, dining area, and bar.

4. Renovate historic restrooms to ADA standards. 5. Separate Building B with a Fire Barrier.

 $\underline{ZONE: -LE-Lyon\; Elsworth\; District \, /\, HM-Hackleman\; Historic\; Overlay.}$ 

SEISMIC DESIGN CATEGORY: - D1 OCCUPANCY TYPE: - A-2 / S-1

<u>CONSTRUCTION TYPE:</u> - TYPE V-B.

FIRE SPRINKLERS: - No.

<u>FIRE RESISTANCE:</u> No fire-resistance rating required for exterior walls, except for east wall of

HAZARDOUS MATERIALS: No hazardous materials/chemicals will be stored in the building. PER OSSC:

# CHAPTER 5

Allowable: Building A: S-1 - 9,000sf max/ 1 story/ 40' height. Building B: A-2 - 6,000sf max/ 1 story/ 40' height.

New exterior walls of the addition will be constructed of ICF.

Building A = Actual: 1,725 sf / 1 floor. Building B1 = Actual: 2,587 sf / 1 floor.Building B2 = Actual: 4,356 sf / 1 floor.

Per Table 508.4, Building A and B must be separated by a 2 hour fire wall.

<u>CHAPTER 6</u> Construction type : VB/ non-fire rated buildings.

<u>CHAPTER 7</u> Per Table 705.5 - East exterior wall is required to have a 1 hour fire rating.

Per 706.5, ex 2, the ends of the fire wall must terminate at a non-combustible wall which extend 4' Per 706.6, ex3, fire walls can terminate to the underside of combustible roof sheathing provided the

roof has a class B roof covering and roof sheathing is fire retardant treated wood for a distance of 4' Per 707.3.10, the fire barrier for separating fire areas in A-2 is 2 hours, and fire areas between A-2

and S-1 is also a 2 hour fire barrier. CHAPTER 8 Per table 803.13, interior wall and ceiling finishes will be class 'B'.

<u>CHAPTER 9</u> Per 903.2.1.2, fire sprinklers will not be provided because the fire area is under

5,000sf and occupancy is under 100 people. Fire Areas are of Building B is split into 2 Fire Areas.

<u>CHAPTER 10</u> Occupancy Load - see table this page: Total Occupancy Load = 6 Building A (S-1).

Total Occupancy Load = 99 Building B1 Fire Area: Rooms 1-5 (A-2). Total Occupancy Load = 53 Building B2 FireArea: Rooms 10-24 (A-2).

Per 1017.2 Max exit access travel distance for A-2/S-1 without fire sprinklers is 200ft; S-1, 400ft. Upper storage area = Only one exit is required for S-1 storage room if occupancy is under 29 and egress travel distance is 100ft max. One exit has been provided.

Common Path for A-2 occupancies = 75ft.

Common Path for S occupancies = 100ft.

Per OSSC Table 1006.2.1, Building B1 and B2 must have 2 exits; Building A, one exit is required.

CHAPTER 29 Only one lav and one water closet is required and provided for the storage facility

No required parking the Downtown Assessment District or the LE zone.

Per 9.060(3), no off-street loading area is required for buildings less than 10,000sf.

OREGON FIRE CODE

Fire Flow Demand from OFC TABLE B1051.1(2) Calculated Fire Flow. Previous existing structure: 5,124SF: 2,000 GPM/ 2 Hours

New fire areas:

A= 1,725SF: 1,500 GPM/ 2 Hours B1 - Fire Area= 2,587SF: 1,500 GPM/ 2 Hours

B2 - Fire Area= 4,356SF: 1,750 GPM/ 2 Hours

Each proposed fire area has a lesser demand on the fire flow than the existing structure.

Buildings are type V-B. There is one separated building, and the existing building is split into two fire areas. The separated building is labeled as building A, the western split of the existing building is B1, and the east portion is B2.

Fire hydrant location: See map #3/A-005. The most remote corner of the building is 317ft away from the nearest fire hydrant.

**Required number of hydrants** per Table C102.1 is 1 (for 1,750 or less). Average spacing is 500ft. Existing hydrants are closer together than 500ft.

# SYBARIS ADDITION/REMODEL.





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Ballaling / t	Cocapancy	Load		
Name	Area - SF	O.L. Factor	Occ. Load	
m 1	981.82	300	4	Scope of Work:
n 2	384.72	300	2	1. Addition of kitche
S	98.30			establishment, which
nen's	120 01			2. Removal of build

TOTALS = 53

Albany Nails and Spa

**VICINITY MAP** 

<b>~</b> →	VVOITIGITS	120.01		
	•	,	TOTA	LS = 6
	Building E	31 - Occupano	cy Load	
B1	Dining Lounge	202.00	15 Net	14
B2	Hall 1	100.18		
B3	RR 1	49.53		
B4	RR 2	56.25		
B5	Dining Room	92.00	15 Net	85

Room #.

A2

Room 1

Room 2

Women's

Men's

SITE ADDRESS:

133 5TH AVE SE,

ALBANY, OR 97321

ZONING: LE /HM

11S03W07BA 00800

TAX LOT#:

& Tattoo Studio Tattoo and Piercing Facility - Affordab...

Linn County Circuit Court

Enterprise Rent-A-Car

			TOTALS	= 99
	Building B2	? - Occupancy	Load	
B10	Storage	617.46	300	3
B10 B11	Bar	131.52	200	1
B12	Seating	140.00	15 Net	10
B13	Bar Entry	168.00	15 Net	12
	· · · · · · · · · · · · · · · · · · ·		13 Net	12
B14	Hall 2	127.97		
B15	RR 3	52.39		
B16	RR 4	50.56		
B17	Covered Entry	288.68	15 Net	10
B18	Office 1	106.96	150	1
B19	Office 2	217.50	150	2
B20	Wine Vault	386.39	300	2
B21	WI Freezer	49.33	300	1
B22	WI Cooler	200.46	300	1
B23	Kitchen	1,647.85	200	9
B24	Garbage/Recycling	143.33	300	1

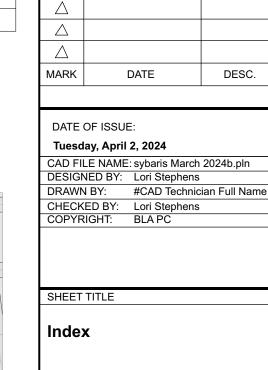
Scope of Work.	
1. Addition of kitchen, bar, an establishment, which was an	
2. Removal of building conne addition. Opening of the con will be walled in to match the Removing the connector fron the west original wall to the e wall will be infilled to match the of a window to match the existation.	nector into the old addition old addition exterior. In the train station will exposexterior. The opening in the existing with the addition
3. Create a fire partition wall between the Dining Room an	
Heating: Roof mounted heat	pumps on new addition.
Total new added square foots Addition to train station: 3,64 Connector removal :-122 sf Total added SF: 3,519 sf	
Added Fixtures:	
- Hose Bib: - Hand Sinks: - Laundry Sink: - Commercial DW: - Commercial Kitchen Sink: - WC: - I AV:	2 7 1 1 1 2 2
TOTAL:	16

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G-004	Site Plan
G-005	Utilities
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S2.0	Lateral Plan
S3.0	Details

**TAX LOT MAP** 

SHEET INDEX



Sybaris Renovation



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DRAWN BY: #CAD Technician Full Name

CHECKED BY: Lori Stephens

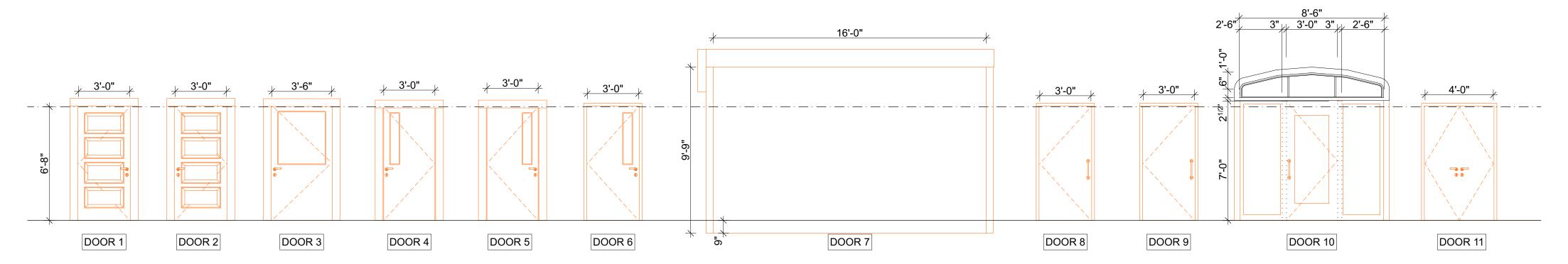
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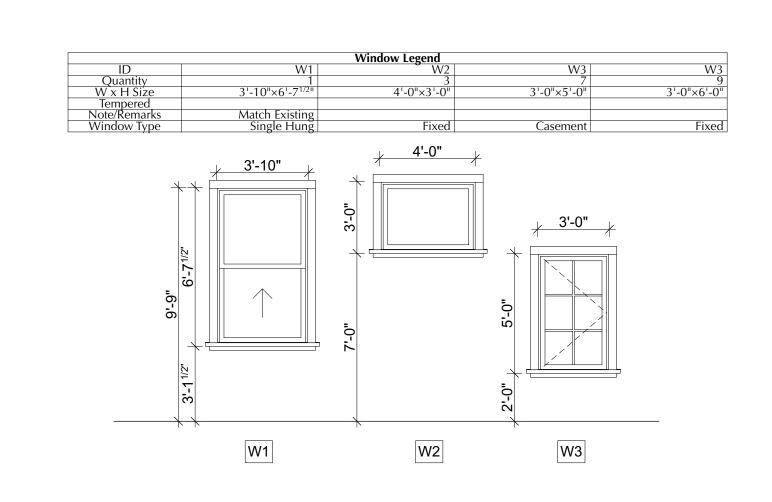
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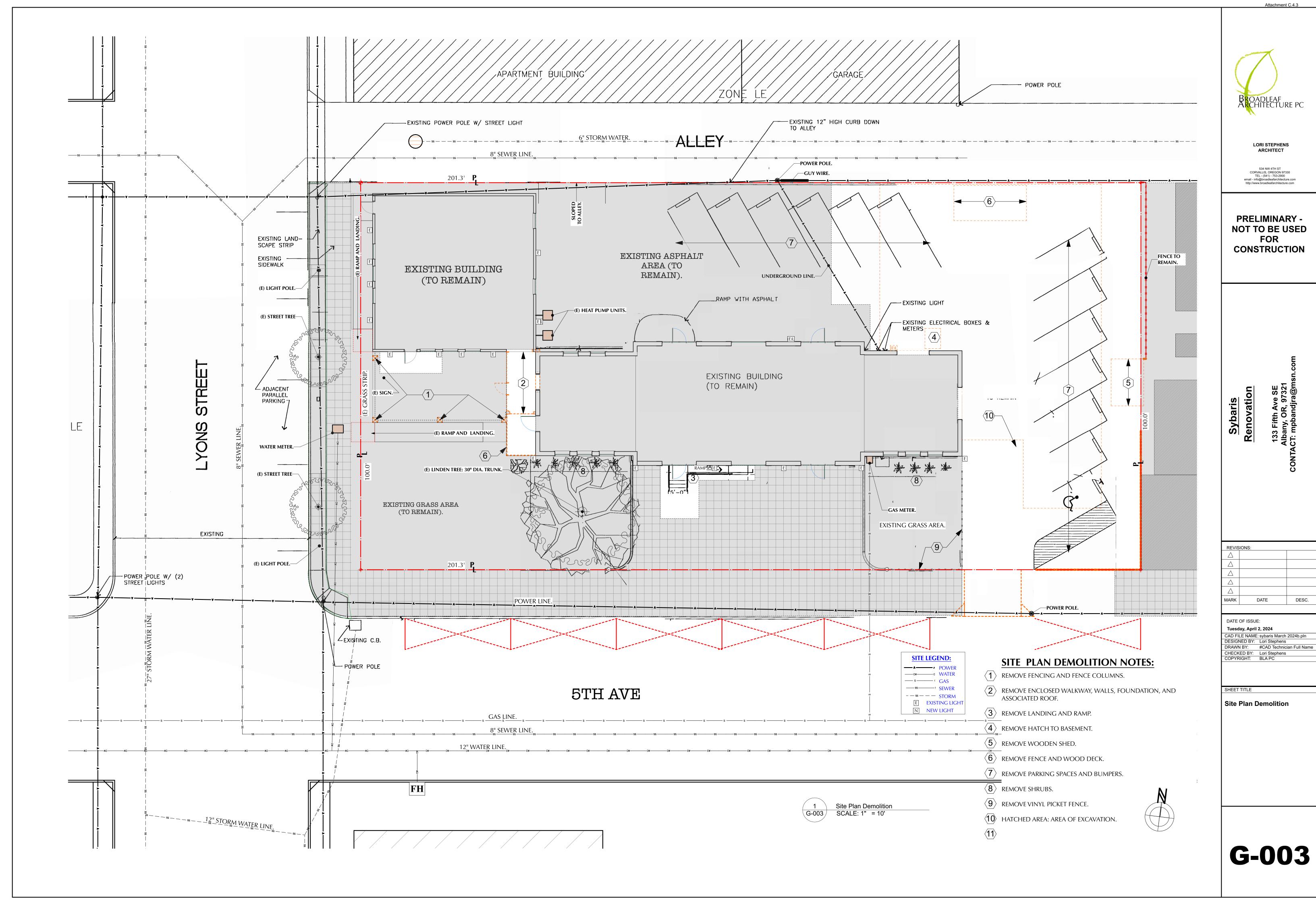
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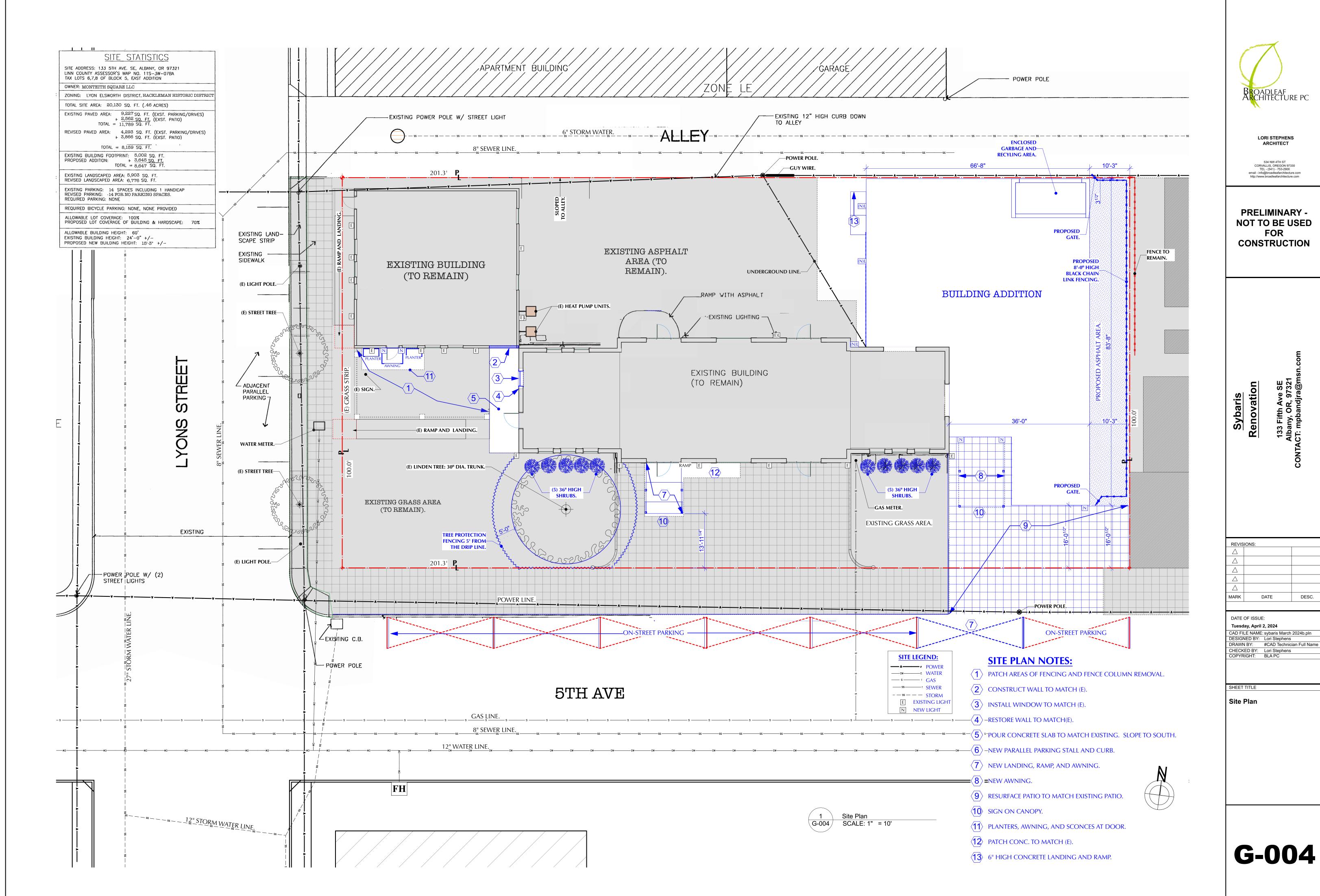
**G-002** 

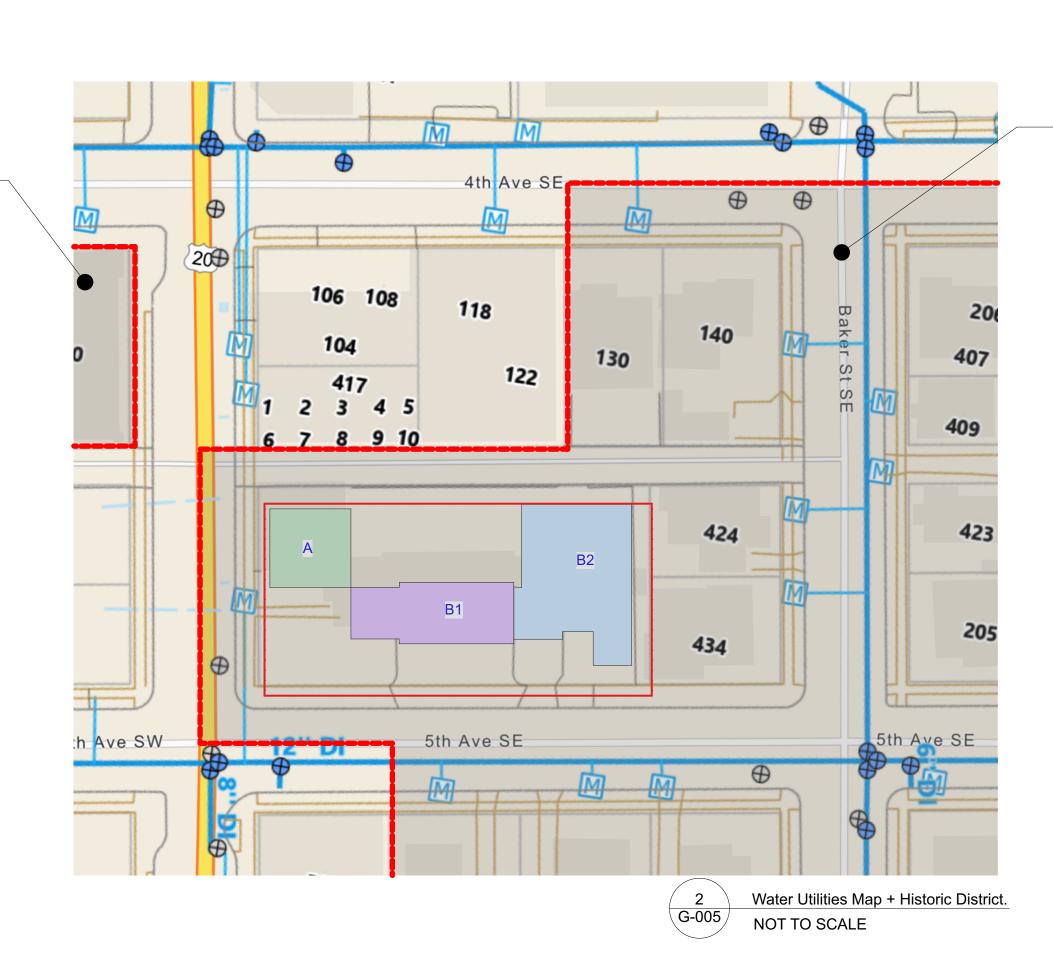
Door Legend											
ĬD	D1	D2	D3	D4	D5	D6	D7	D8	D9	D10	D11
W x H Size	3'-0"×6'-8"	3'-0"×6'-8"	3'-6"×6'-8"	3'-0"×6'-8"	3'-0"×6'-8"	3'-0"×6'-8"	16'-0"×9'-9"	3'-0"×6'-8"	6'-0"×6'-8"	3'-0"×7'-0"	4'-0"×6'-8"
Quantity	4	3	1	1	1	2	1	2	1	1	1
Note/Remarks	solid panel	solid panel	1/2 lite	1/4 lite	1/4 lite	Exterior 1/4 lite	Exterior	by manufacturer.	solid panel arch top.	Ext. Full lite w/sidelights	Closet door -solid
	'	•						,	<u>.</u>	and arched transom.	panel.
Door Type	LH Swing	RH Swing	RHR Swing	RHR Swing	LHR Swing	LH Swing	Roll-up door	Walk-in-Fridge door.	Dbl door - Swing	RHR Swing	Dbl door - Swing









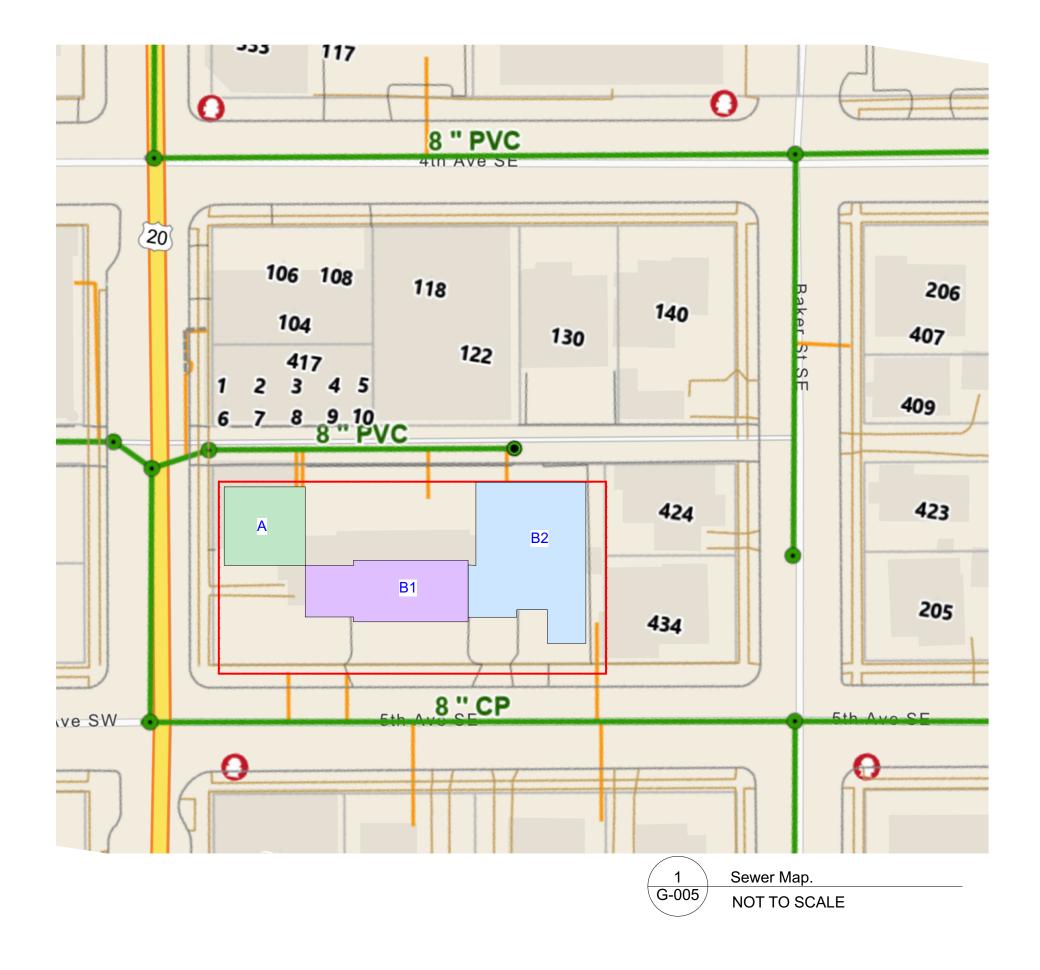


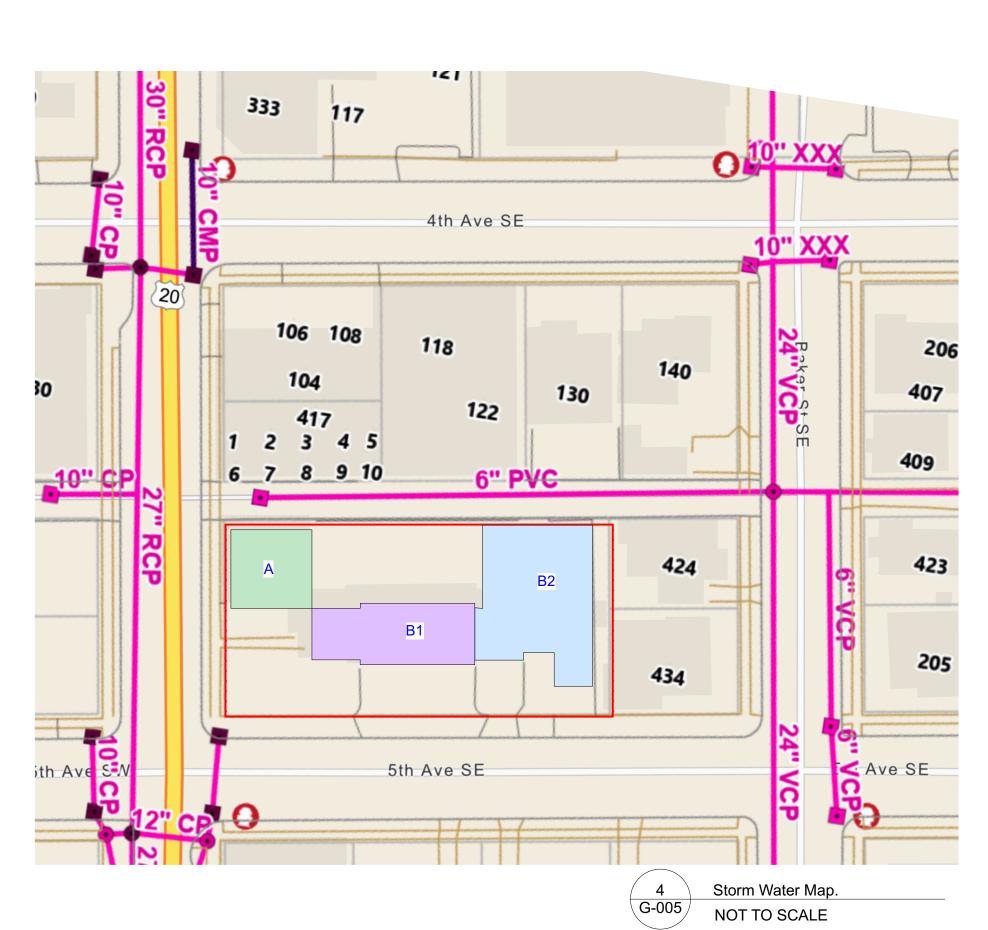
**SHADED AREA:** 

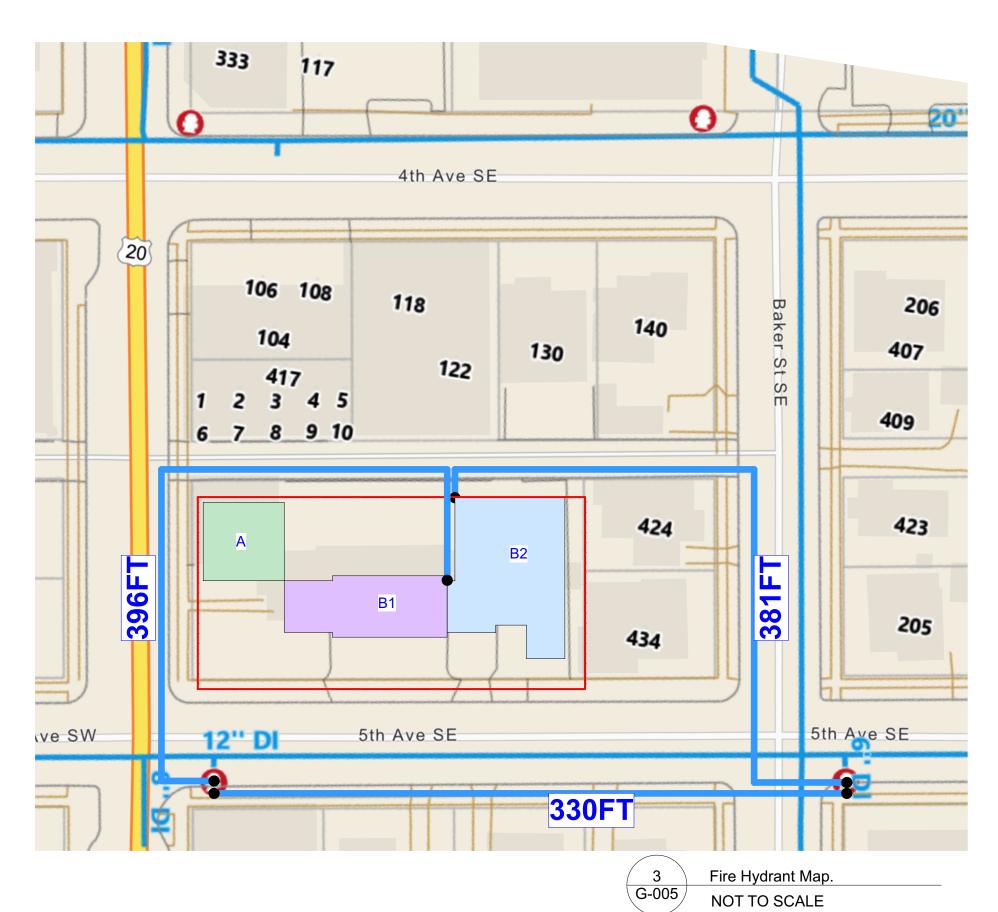
HM HISTORIC-

PROPERTY.

SHADED AREA:
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DISTRICT.







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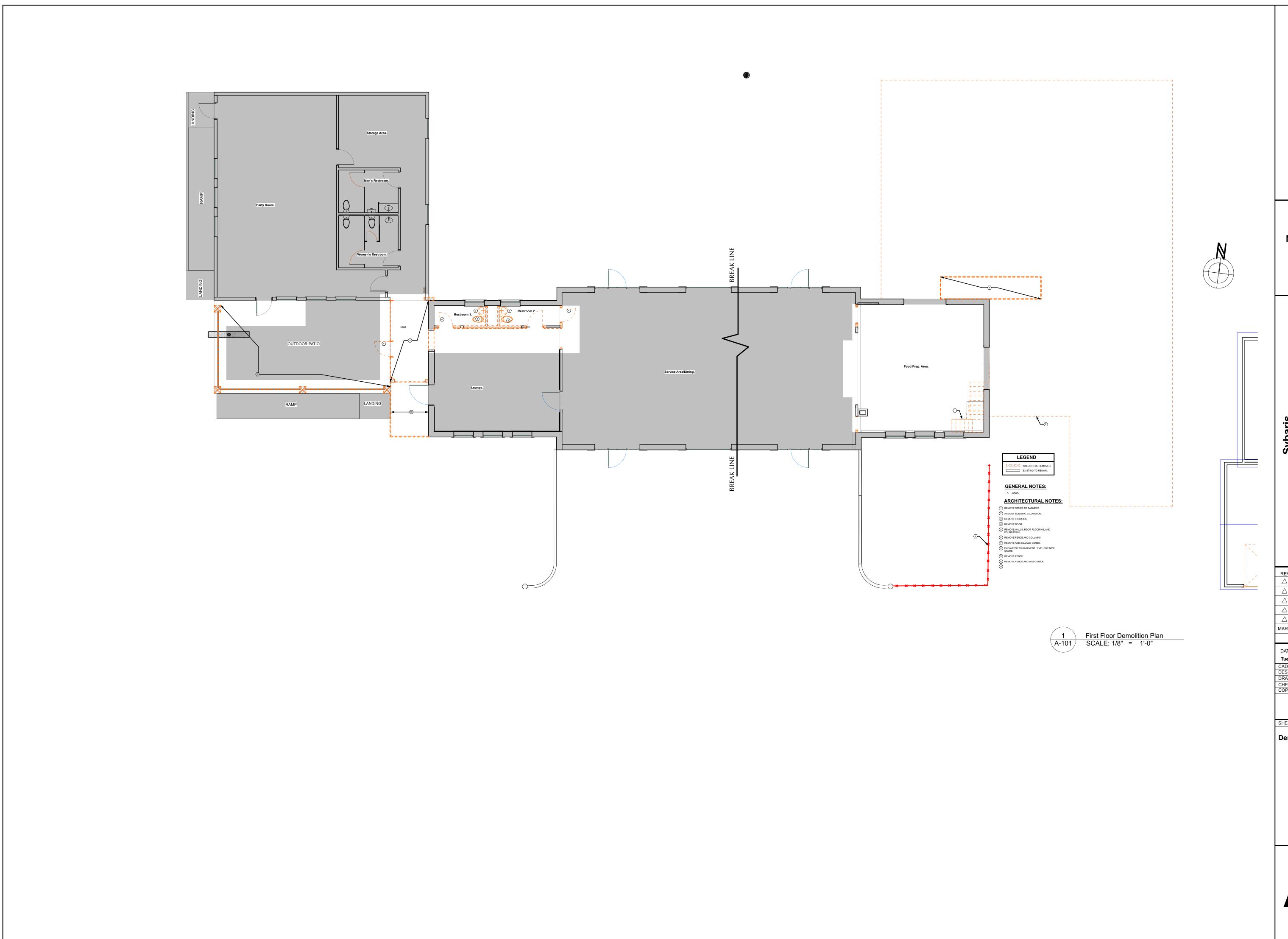
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Utilities

**G-005** 



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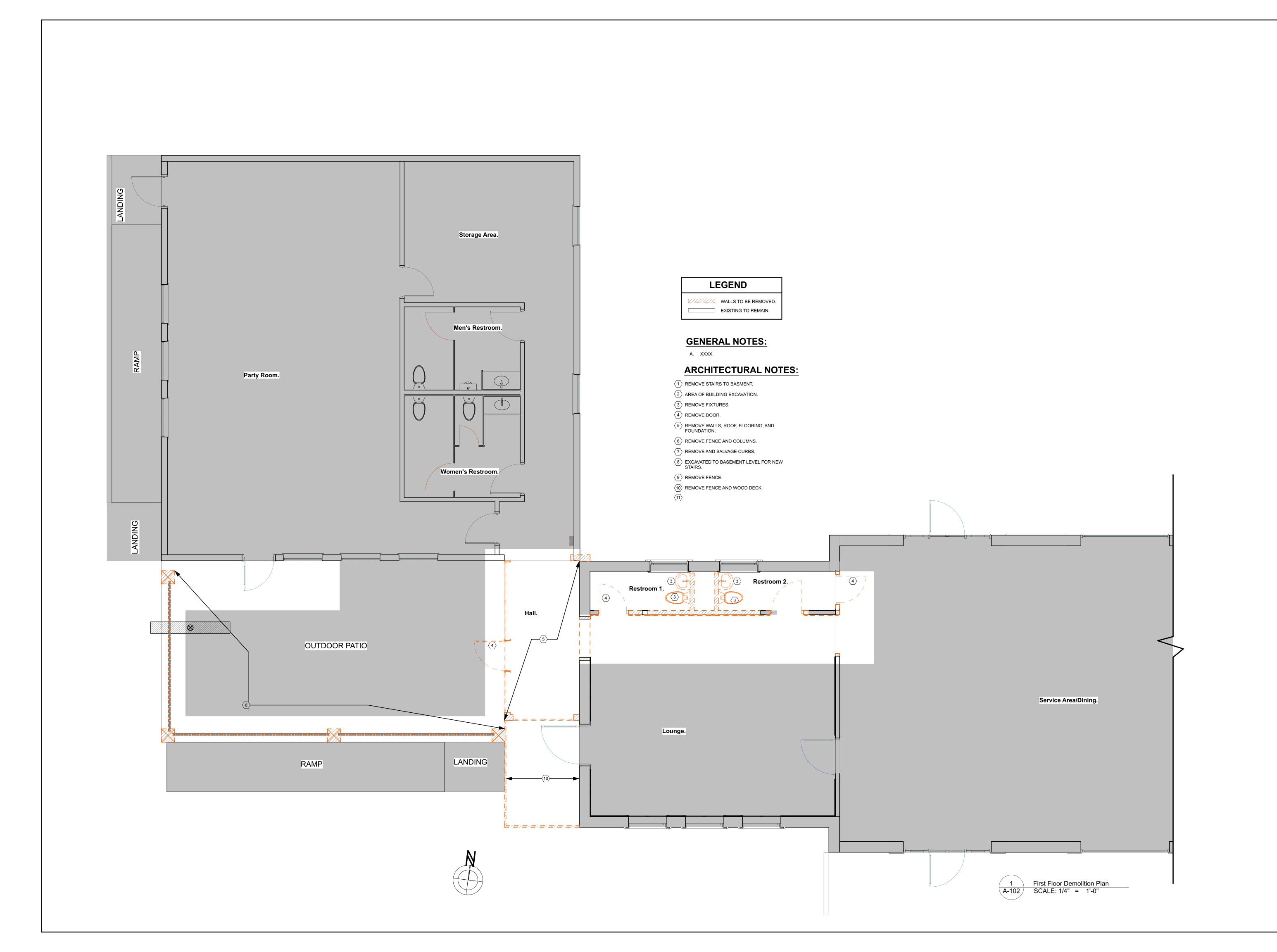
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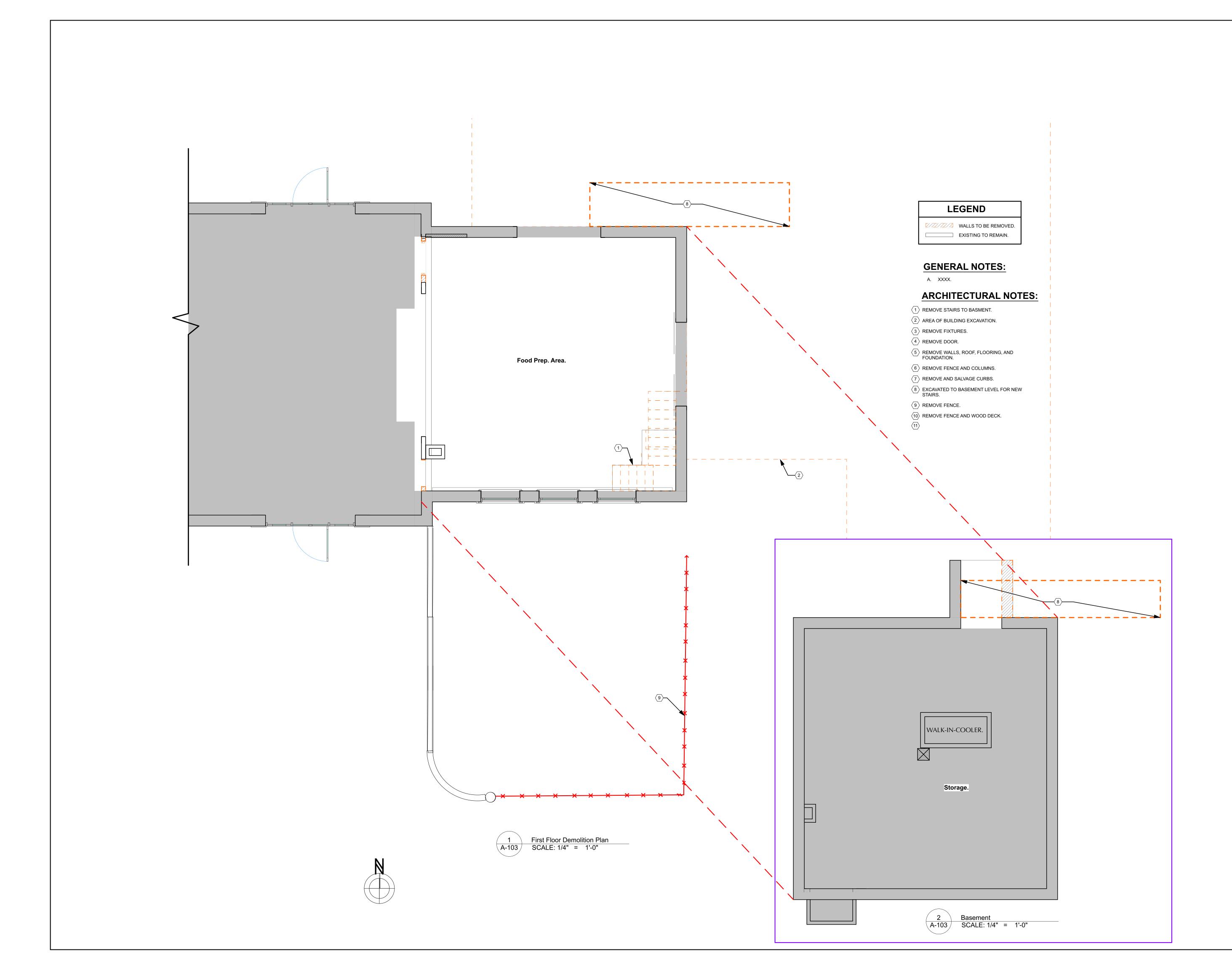
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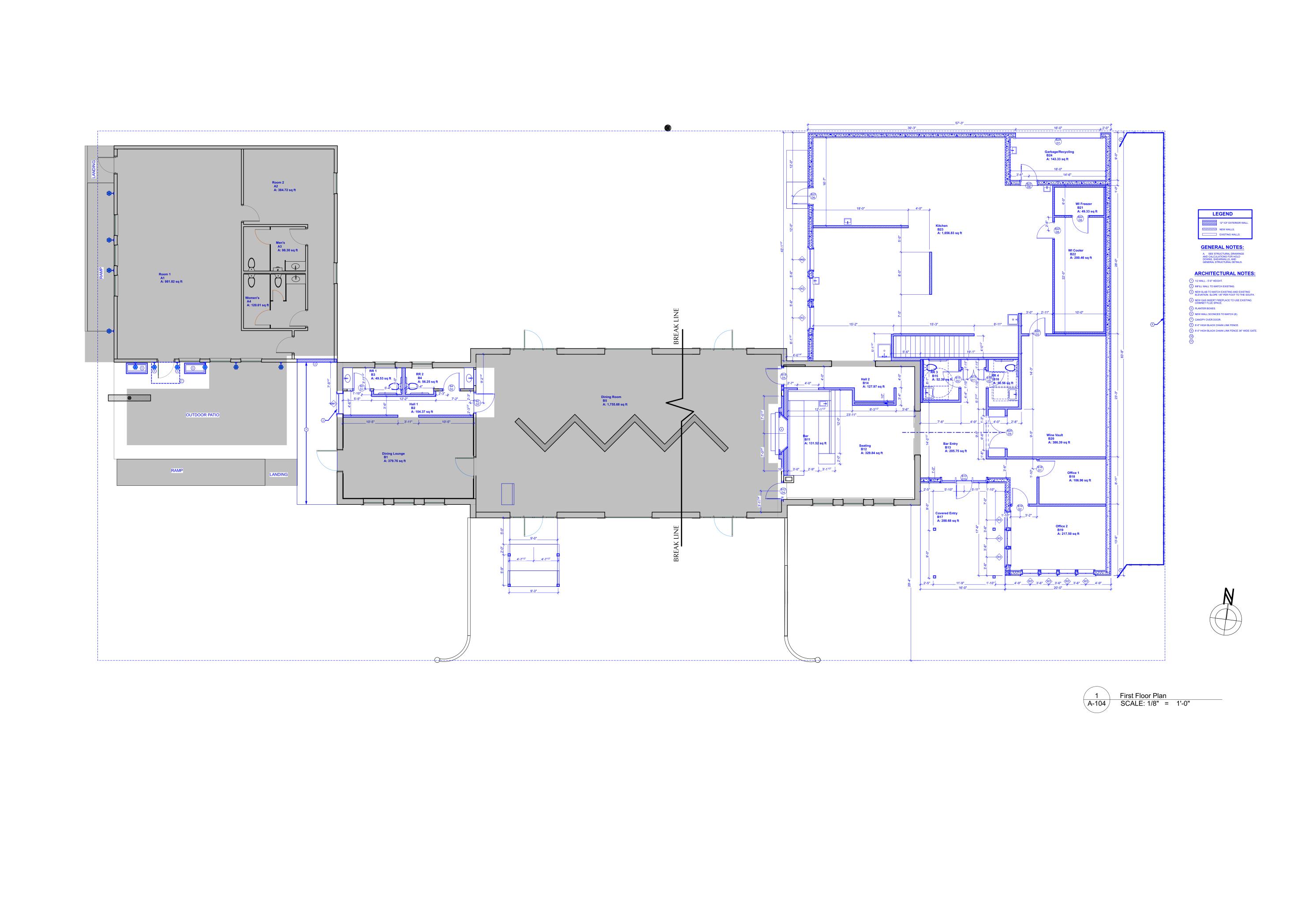
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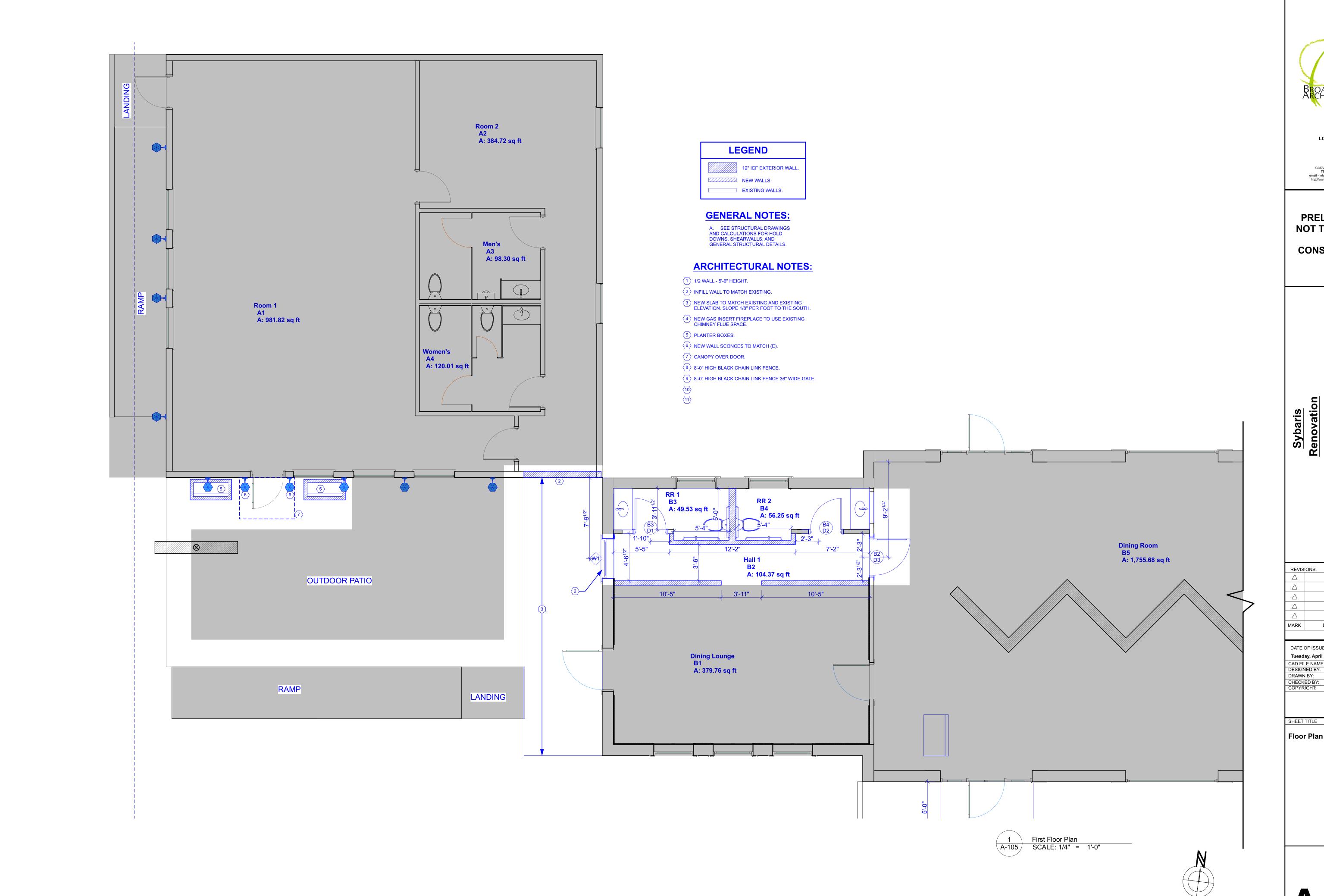
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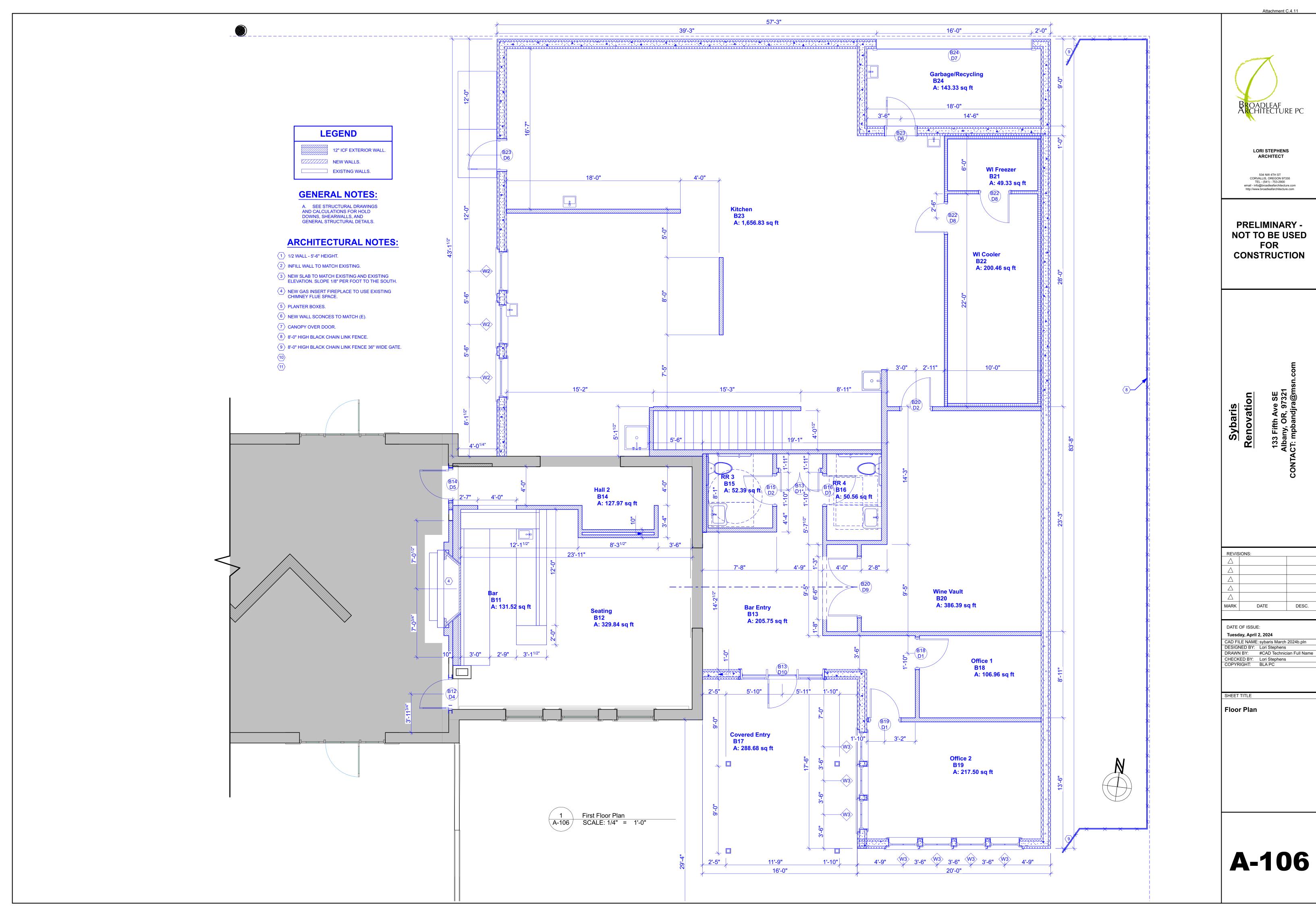
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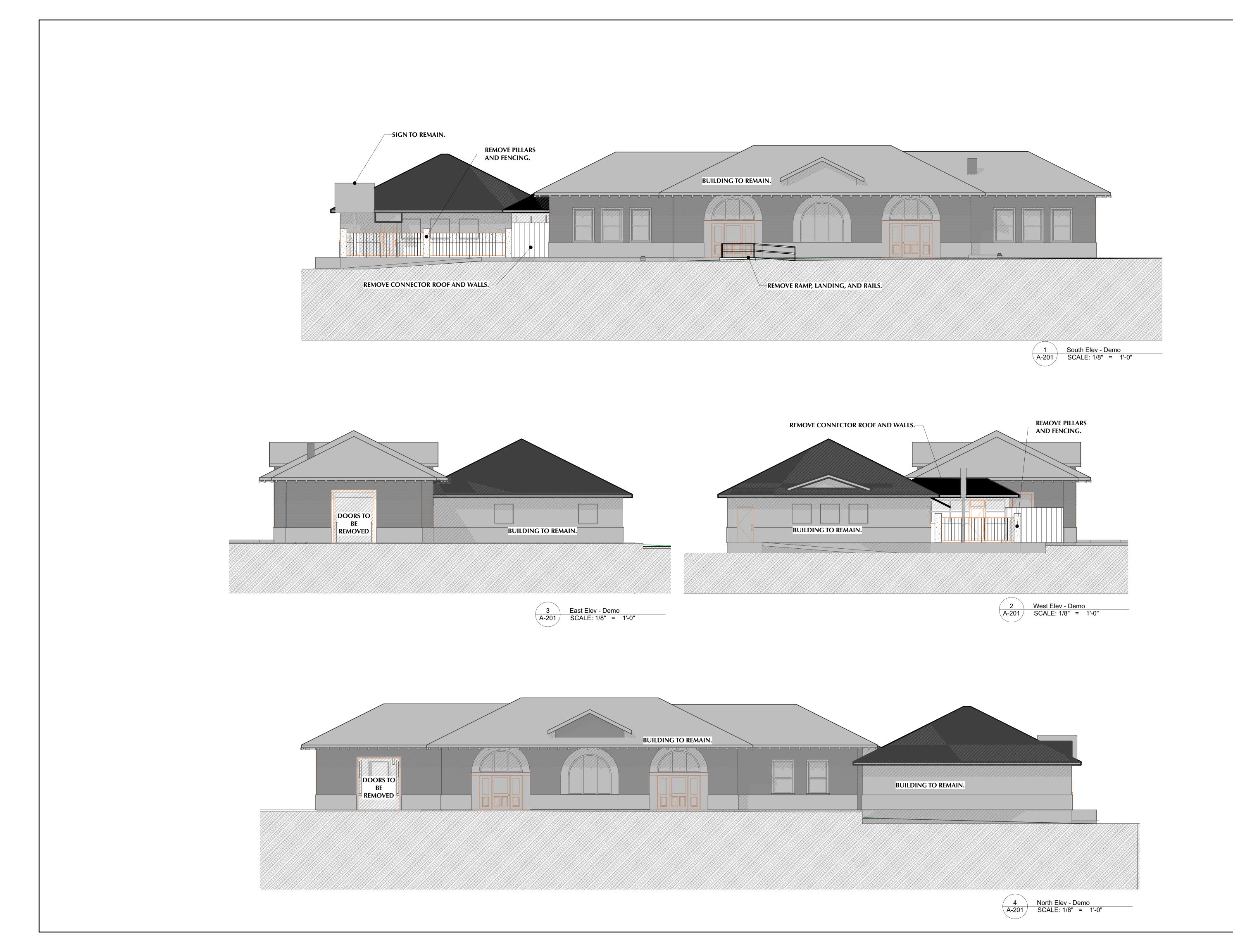
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Ext. Elevs - Demolition



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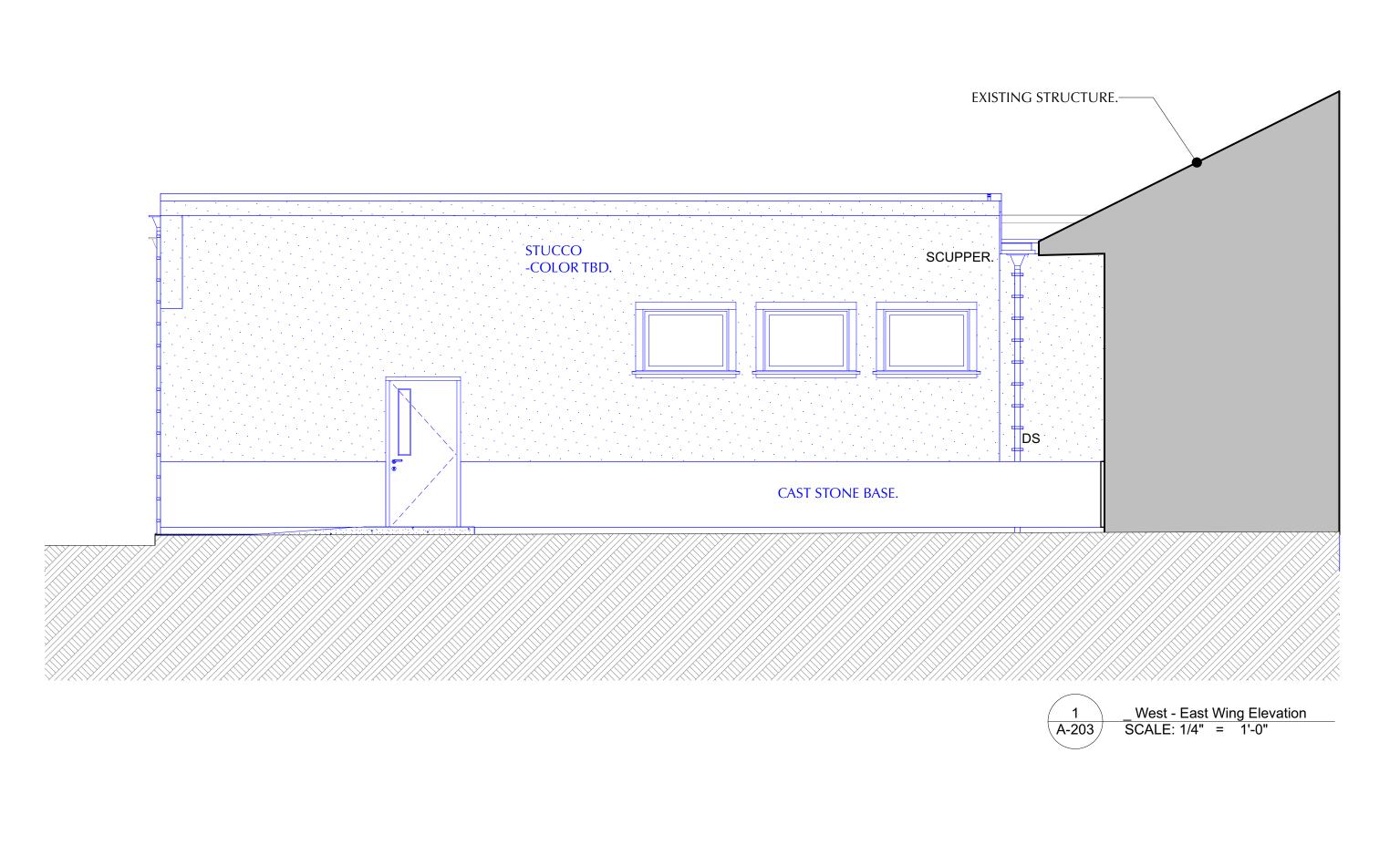
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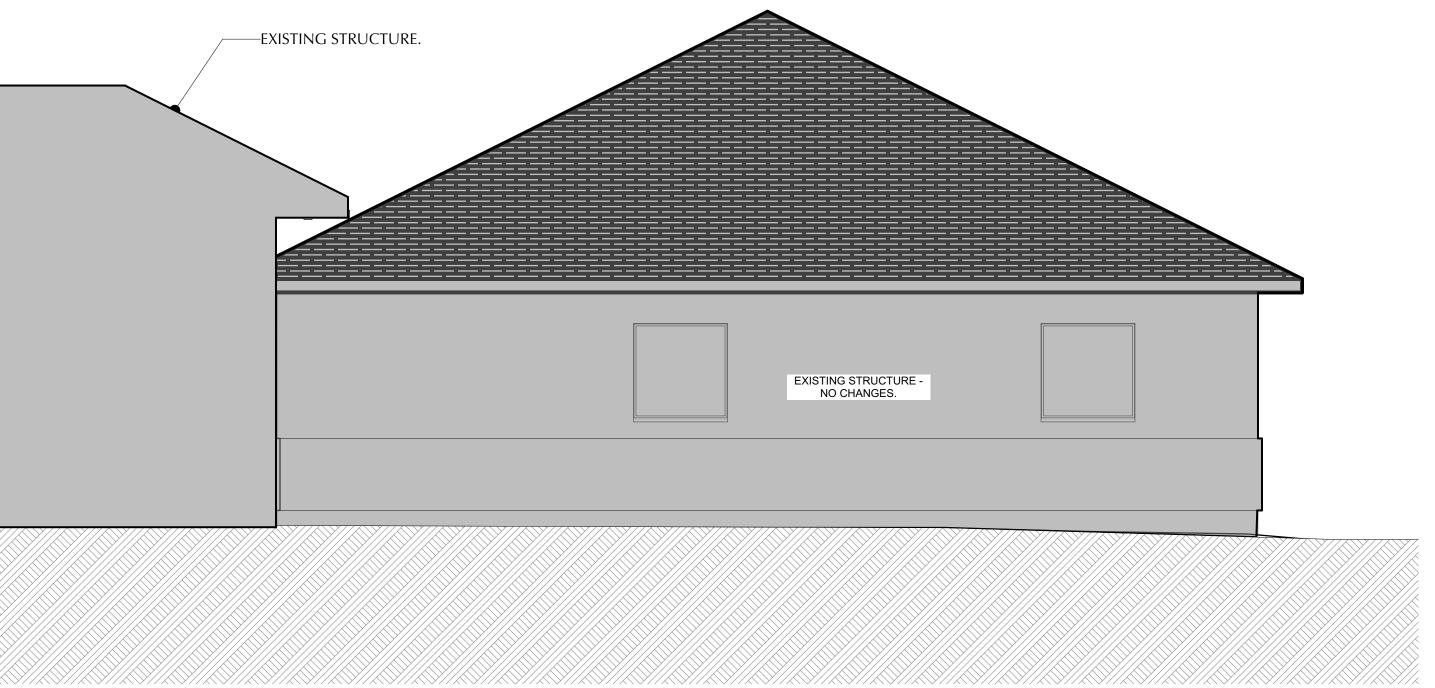
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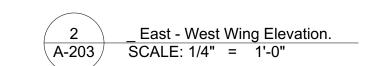
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Exterior Elevations







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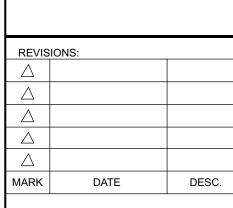
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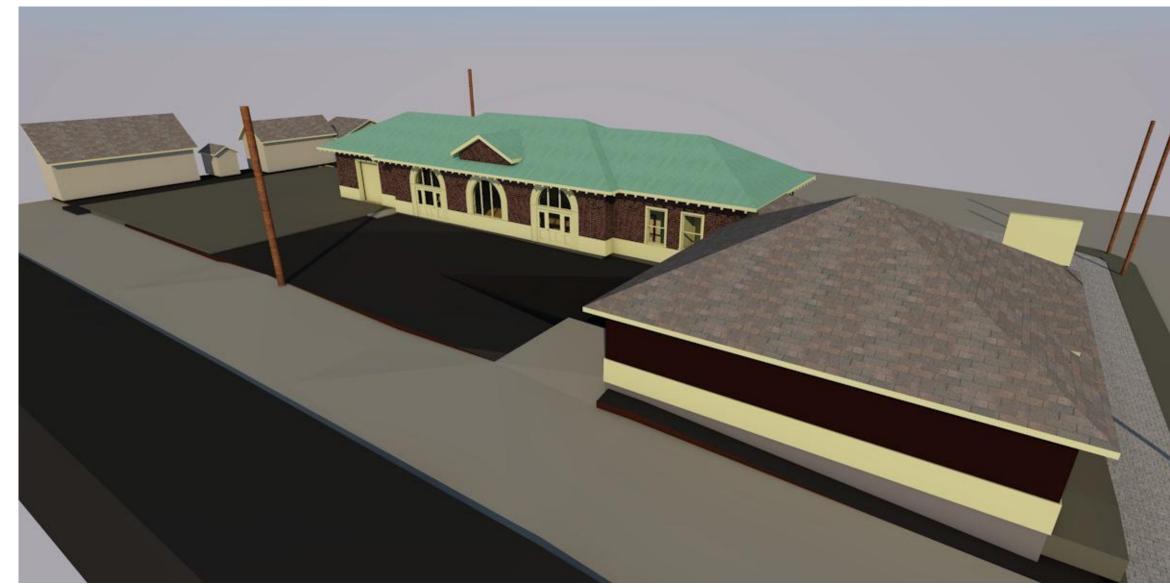
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Exterior Images



EXISTING SOUTH ELEVATION AND PARKING LOT.



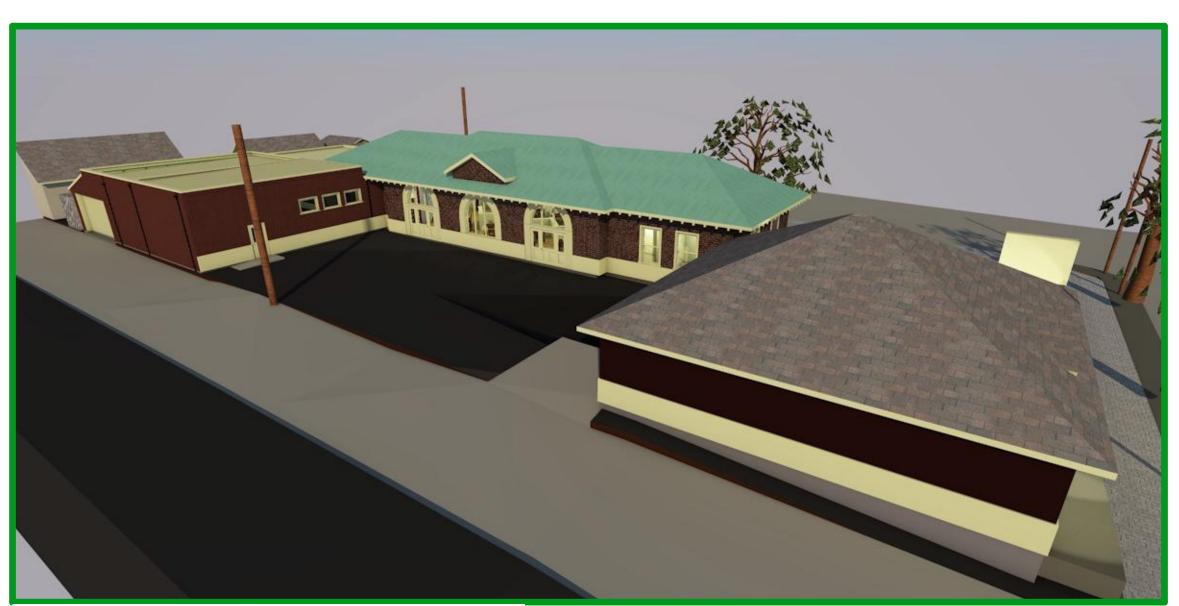
EXISTING NORTH ELEVATION WITH PARKING LOT.



EXISTING SOUTH ELEVATION WITH CONNECTOR ADDITION.



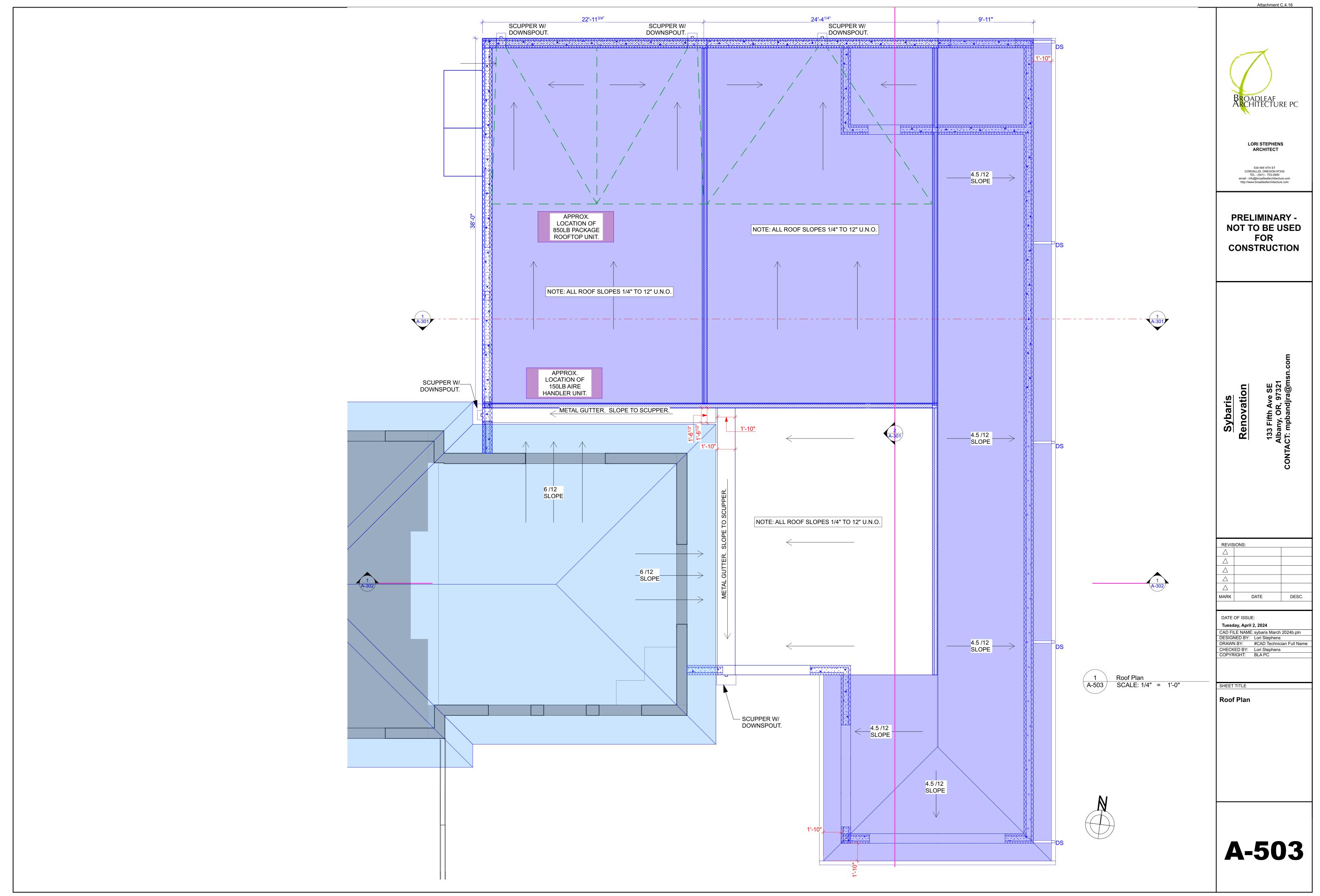
PROPOSED SOUTH ELEVATION WITH ADDITION.



PROPOSED NORTH ELEVATION WITH ADDITION.



PROPOSED SOUTH ELEVATION WITH CONNECTOR REMOVED AND ADDITION TO THE EAST.



## GENERAL STRUCTURAL NOTES AND SPECIFICATIONS

## GENERAL

1. These notes set minimum standards for construction. The drawings govern over these notes to the extent shown. Coordinate these drawings with architectural specifications and notify Lori Stephens, Architect, Corvallis, Oregon of any discrepancies prior to beginning work. These drawings have been prepared solely for use in construction of the project located in Linn County, Oregon. The Contractor shall verify all dimensions and conditions on drawings and in the field. The Contractor shall coordinate the location of openings through floors, roofs, and walls for mechanical and electrical subs. Notify Architect of any conflicts. The Contractor shall be responsible for providing all temporary support prior to completion of the vertical and lateral load systems. The Architect has not been retained to provide any services pertaining to job site safety precautions, or to review means, methods, techniques, sequences, or procedures for performing the work unless we are specifically retained and compensated to do otherwise, ore work is limited to the design or work described on our drawings. Where reference is made to ACI, AISC, ASTM, or other standards or codes, the latest edition shall apply. Job supervision is not provided by the Architect. All work shall be in strict compliance with the 2022 OSSC as amended by the State of Oregon, 2021 OEESC, Accessible Usable Buildings and Facilities 2017 of Oregon, and all other National, State and Local codes that apply.

2. Design Criteria:

25 psf (snow) Load Floor Kitchen 150 psf 15 psf Roof 10 psf Floor Live Load Dead Load Wind Load 120 mph exposure B Seismic Category

3. Any mechanical equipment, piping, ductwork, etc... which applies a load of 150 pounds or more shall be hung from

4. Construction shall comply with any and all covenants, conditions, and restrictions recorded against the land. 5. Safety, care of adjacent properties during construction, and compliance with all applicable safety regulations is, and

shall be, the contractors and all subcontractors' responsibility 6. All trees shall be protected from damage, unless approved for removal by owner.

### **FOUNDATION**

7. Where practicable, excavations shall be as near as possible to the neat lines required by size and shape of the footings. No material shall be excavated unnecessarily. Use forms for the sides of footings. As excavation progresses, conditions may develop requiring changes in the elevation of footings. Such changes shall be made only as directed by the

Architect or Engineer. Design soil bearing pressure to 1,500 psf.

9. Do not excavate closer than 2:1 slope below footing excavations. Clean all footing excavations of loose material by hand. Remove all wet, soft soil from footing excavations prior to placing concrete. Excavations may be made under footings for pipes. Backfill to be structural fill to consist of compacted granular material or approved conditioned site material. Place all fill in lifts not to exceed 8" and compact to 93% Standard AASHTO T-180 under

10. Footings to be placed a minimum of 12" below existing grade in the cut portion. For all footings, the minimum depth below final grade should be 12". Footings placed in the fill area to be place on compacted select granular gill that extends to a minimum of 12" below the original grade or below the organic topsoil layer, whichever is greater.

### CONCRETE

11. Provide f'c = 3000 psi concrete for foundations, f'c = 3000 psi concrete for patios, slabs, and steps exposed to the weather. 5" slump max. All concrete to be air-entrained 5-7%.

12. All concrete to be reinforced, unless specifically marked plain concrete. 13. Concrete forms, mixing, placing and curing shall conform to ACI manual of concrete practice, latest edition and specifications.

## REINFORCING

14. Reinforcing shall conform to ASTM A615, Grade 60 except ties and stirrups to be Grade 40. 15. All reinforcing shall be continuous, stagger splices in adjacent bars. Lap bars as follows: #3,

1'-4". #4: 1'-6", #5: 2'-0", or in accordance with ACI 318-89. 16. Provide corner bends corresponding to size, number and lap length of principal

17. Concrete cover, unless otherwise noted, shall be: 3" bottom and sides or footings, 1-1/2"

18. Hold reinforcement in its true position with devices sufficiently numerous to prevent

displacement. 19. 4" thick concrete slab with fiber reinforcement: 1-1/2#/cu yard.

## WOOD FRAMING

20. All lumber to be species and minimum grades as follows (unless noted otherwise in drawings).

21 a. Joists, beams and stringers Douglas Fir #1

22 b. Bucks, blocking, bridging and misc.Doug. Fir or Hem Fir #3 23 c. 2 x 4 studs Doug. Fir stud or 'STD'

24 d. 2 x 6 studs and larger Doug. Fir #2 25 e. Sills, ledgers, plated, etc. in contact with concrete - P.T. Doug. Fir #2

26 f. Posts Doug. Fir #1

Walls: blocking at 8'-0" maximum. 28. Joists: full bearing with solid blocking at supports.

29. Exposed exterior plywood shall be exterior grade CCX. Nail 6" on edge and 12" in field. Other plywood and wood structural panels shall be C-D exposure 1 or better. Center sheets accurately over supporting members. Sheets shall be 16" minimum in width. Lay face-grain perpendicular to supports and stagger end-joints. Use spacer tool to ensure 1/8" end and edge joints including tongue and groove joints.

30. Plate washers shall be a minimum of 3 x 3 x 0.229. 31. Bolts - drill holes 1/16" oversized, threads shall not bear on wood.

32. Lag screws - do not hammer screw into pre-drilled holes the same diameter as toot on thread. Enlarge to

shank diameter for length of shank. 33. All nailing per nailing schedules in accordance with OSSC Table 2304.10.2.

34. Metal framing decides shall be as manufactured by Simpson Co., San Leandro, CA., or approved equal.

35. Provide blocking for other trades including.

c. Exterior walls: R-20 (U=0.064).

# THERMAL PROTECTION

36. Per ComCheck a. Entry Doors: U=0.63 / SHGC=.33 / VT=1.1 b. Fixed Windows: U=.36 / SHGC=.36 / VT=1.1

d. Roof : R-20ci

## CODE SUMMARY - SYBARIS BUILDING

5. Separate Building B with a Fire Barrier.

## PROJECT DESCRIPTION – Scope of Work:

1. Construction a 4,004sf kitchen addition to an existing, historic building.

2. Remove connector portion of previous addition to separate into two buildings: Building A (annex), and Building B (train station).

3. Remodel of historic building interior into lounge, dining area, and bar. 4. Renovate historic restrooms to ADA standards.

ZONE: - LE - Lyon Elsworth District / HM - Hackleman Historic Overlay.

SEISMIC DESIGN CATEGORY: - D1

CONSTRUCTION TYPE: - TYPE V-B.

FIRE SPRINKLERS: - No.

OCCUPANCY TYPE: - A-2 / S-1

<u>FIRE RESISTANCE</u>: No fire-resistance rating required for exterior walls, except for east wall of

HAZARDOUS MATERIALS: No hazardous materials/chemicals will be stored in the building.

### PER OSSC:

### CHAPTER 5

Allowable: Building A: S-1 - 9,000sf max/ 1 story/ 40' height. Building B: A-2 - 6,000sf max/ 1 story/ 40' height.

> Building A = Actual: 1,725 sf / 1 floor.Building B1 = Actual: 2,587 sf / 1 floor.Building B2 = Actual: 4,461 sf / 1 floor.

Per Table 508.4, Building A and B must be separated by a 2 hour fire wall.

<u>CHAPTER 6</u> Construction type : VB/ non-fire rated buildings.

<u>CHAPTER 7</u> Per Table 705.5 - East exterior wall is required to have a 1 hour fire rating.

New exterior walls of the addition will be constructed of ICF.

Per 706.5, ex 2, the ends of the fire wall must terminate at a non-combustible wall which extend 4' Per 706.6, ex3, fire walls can terminate to the underside of combustible roof sheathing provided the roof has a class B roof covering and roof sheathing is fire retardant treated wood for a distance of 4'

Per 707.3.10, the fire barrier for separating fire areas in A-2 is 2 hours, and fire areas between A-2 and S-1 is also a 2 hour fire barrier.

<u>CHAPTER 8</u> Per table 803.13, interior wall and ceiling finishes will be class 'B'.

<u>CHAPTER 9</u> Per 903.2.1.2, fire sprinklers will not be provided because the fire area is under 5,000sf and occupancy is under 100 people. Fire Areas are of Building B is split into 2 Fire Areas.

<u>CHAPTER 10</u> Occupancy Load - see table this page:

Total Occupancy Load = 6 Building A (S-1). Total Occupancy Load = 99 Building B1 Fire Area: Rooms 1-5 (A-2). Total Occupancy Load = 53 Building B2 FireArea: Rooms 10-25 (A-2).

Per 1017.2 Max exit access travel distance for A-2/S-1 without fire sprinklers is 200ft; S-1, 400ft. Upper storage area = Only one exit is required for S-1 storage room if occupancy is under 29 and egress travel distance is 100ft max. One exit has been provided.

Common Path for A-2 occupancies = 75ft.

Common Path for S occupancies = 100ft.

Per OSSC Table 1006.2.1, Building B1 and B2 must have 2 exits; Building A, one exit is required.

Only one lav and one water closet is required and provided for the storage facility.

LDC PARKING

No required parking the Downtown Assessment District or the LE zone.

Per 9.060(3), no off-street loading area is required for buildings less than 10,000sf.

**Fire Flow Demand** from OFC TABLE B1051.1(2) Calculated Fire Flow.

Previous existing structure: 5,124SF: 2,000 GPM/ 2 Hours

New fire areas: A= 1,725SF : 1,500 GPM/ 2 Hours

B1 - Fire Area= 2,587SF: 1,500 GPM/ 2 Hours

B2 - Fire Area= 4,461SF: 1,750 GPM/ 2 Hours

Each proposed fire area has a lesser demand on the fire flow than the existing structure.

Buildings are type V-B. There is one separated building, and the existing building is split into two fire areas. The separated building is labeled as building A, the western split of the existing building is B1, and the east portion is B2.

Fire hydrant location: See map #3/A-005. The most remote corner of the building is 317ft away from the nearest fire hydrant.

**Required number of hydrants** per Table C102.1 is 1 (for 1,750 or less). Average spacing is 500ft. Existing hydrants are closer together than 500ft.

# SYBARIS ADDITION/REMODEL.



	Building A	- Occupancy	Load	
Room #.	Name	Area - SF	O.L. Factor	Occ. Load
.1	Room 1	981.82	300	4
2	Room 2	384.72	300	2
.3	Men's	98.30		
4	Women's	120.01		
		•	TOTALS	5 = 6

	Building	B1 - Occupar	ncy Load	
B1	Dining Lounge	202.00	15 Net	14
B2	Hall 1	100.18		
В3	RR 1	49.53		
B4	RR 2	56.25		
B5	Dining Room	92.00	15 Net	85
,	•		TOTAI	LS = 99

	Building B2	2 - Occupan	cy Load	
B10	Storage	617.46	300	3
B11	Bar	131.52	200	1
B12	Seating	140.00	15 Net	10
B13	Bar Entry	168.00	15 Net	12
B14	Hall 2	127.97		
B15	RR 3	54.78		
B16	RR 4	47.52		
B17	Hall 3	133.54		
B18	Office 1	106.46	150	1
B19	Office 2	220.24	150	2
B20	Wine Vault	353.33	300	2
B21	WI Freezer	57.50	300	1
B22	WI Cooler	231.39	300	1
B23	Kitchen	1,728.18	200	9
B24	Garbage/Recycling	77.11	300	1
B25	Covered Entry	148.00	15 Net	10

any Christian School

SITE ADDRESS: 133 5TH AVE SE,

ALBANY, OR 9732

ZONING: LE /HM

11S03W07BA 00800

TAX LOT#:

& Tattoo Studio Tattoo and Piercing Facility - Affordab...

Linn County Circuit Court

Enterprise Rent-A-Car

TOTALS = 53

Albany Nails and Spa

**VICINITY MAP** 

Scope of Work: 1. Addition of kitchen, bar, and offices to previous pizza establishment, which was an historic train station.

2. Removal of building connector from a previous addition. Opening of the connector into the old addition will be walled in to match the old addition exterior. Removing the connector from the train station will expose the west original wall to the exterior. The opening in the wall will be infilled to match the existing with the addition of a window to match the existing windows of the train

3. Create a fire partition wall to separate out fire areas between the Dining Room and the Bar. Heating: Roof mounted heat pumps on new addition.

Total new added square footage Addition to train station: 4,004 sf Connector removal :-122 sf Total added SF: 3,882 sf

Added Fixtures: - Hose Bib: - Hand Sinks: - Laundry Sink: - Commercial DW: - Commercial Kitchen Sink:

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**TAX LOT MAP** 



**LORI STEPHENS** ARCHITECT

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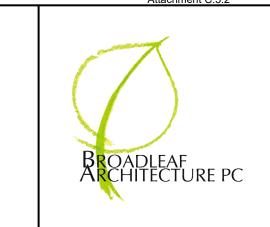
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Index

G-001



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LORI STEPHENS ARCHITECT

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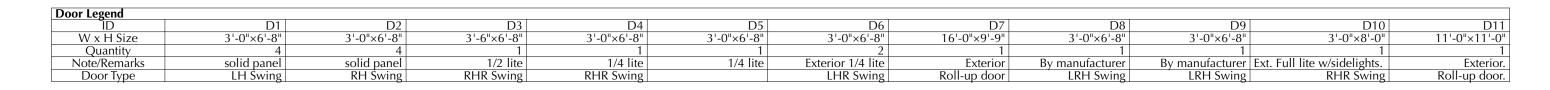
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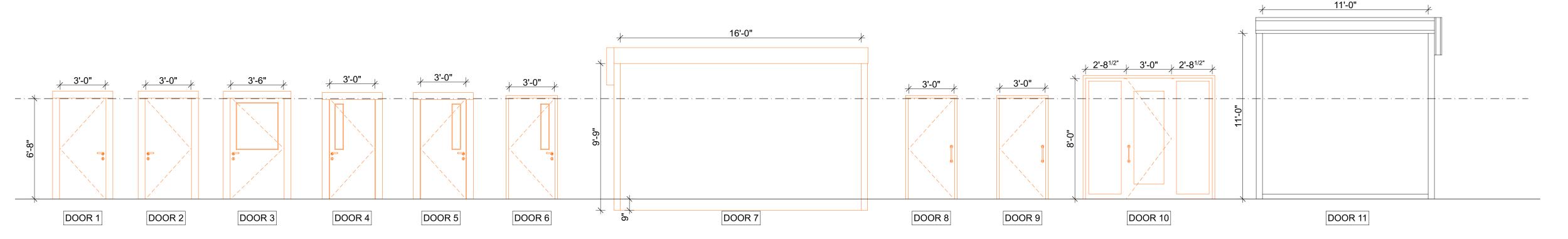
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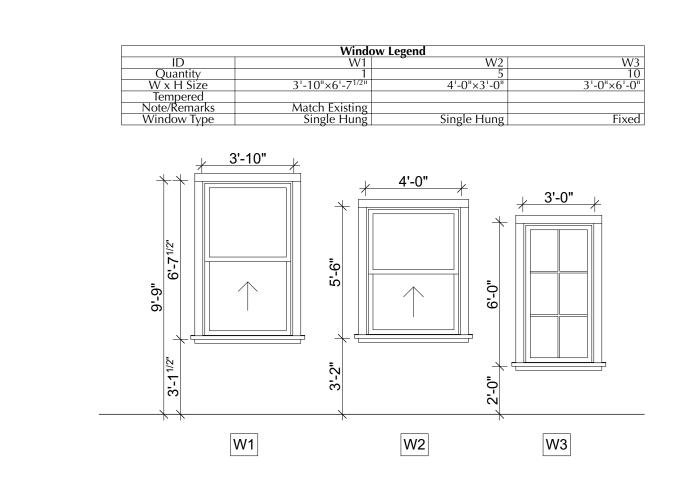
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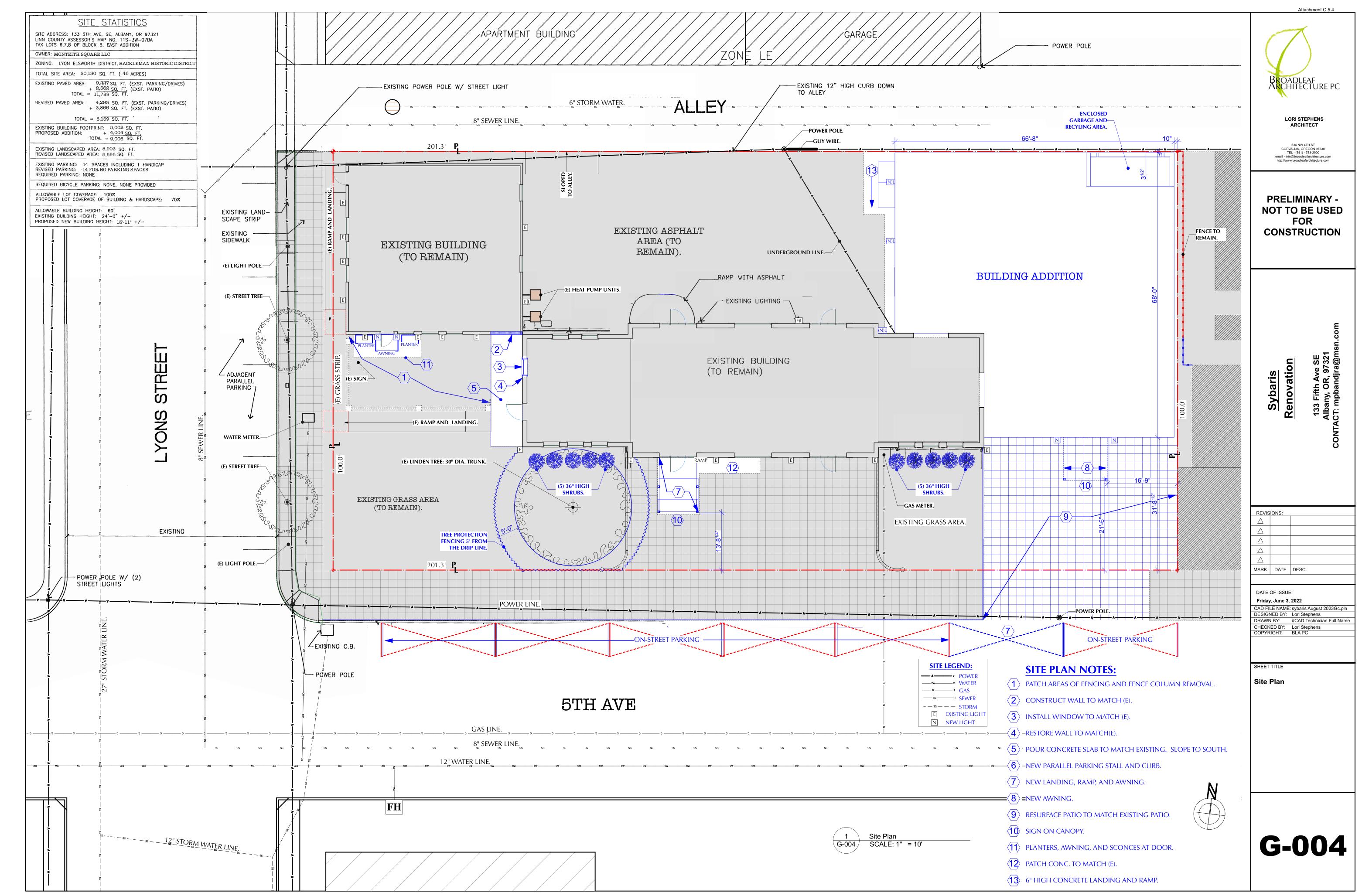
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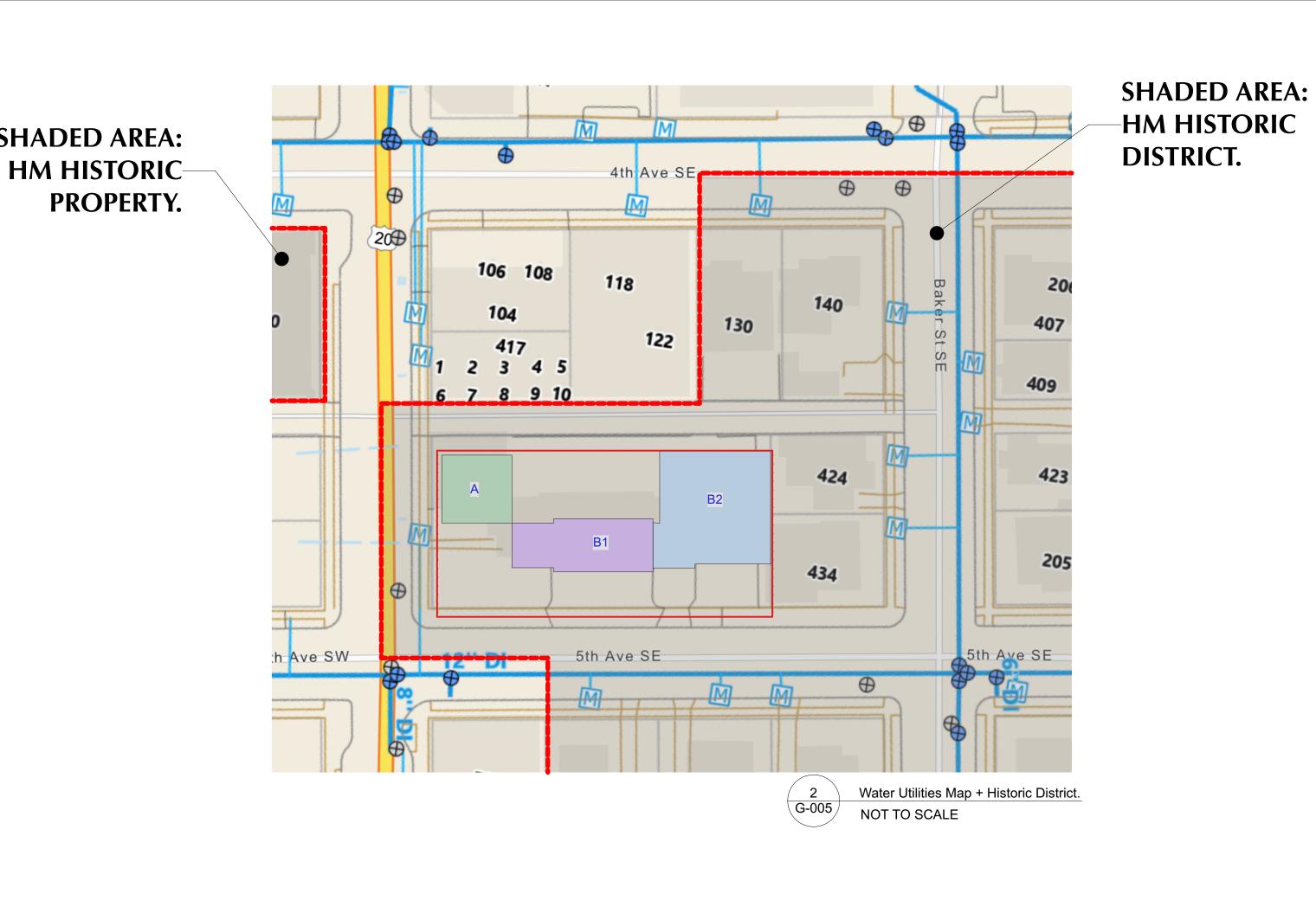
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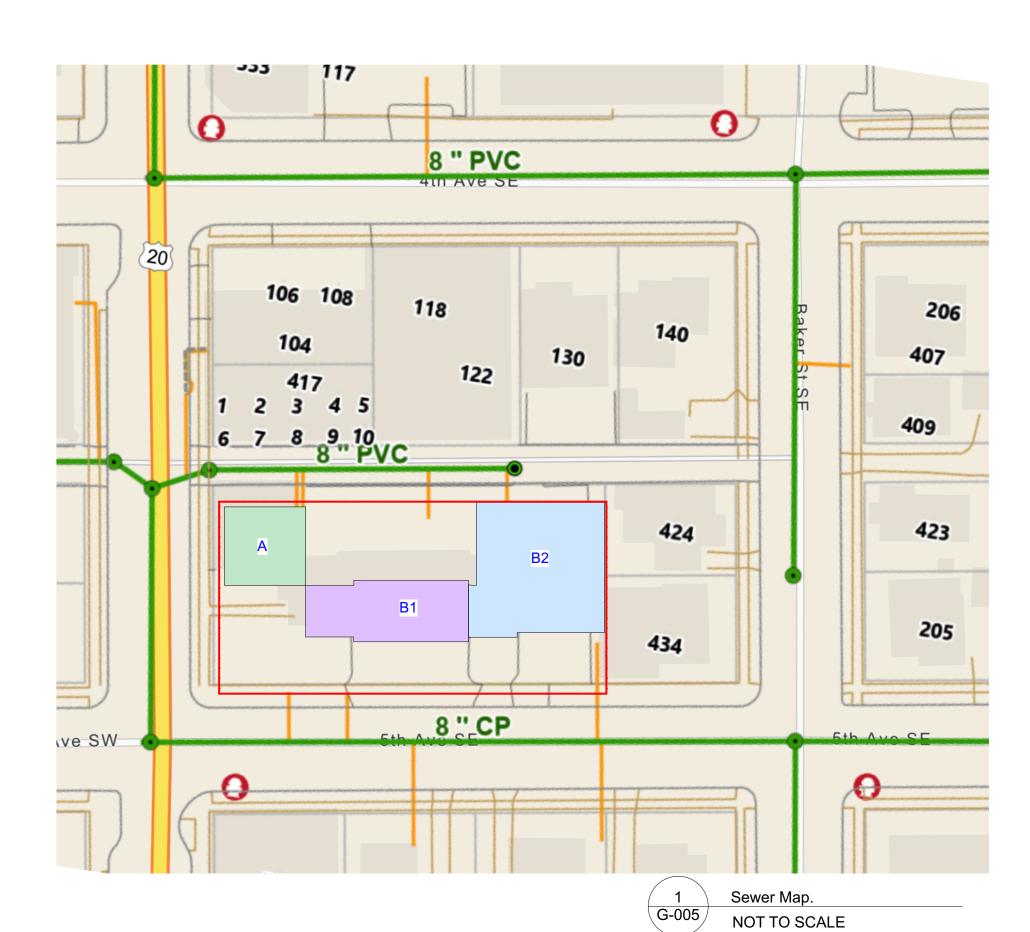


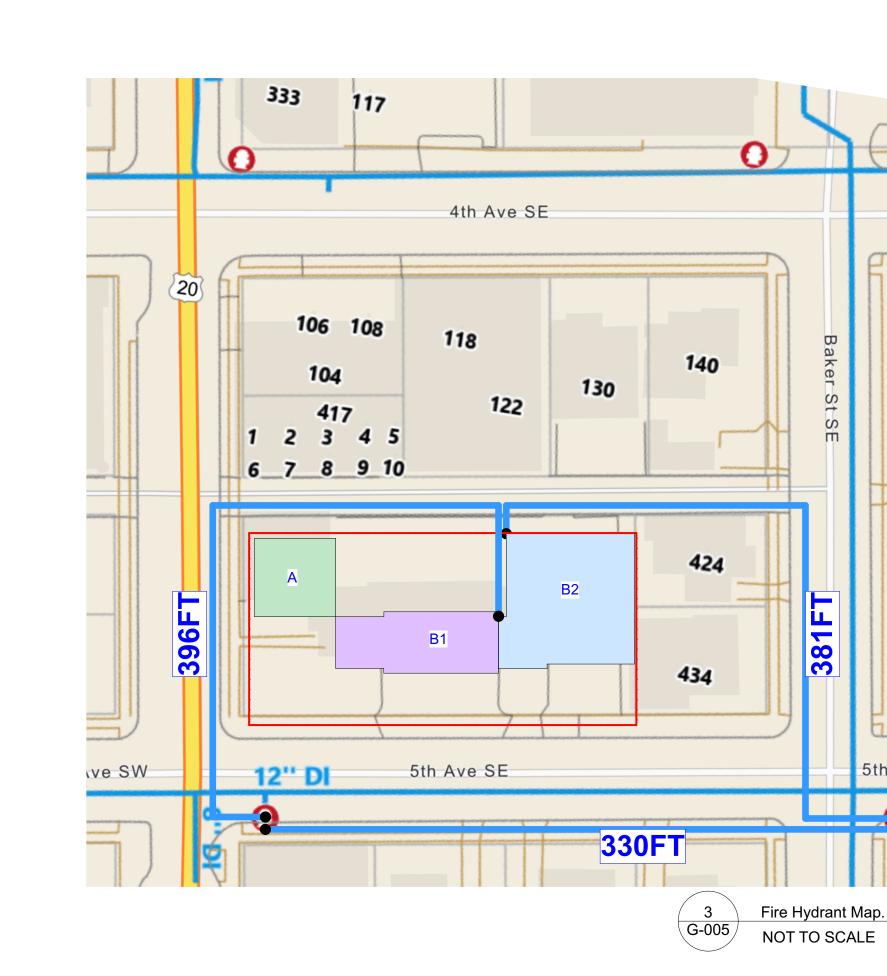


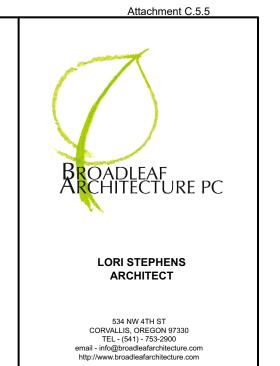


**SHADED AREA:** 

PROPERTY.







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5th Ave SE

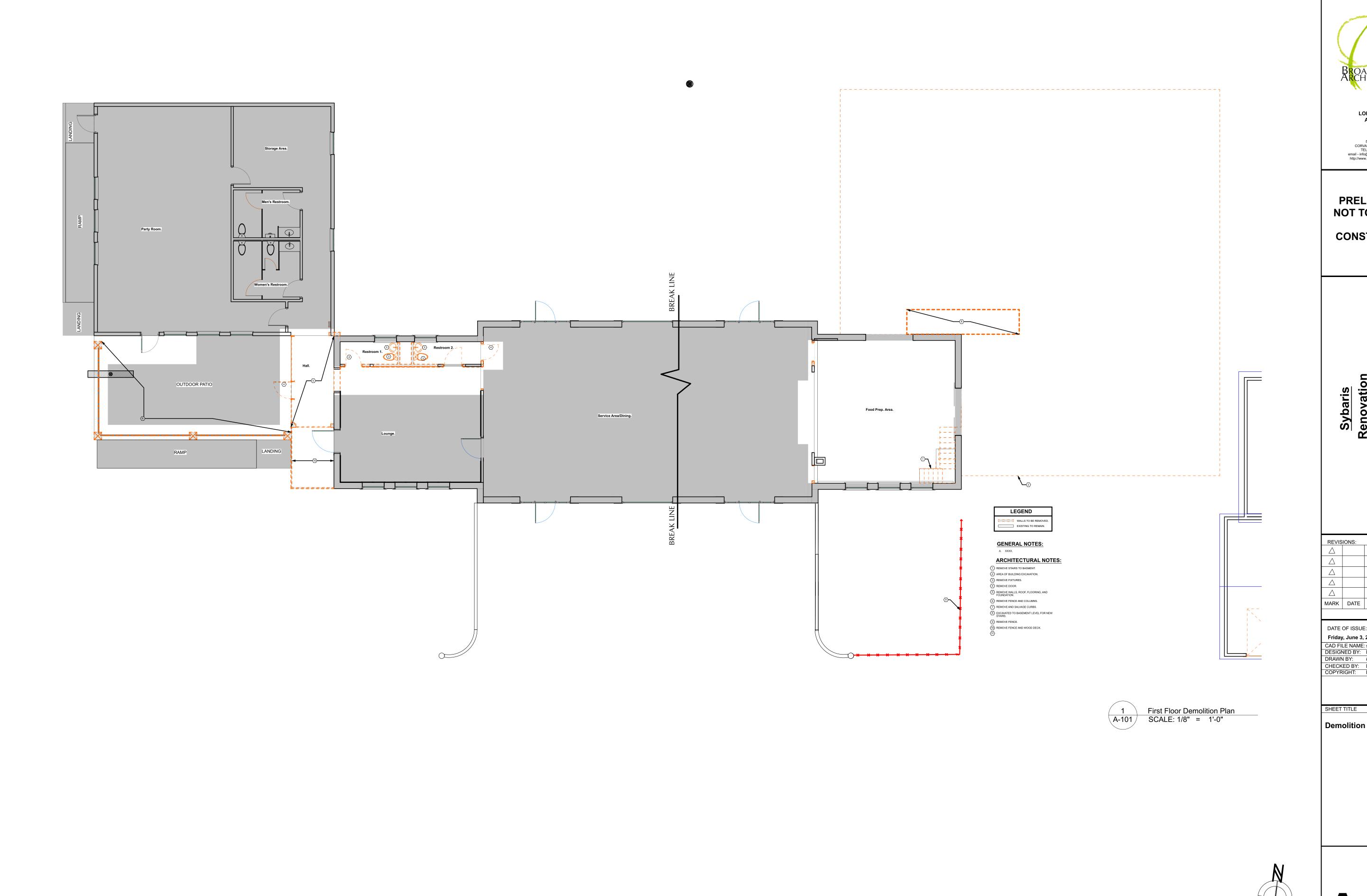
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4th Ave SE

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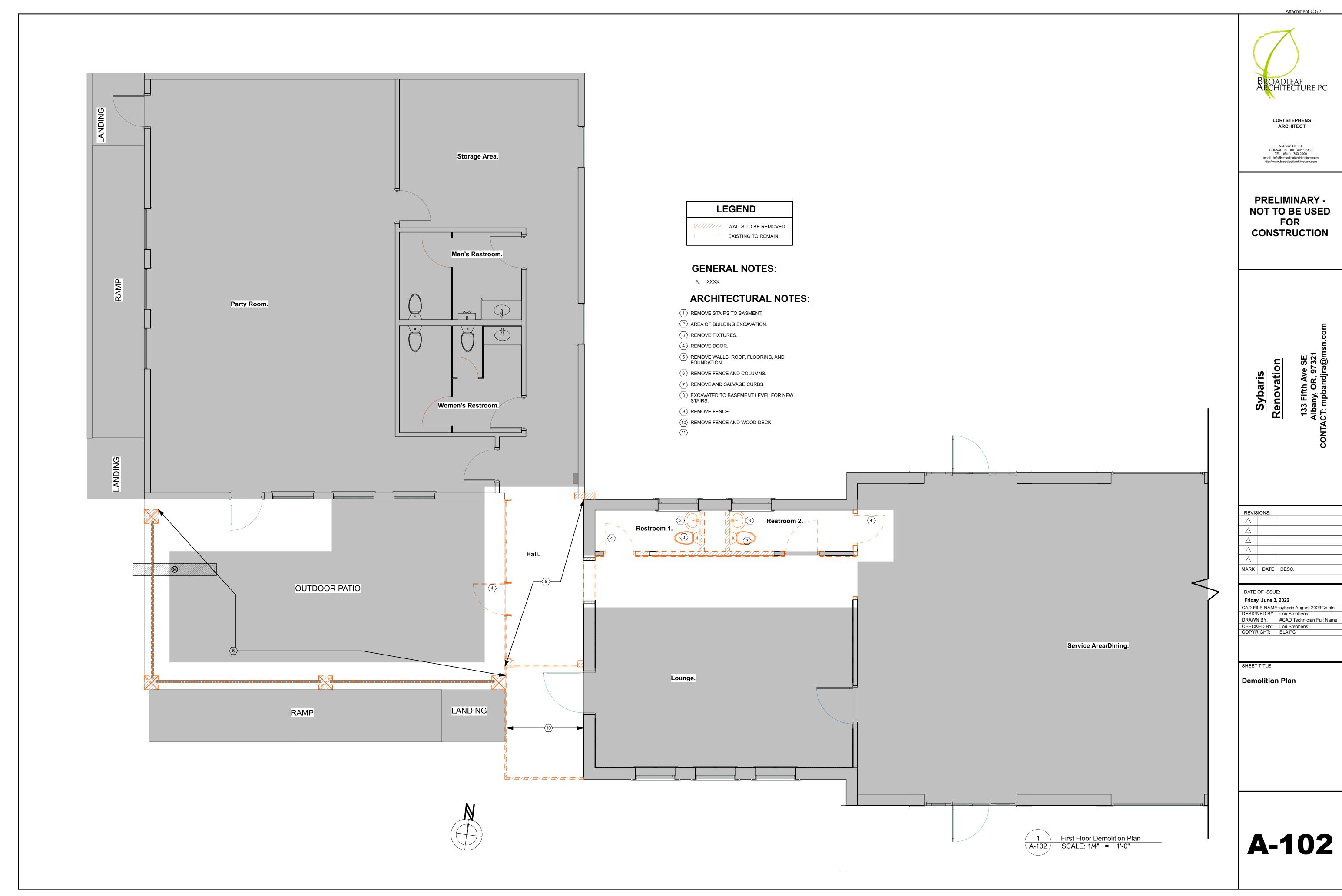
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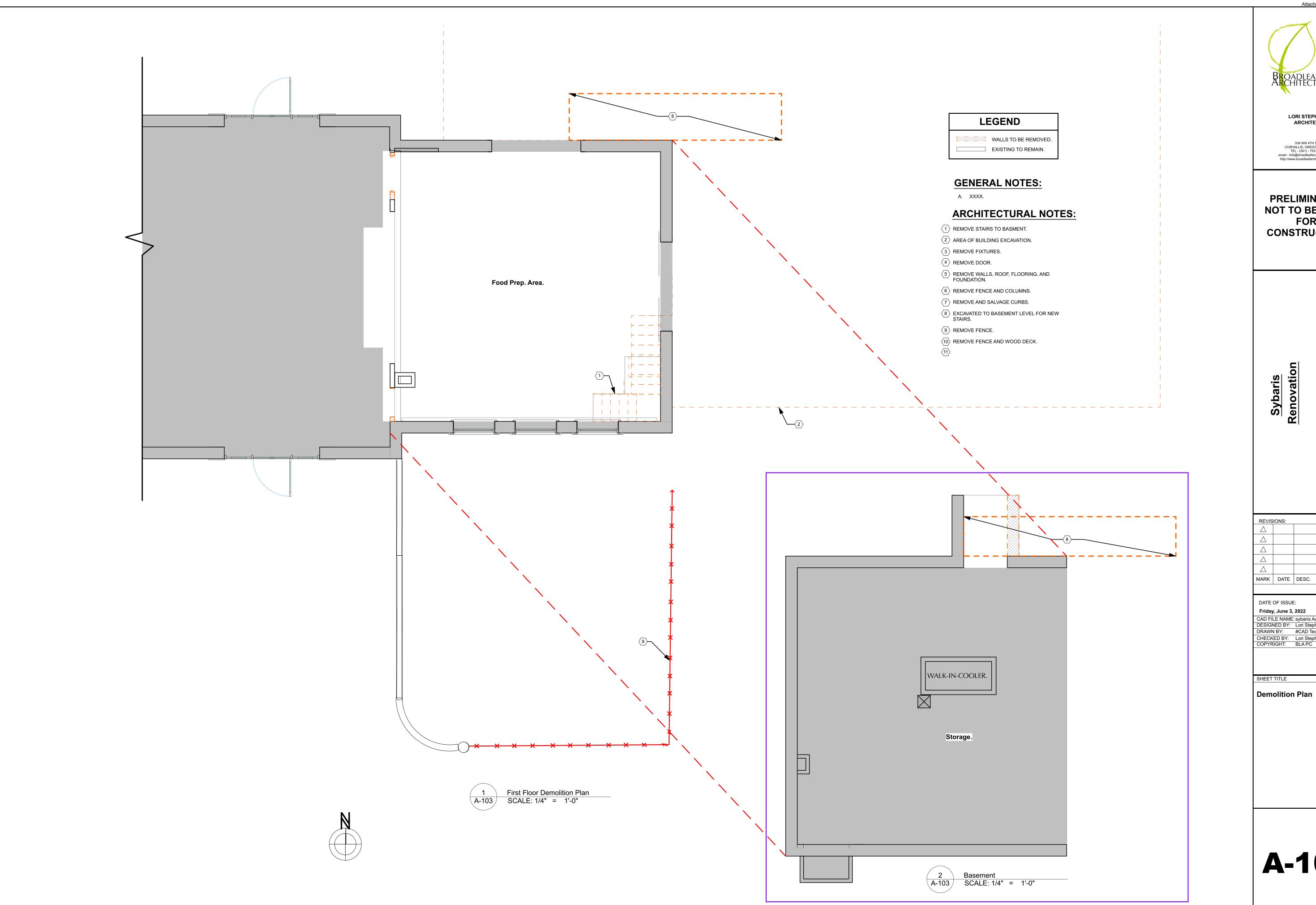
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Demolition Plan





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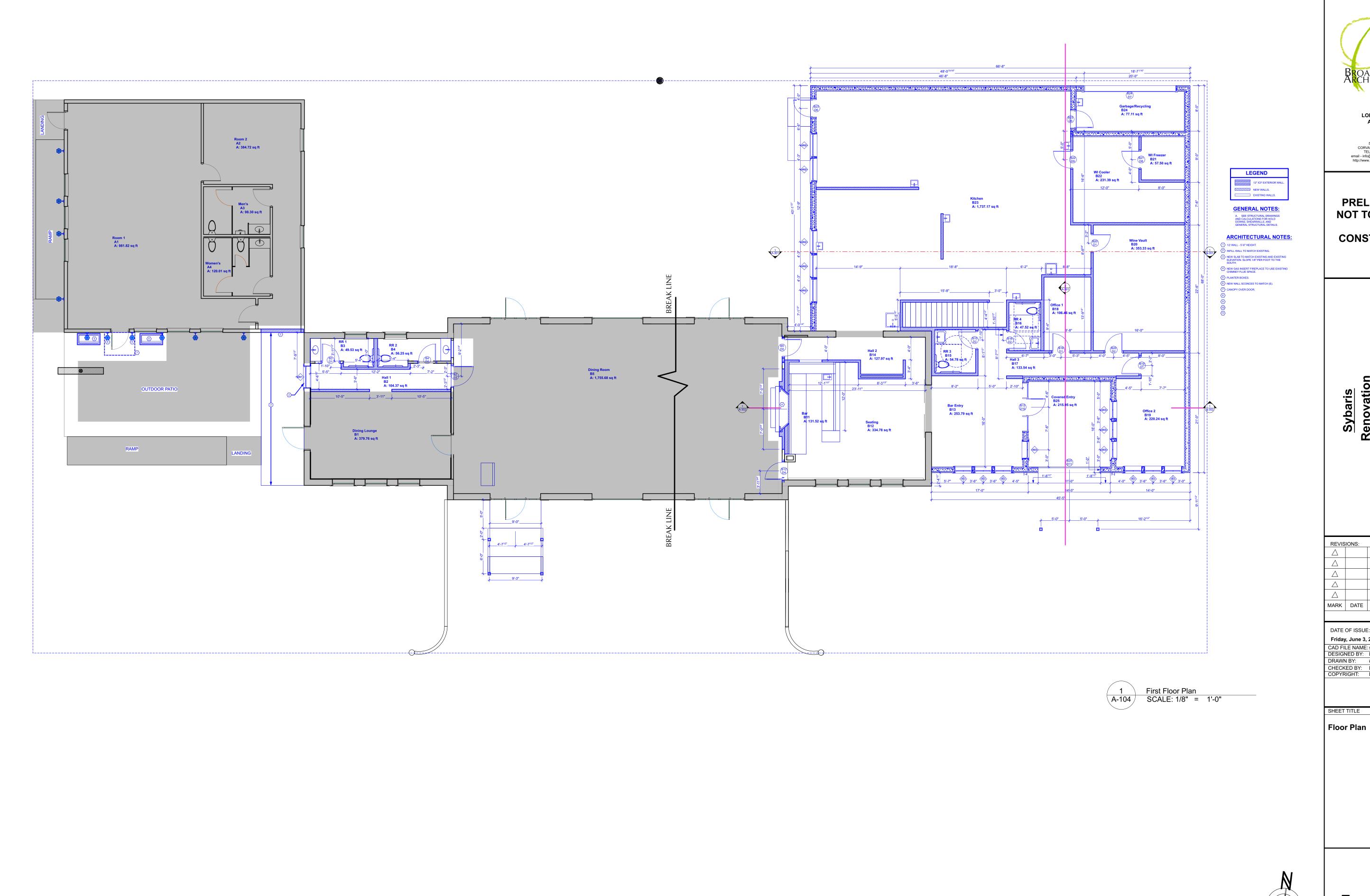
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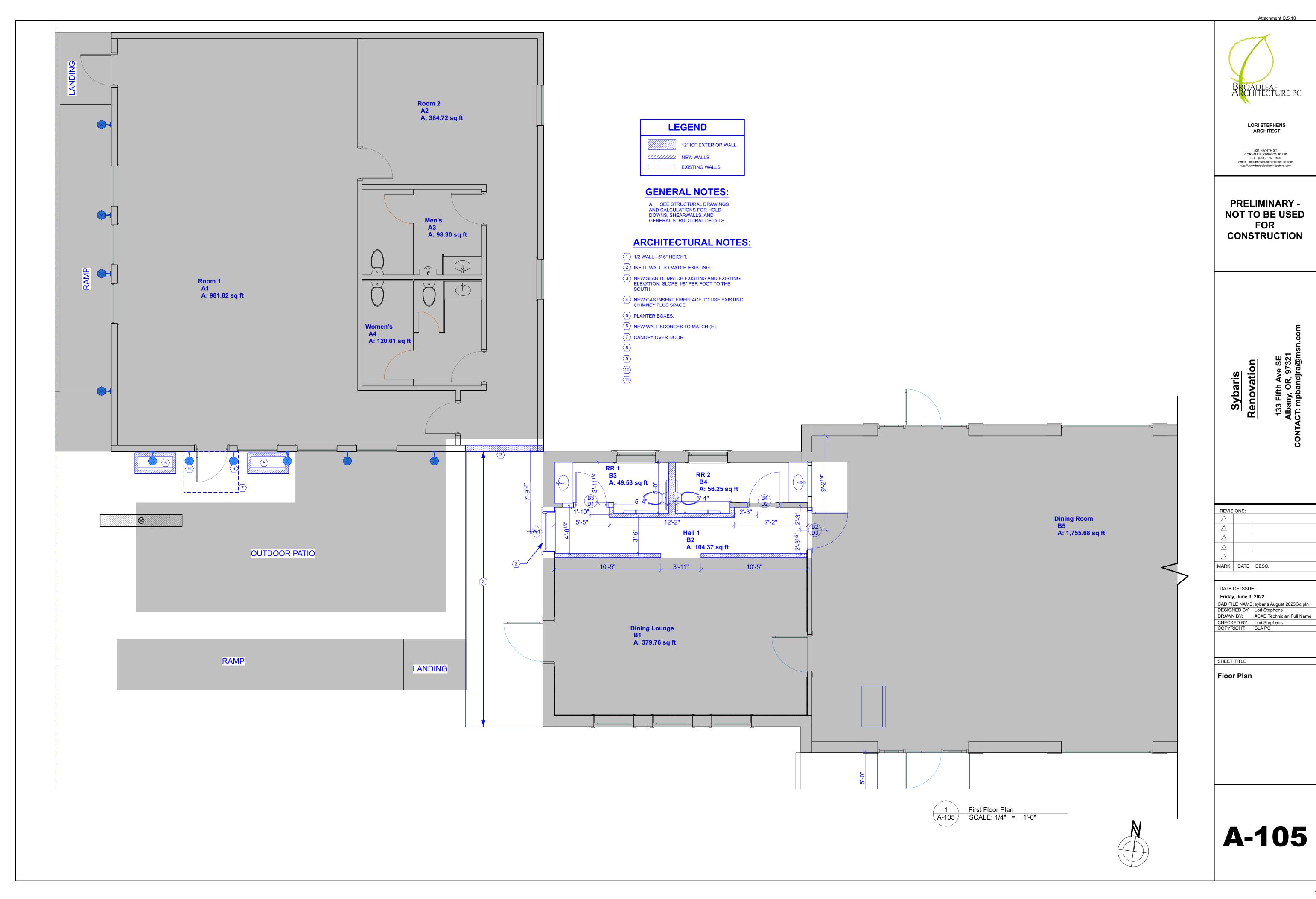
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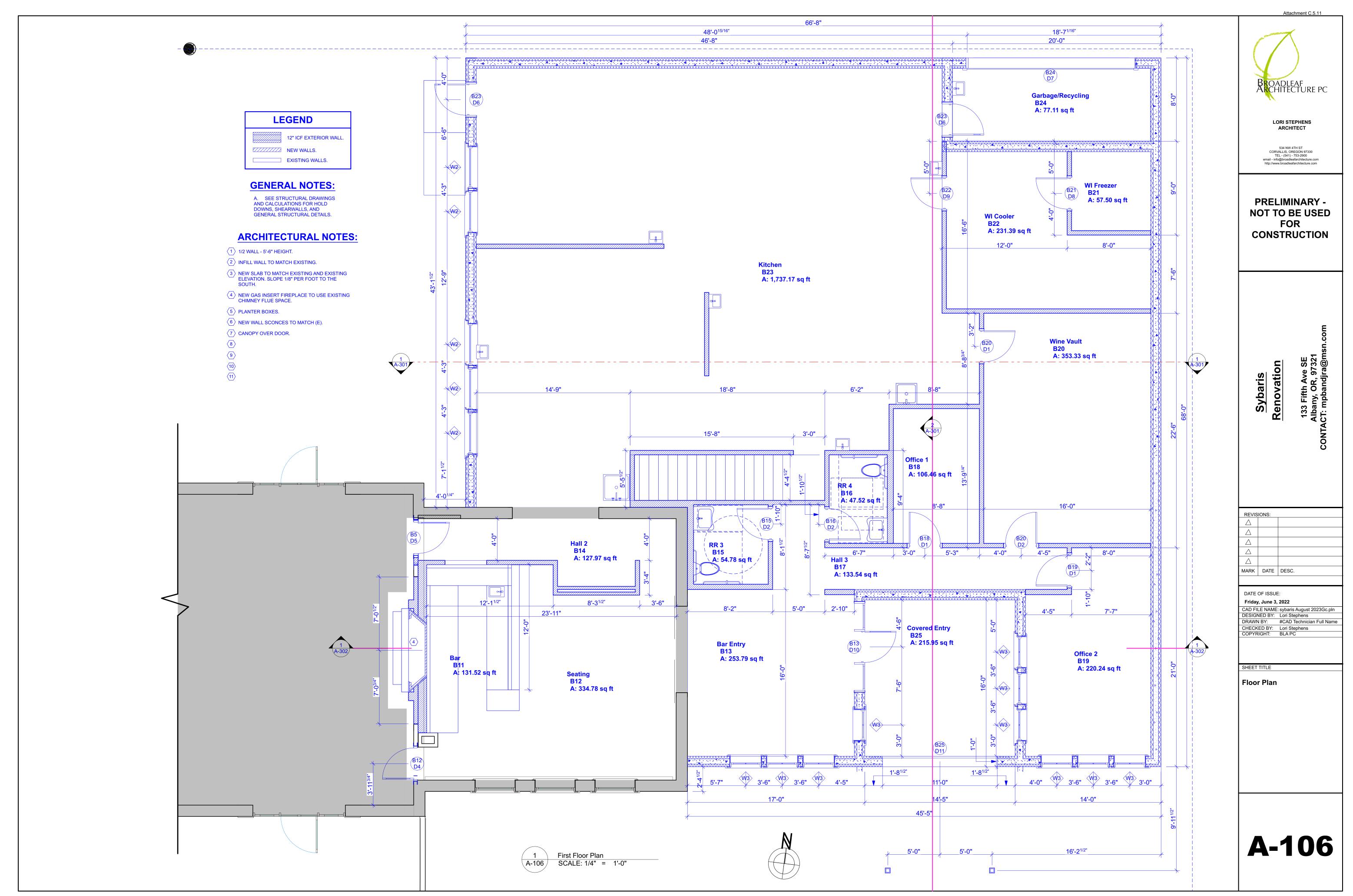
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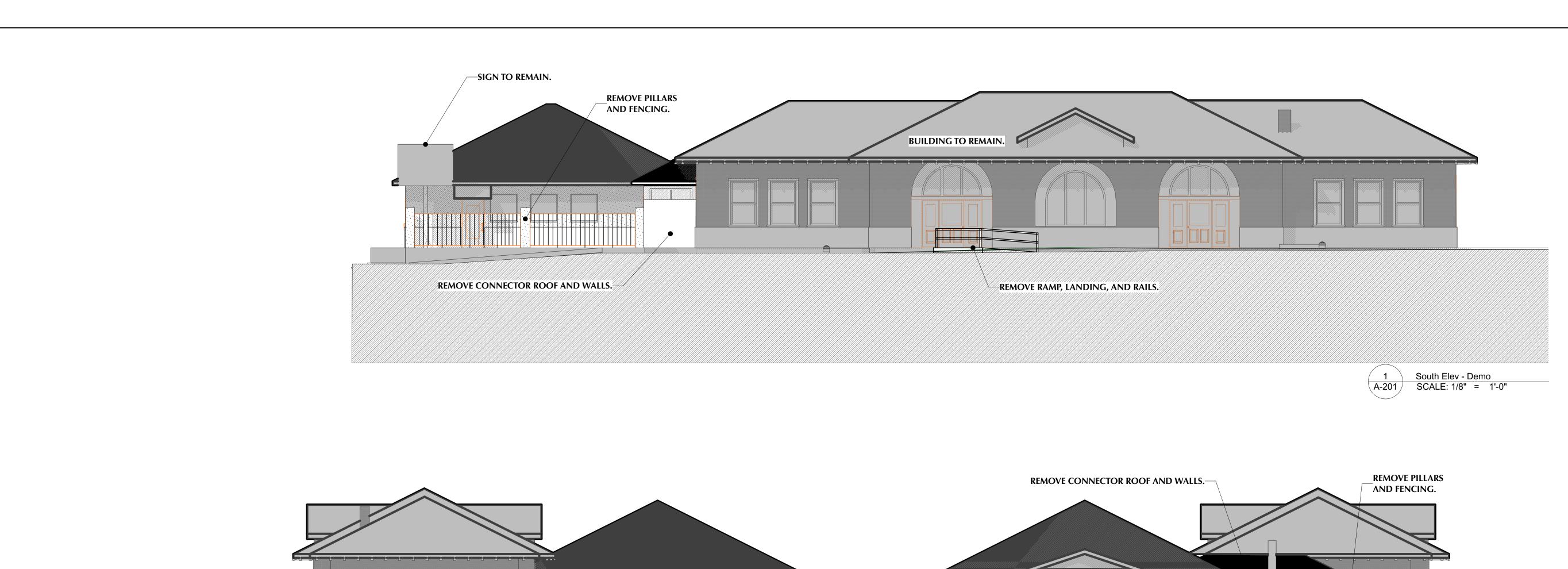
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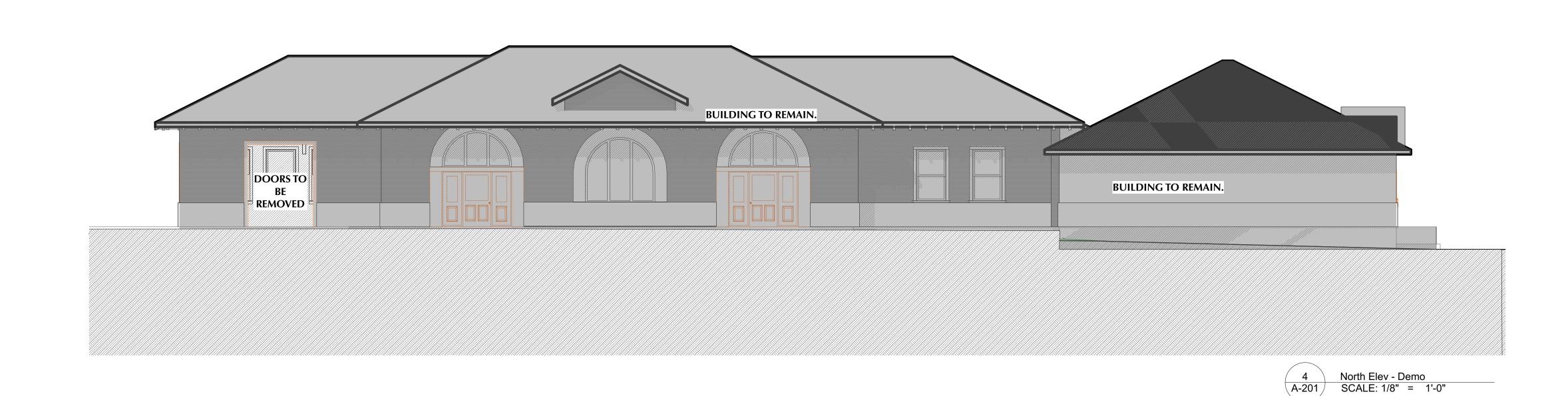
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Attachment C.5.12

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Sybaris

Renovation

133 Fifth Ave SE
Albany, OR, 97321

CONTACT: mpbandjra@msn.co

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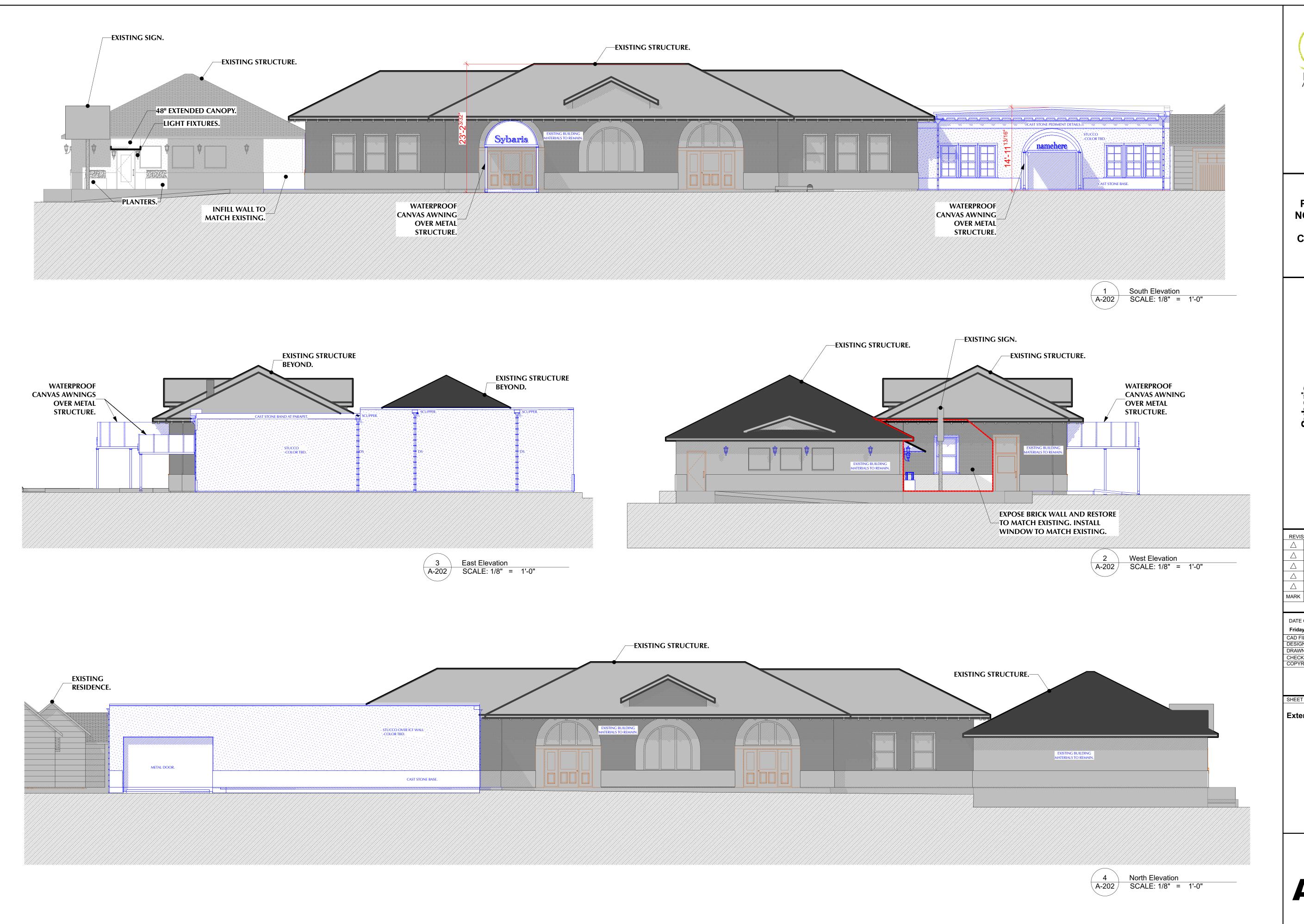
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Ext. Elevs - Demolition



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Attachment C.5.13

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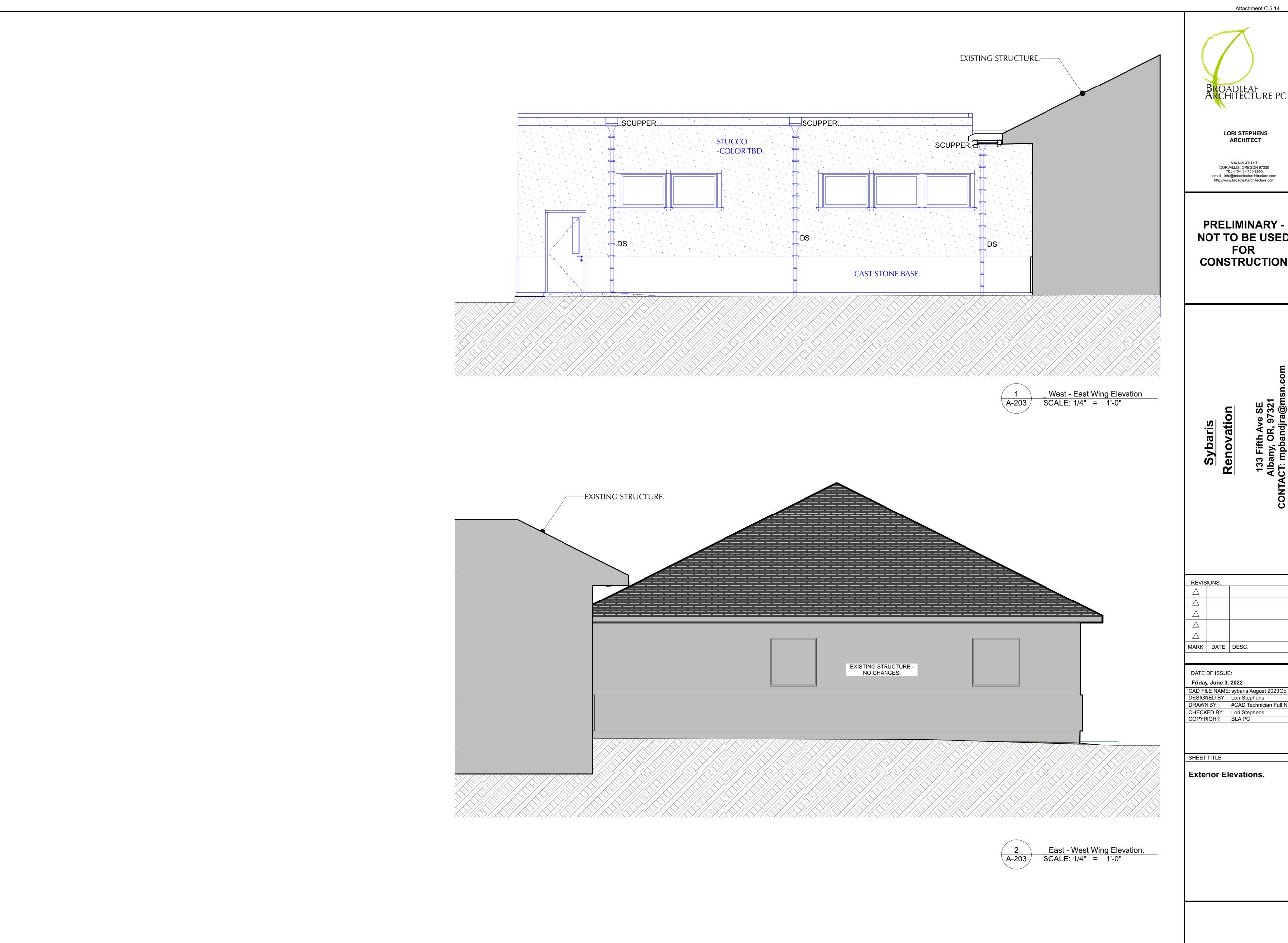
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**Exterior Elevations** 



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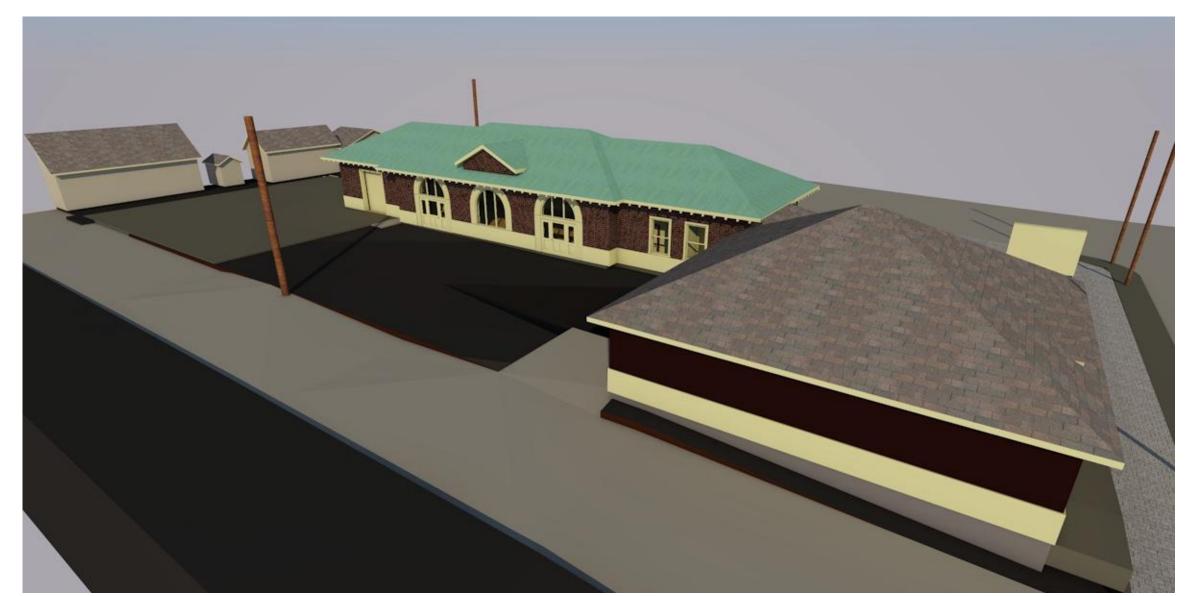
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Exterior Elevations.



EXISTING SOUTH ELEVATION AND PARKING LOT.



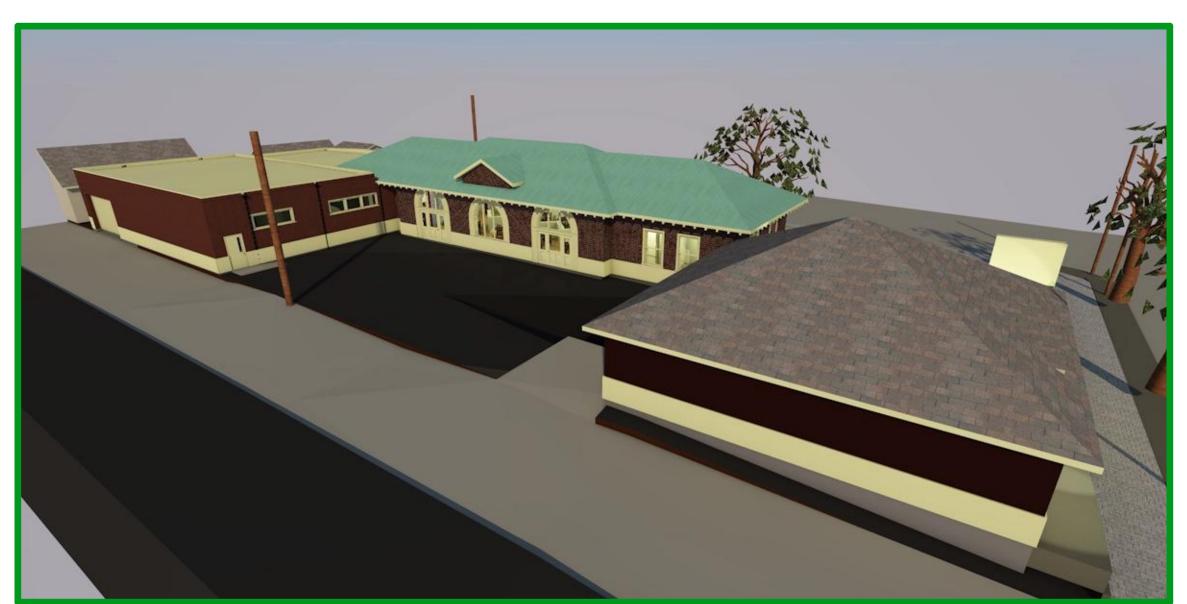
EXISTING NORTH ELEVATION WITH PARKING LOT.



EXISTING SOUTH ELEVATION WITH CONNECTOR ADDITION.



PROPOSED SOUTH ELEVATION WITH ADDITION.



PROPOSED NORTH ELEVATION WITH ADDITION.



PROPOSED SOUTH ELEVATION WITH CONNECTOR REMOVED AND ADDITION TO THE EAST.



LORI STEPHENS ARCHITECT

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Renovation
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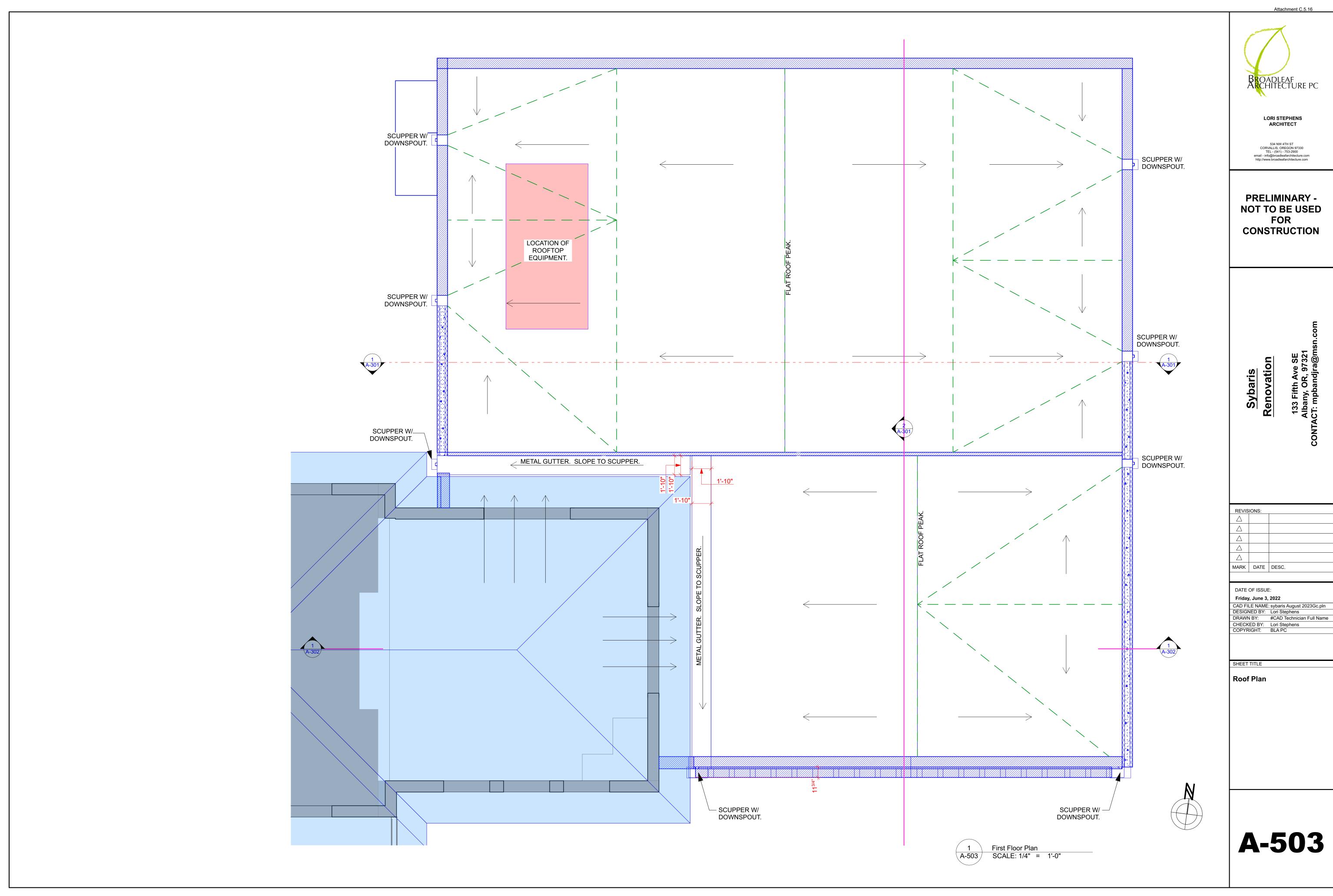
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SHEET TITI

Exterior Images

















Shed to be removed.



**Existing south view of the train station.** 



**Existing exterior details.** 



**Existing view of where addition is proposed.** 



**Exterior vinyl fencing to be removed.** 



View of annex and connection to train station.

Exterior ramp, landing, and guardrails to be removed.

View of existing parking lot off alley.

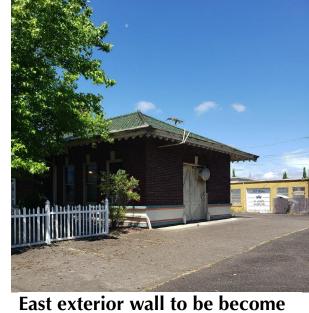
Parking to be removed.

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interior wall of new addition. **Everything is to remain exposed** on the interior.





North exterior wall to become

Brick and other details to remain

interior wall of new addition.

exposed on the interior.

View of fencing at south annex connection which will be removed.



**View of interior of annex** connection. Existing walls to be restored when connection is removed.





View of annex connection to be removed.

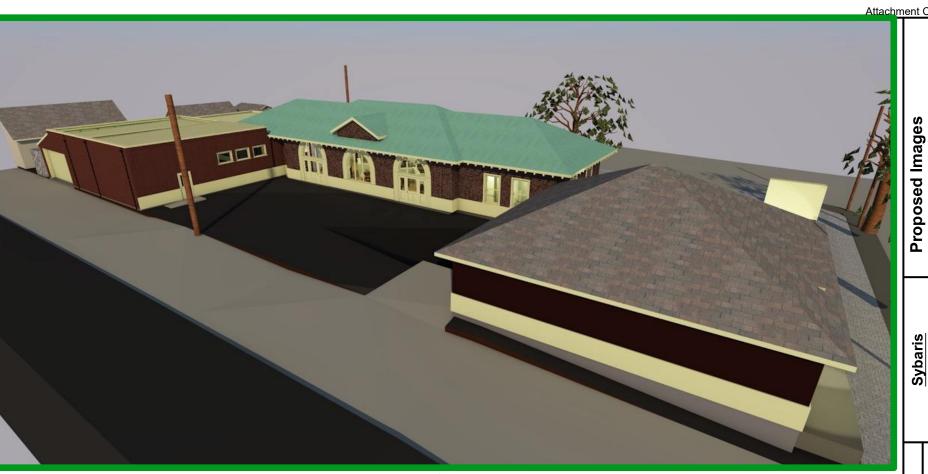
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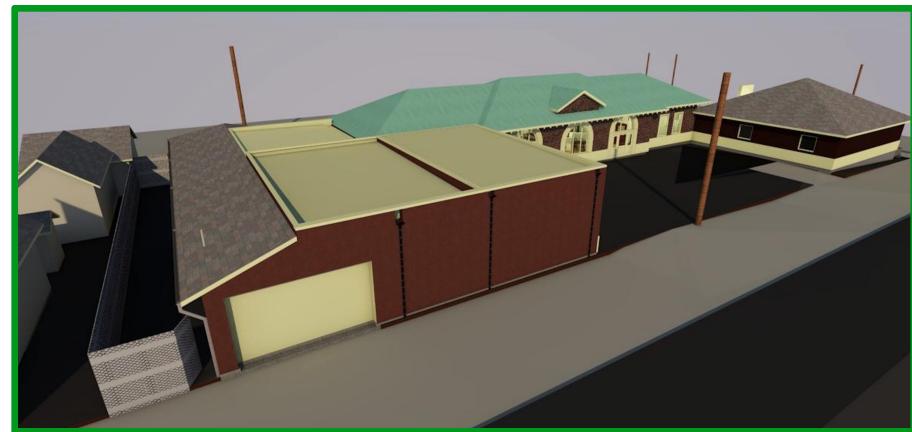
South side of Sybaris with addition.



South side of Sybaris showing annex separation.



North side of Sybaris with addition and annex separation.



North side of Sybaris off alley.

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# COMMUNITY DEVELOPMENT DEPARTMENT

333 Broadalbin Street SW, P.O. Box 490, Albany OR 97321 Ph: (541) 917-7550 Fax: (541) 917-7598

# NOTICE OF TENTATIVE DECISION

DATE OF NOTICE:

September 9, 2002

FILE:

SP-30-02 and VR-10-02

TYPE OF REQUEST:

Site Plan Review for construction of a one-story 1,853-square-foot building

addition to a restaurant, to be used as a banquet/meeting room.

Variance to the minimum window requirement on streets adjacent to

sidewalks.

Historic Review. The Landmarks Advisory Commission approved the design

for the building on July 23, 2002 (File HI-06-02). A review was necessary

because the property is in the Hackleman Historic District.

**REVIEW BODY:** 

Planning Staff, Anne Giffen, AICP

OWNER/APPLICANT:

Tim Siddiqui; 133 5th Avenue SE; Albany, OR 97321

APPLICANT REP:

Don Johnson; DJ Architecture; 201 1st Avenue NW; Albany, OR 97321

ADDRESS/LOCATION:

133 5th Avenue SE

ASSESSOR MAP/TAX LOT:

Linn County Assessor's Map No. 11S-3W-7BA; Tax Lot 800

**ZONING:** 

LE (Lyon Ellsworth)

On August 15, 2002, a Notice of Filing of this application was mailed to surrounding property owners for comment. Later in the review process, it was discovered that the site plan did not meet the minimum window requirements on the Lyon Street façade, and the applicant filed for a variance. This action changed the review process to give the affected parties a second opportunity to comment.

On September 9, 2002, the City of Albany Community Development Director granted TENTATIVE APPROVAL WITH CONDITIONS of the above Site Plan Review and Variance applications. The City based its decision upon demonstration of conformance with the applicable review criteria listed in the Albany Development Code. The supporting documentation relied upon by the City in making this decision is available for review at City Hall, 333 Broadalbin Street SW.

If you wish to propose modifications to the proposed conditions of approval or request a public hearing on the project, you must do so in writing by 5:00 p.m. on September 20, 2002. If no one proposes modifications to the conditions or requests a public hearing by 5:00 p.m. on September 20, 2002, the tentative decision will become final. Once the project has final approval, it is valid for three years unless substantial construction of the project has been accomplished within that time.

The staff report is enclosed with this Notice of Decision. If you wish to speak to someone about this project, please contact planners Anne Giffen or Don Donovan at (541) 917-7550.

Community Development Director Helen Burns Sharp

**Enclosure: Staff Report** 

# SUMMARY OF CONDITIONS OF APPROVAL - FILES SP-30-02/VR-10-02 Attachment D.2

(See Staff Report for background findings related to these conditions.)



None.

### SITE PLAN

### **Public Facilities**

- Prior to building occupancy, the applicant must install a grease interceptor that will meet City Building 1.1 Division regulations.
- Before a building permit will be issued for this project, the applicant must submit a detailed storm 1.2 drainage plan to the Engineering Division for review. The plan must show how storm water runoff from the proposed improvements and modifications to the site will be accommodated, and how the runoff will be properly routed to an approved discharge point.
- 1.3 Before a building permit will be issued for this project, the applicant must pay any necessary systems development charges for water, sewer and transportation. The transportation SDC is estimated at \$14,758.03.

# Special Features of the Site

None.

### **Compatibility**

None.

### Traffic Circulation and Pedestrian Safety

- 4.1 Prior to building occupancy, the applicant shall install an "exit only – do not enter" sign at the site's driveway access to the alley.
- 4.2 Prior to building permit approval, please submit a plan indicating how the parking lot planter will be landscaped.
- 4.3 Prior to building occupancy, the applicant shall install the required parking lot landscaping of one tree at least 10 feet high at the time of planting and decorative ground cover containing at least two shrubs for every 100 square feet of landscape area.
- Landscape Maintenance. It shall be the continuing obligation of the property owner to maintain required 4.4 landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained. [ADC 9.200]

# SITE PLAN MAP - FILE SP-30-02/VR-10-02 (Subject to Conditions of Approval)

**ELEVATIONS – FILE SP-30-02** (Subject to Conditions of Approval)

#### IMPORTANT INFORMATION FOR THE APPLICANT/PROPERTY OWNER

Please read through the following requirements and processes that are frequently missed or overlooked by applicants or developers. This list is not meant to be all-inclusive; rather, we have attempted to compile those requirements that relate to your specific type of development. These requirements are not conditions of the land use decision; they are Municipal Code or Development Code regulations or planning/engineering/fire/building administrative policies and procedures that must be followed as part of the development process.

# **Planning Division**

- 1. The project must be constructed in substantial accord with the approved plans and conditions of approval. The Planning Division must approve any proposed deviation from the approved plans. All aspects of the site plan must be constructed prior to final building inspection, or financial assurance provided, if that is allowed.
- 2. Land use approval by the Planning Division is <u>separate</u> from the building permit processes and does not constitute building permit approval.
- 3. The land use approval is valid for 3 years from the date of the Notice of Decision. [ADC 1.060]

# Public Works/Engineering Division

- 1. **Before** doing any work in the City's public right-of-way or on City public utility lines, an Encroachment Permit must be acquired from the City of Albany Public Works/Engineering Division. Call 917-7676 regarding obtaining this permit. The City of Albany's Engineering Division will inspect all work performed in the public right-of-way and on public utilities. [AMC14.12.020]
- 2. In order to improve the quality of the storm water runoff discharged to the public storm drain system, at a minimum, the final catch basin in a private storm drainage system must include an approved oil/water separator. [ADC 12.570 (8)]
- 3. Any contaminated discharge currently routed to the storm drain system must be connected to the sanitary sewer.
- 4. The City of Albany's infrastructure records, drawings, and other documents have been gathered over many decades, using differing standards for quality control, documentation, and verification. All information provided represents the current information we have in a readily available format. While the information we provide is generally believed to be accurate, occasionally this information proves to be incorrect, and thus we do not warrant its accuracy. Prior to making any property purchases or other investments based, in full or in part, upon the information provided, we specifically advise that you independently field verify the information contained within our records.
- 5. The applicant is responsible for obtaining utility locates. Call 1-800-332-2344 for this service. A City representative must be present when any public utilities are exposed.
- 6. Pretreatment: Any process (non-domestic) wastewater discharge to the sanitary sewer may be subject to pretreatment requirements. Storm water discharge is limited to non-contaminated runoff, and must meet local and state DEQ standards, including construction runoff. Questions regarding wastewater pretreatment requirements can be addressed to Jeff Crowther, Environmental Services, (541) 917-7613.

# Building/Fire

1. The owner/occupant must comply with all aspects of the Uniform Fire Code as they pertain to this particular type of occupancy or development. [UFC 101.2]

- 2. <u>A-3 Occupancy, V-N Construction</u>. Provide 1-hour fire-resistive walls when less than 20 feet to the property line or center of the street. [OSSC 503.1]
- 3. All openings shall be protected by 45-minute fire-resistive assemblies when less than 10 feet from the property line, and are not permitted when less than 5 feet from the property line. [OSSC Table 5-A] Parapet walls shall be provided as per OSSC 709.4.1.
- 4. The new addition must be fully accessible to the disabled. [OSSC 1106.1.1]
- 5. ORS 447.241 requires that up to 25% of the project budget be used for removing barriers to accessibility in the paths of travel to the altered area, the restrooms, telephones, and drinking fountains. The path of travel begins with the parking lot, routes to all required exits, ramps, required entrances, and paths of travel to the new addition. The cost of the new accessible restrooms may be included in the 25% requirement.
- 6. All drawings and calculations are to be prepared by an architect or engineer registered in Oregon.
- 7. All accessible parking spaces shall be labeled as per ORS 447.233.

# General

- 1. Before building permits will be issued, the applicant must pay or arrange for financing of the required <u>Transportation System Development Charges</u> (SDCs). The rate for this fee is set by Council Resolution. The fee is based upon projected vehicle trips using the ITE Trip Generation Manual. The SDC fee is indexed to the ENR Construction Cost index and may be annually adjusted with the new rate effective on July 1. Based upon the current fee rate, the estimated Transportation SDC fee for this project is \$14,758.03.
- 3. **Before building permits will be issued**, the applicant must pay, or arrange for financing of, the required Sanitary Sewer and Water System Development Charges (SDCs). The rates for these charges are set by Council Resolution and may be annually adjusted, with the new rate to be effective on July 1. For calculation of these SDCs, contact the City of Albany Engineering Division at 917-7676.
- 3. <u>Financing.</u> System Development Charges (SDCs), in-lieu-of assessments, and other assessments may be financed with the City.

This parcel was assessed for sewer by Ordinance 583 on April 26, 1912, 5th Avenue - Elm to Main Street, by front footage. In addition, this parcel was assessed by Ordinance 964 on May 12, 1920, Eastern Addition, Block 5 - all.

Water has never been assessed and there are no outstanding assessments.

If you choose to finance any charges, **before** you are ready to pick up your building permits contact Diane Wood in the Finance Department (917-7522) to make these arrangements. The amount to be paid or financed is calculated on the rate in place at the time the applicant filed for building permits, not on the date the Notice of Decision is made.



# COMMUNITY DEVELOPMENT DEPARTMENT

333 Broadalbin Street SW, P.O. Box 490, Albany, OR 97321

Ph: (541) 917-7550 Fax: (541) 917-7598

# STAFF REPORT

Site Plan & Variance Review

**GENERAL INFORMATION** 

DATE OF REPORT:

September 9, 2002

FILES:

SP-30-02 and VR-10-02

TYPE OF APPLICATION:

<u>Site Plan Review</u> for construction of a one-story 1,833-square-foot building addition to a restaurant to be used as a banquet/meeting room.

<u>Variance</u> to the minimum window requirement on streets adjacent to

sidewalks.

<u>Historic Review</u>. The Landmarks Advisory Commission approved the design for the building on July 23, 2002 (file HI-06-02). A review was necessary because the property is in the Hackleman Historic District.

**REVIEW BODY:** 

Anne Giffen, Project Planner

PROPERTY OWNER:

Tim Siddiqui; 133 5th Avenue SE; Albany, OR 97321

APPLICANT:

Don Johnson, DJ Architecture; 201 1st Avenue NW, Suite B; Albany, OR

97321

ADDRESS/LOCATION:

133 5th Avenue SE

MAP/TAX LOT:

Linn County Assessor's Map No. 11S-3W-7BA; Tax Lot 800

**ZONING:** 

LE (Lyon Ellsworth)

TOTAL LAND AREA:

21,000 square feet

EXISTING LAND USE:

Restaurant

**NEIGHBORHOOD:** 

Central Albany

SURROUNDING ZONING:

Properties to the north and west are zoned LE. Properties to the east are zoned HM (Hackleman Monteith). Properties to the south are zoned LE

and HM.

SURROUNDING USES:

North: Multi-Family Residential

South: Multi-Family Residential

East: Single-Family Residential West: Retail (car sales lot)

PRIOR HISTORY:

Lyon Ellsworth (LE) was created when the land use districts identified in the Town Center Plan were adopted in Central Albany in 1996. Before

being zoned LE, the subject site was zoned CB, Central Business.

Because the new building is proposed to be attached to an existing historic landmark within the Hackleman National Register Historic District, the Landmarks Advisory Commission and State Historic Preservation Office

were required to approve the design of the new building (HI-06-02).

### **NOTICE INFORMATION**

Notices were mailed to surrounding property owners on August 15, 2002. At the time the comment period ended August 26, 2002, the Albany Planning Division had received no comments.

### STAFF DECISION

APPROVAL with CONDITIONS of this Site Plan Review (SP-30-02) application for a one-story 1,833-square-foot building addition to an existing historic structure; and APPROVAL of a Variance (VR-10-02) to the minimum fenestration requirements in the LE zone. These approvals are subject to the conditions found in this staff report.

### **General Provisions**

Records. The City of Albany's infrastructure records, drawings, and other documents have been gathered over many decades, using differing standards for quality control, documentation and verification. All information provided represents the current information it has in a readily available format. While it is believed that the information provided is accurate, occasionally this information proves to be inaccurate, therefore the City does not warrant the accuracy of its available information. Prior to making any property purchases or other investment based in full or in part upon the information provided, the City specifically advises that the applicants independently field verify the information contained within the City's records.

Relationship of this staff report to the overall Development Code and other applicable codes or regulations. The intent of this staff report is to review the application for compliance with the site plan review approval criteria. It is not intended to list out each and every applicable Development Code regulation or other pertinent codes and regulations. All applicable regulations will apply to this project. The Development Code has been periodically revised since initial adoption. The references to Development Code sections herein reflect the current standards of the City at the time this application was filed.

Expiration of Site Plan Review Approval. All land use approvals expire three years from the date of the approval, unless substantial construction of the project has been accomplished within that time. Substantial construction is defined as "any physical improvement of a property, the cost of which equals or exceeds fifty percent of the fair market value of the property before the improvement was started."

### PROJECT OVERVIEW

The project is located on a corner lot at the northeast corner of Lyon Street and 5th Avenue. The project will add a one-story 1,833-square-foot building that is attached by a glass breezeway to the historic 1912 Oregon Electric Railroad station. The new building will add a banquet room and additional bathrooms to an existing restaurant. The project will also remove some existing parking spaces. The project is in the Hackleman National Register Historic District and therefore review by the Landmarks Advisory Commission is required. It was reviewed and approved. The property is also participating in the state's Special Assessment program, and was reviewed and approved by the State Historic Preservation Office.

### STAFF ANALYSIS

The Albany Development Code contains the following review criteria that must be met for this application to be approved. Code criteria are written in **bold italics** and are followed by findings and conclusions.

# Variance Review, VR-10-02

The applicant has applied for a variance from the following Development Code standard:

(1) Section 8.340(1) requires ground-floor windows and doors on facades adjacent to public sidewalks. In this case, staff has determined that this requirement would apply to the Lyon Street façade.

The following review criteria must be met for the variance to be approved. The Code criteria are written in bold italics and are followed by findings, conclusions and conditions.

#### The proposal will be consistent with the desired character of the area. V-(1)

# **FINDINGS OF FACT**

- 1.1 The building addition is proposed to be attached (by enclosed breezeway) to a historic-contributing resource in the Hackleman National Register historic district. The historic resource is the Oregon Electric Railroad station, constructed in 1912 in the Mission style of architecture. The station is of masonry construction and includes a gable dormer centered over three large arched openings in the center of the building. On each wing, there are three one-over-one double-hung windows.
- 1.2 The building addition was designed and located to be compatible with the existing rail station. It will have a stucco exterior painted in a masonry color and will have wainscoting around the bottom that matches that on the historic station.
  - This addition will also incorporate the theme of three windows/openings in the center and each wing by using three windows on each side of the square building. This will result in approximately 40% windows and doors on the Lyon Street façade (measured between 2 and 8 feet from the ground).
- 1.3 The property is adjacent to two c. 1920s residential apartment buildings on Lyon Street and across the street from the Armory building (masonry construction) and a car lot. These buildings also do not meet the 75% window requirement. The character of the area is more residential in nature than the Downtown Commercial historic district, with a lot of buildings in residential or office use. Large retail storefront windows characterize downtown a few blocks to the north and northwest.

### CONCLUSIONS

- 1.1 The proposed building addition was designed specifically to be compatible with the historic Oregon Electric Railroad building. The design is also compatible with other historic buildings in the area in regards to the amount of windows provided.
- If more than one variance is being requested, the cumulative effect of the variances results in a project which is still consistent with the overall purpose of the zone.

### **FINDINGS OF FACT**

- 2.1 Only a variance to the percent of window requirements is necessary. Granting this variance will not affect the purpose or character of the LE (Lyon-Ellsworth) zone.
- 2.2 In reviewing existing design standards, staff has identified the need to reduce the window requirement in the LE zone from 75% to either 50% or 25% in the future. Most of the buildings south of 4th Avenue in the LE zone are houses converted to commercial uses. The 75% window requirement is more appropriate for the retail-oriented businesses in the core pedestrian area of the downtown.

### **CONCLUSIONS**

2.1 Reducing the minimum required fenestration will be consistent with the existing character of the area and with other buildings in the LE zone. This criterion is satisfied.

V-(3) The requested variance is the minimum necessary to allow the proposed use of the site.

# **FINDINGS OF FACT**

- 3.1 A variance is needed for the 75% window and door requirement on the Lyon Street side of the new building. The proposed design (three windows and a door) calculates to approximately 40% openings (measured between 2 and 8 feet from the ground) on this façade.
- 3.2 Meeting the 75% window and door openings requirement would completely change the design of the building. The design proposes the same number of windows on all sides of the new building, which is square. The request to use only three windows on the Lyon Street facade is the minimum necessary to keep the character of the building compatible with the other buildings in the near area, especially the Oregon Electric Railroad building.
- 3.3 The building design was reviewed by the Landmarks Advisory Commission and the State Historic Preservation Office. Both of these groups have approved the proposed building design and feel it is compatible with the existing historic railroad building and with the character of the area. Neither review body recommended adding additional windows to the design.

### **CONCLUSIONS**

3.1 Meeting the 75% window requirement would cause the proposed building to be less compatible with the existing historic Oregon Electric Railroad building. The proposed building design was approved by the Landmarks Advisory Commission and State Historic Preservation Office.

# V - (4) Any impacts resulting from the variance are mitigated to the extent practical.

### FINDINGS OF FACT

4.1 There are no negative impacts to allowing a reduced window amount. Staff recognizes that the current requirement in the Code is excessive and is proposing to reduce the minimum window requirement.

### **CONCLUSIONS**

4.1 There are no impacts to mitigate from granting the variance. This criterion is met.

### Site Plan Review, SP-30-02

A number of standards are found in the Development Code that are intended to foster high-quality development throughout the City and to minimize adverse effects on surrounding property owners or the general public. The Albany Development Code contains the following review criteria that must be met for this application to be approved. Code criteria are written in **bold italics** followed by findings, conclusions and conditions.

# (1) Public facilities can accommodate the proposed development.

### FINDINGS OF FACT

1.1 <u>Sanitary Sewer</u>. Utility maps indicate that public sanitary sewer in this vicinity consists of an 8-inch main in 5th Avenue and Lyon Street for the full length of the property's frontages, and an 8-inch main in the

alley along the north property boundary. The existing building is currently connected to the public sanitary sewer system. Any process (non-domestic) wastewater discharge to the sanitary sewer may be subject to pretreatment requirements. Grease is a prohibited discharge to the sanitary sewer [AMC 10.01.040b]. A grease interceptor that will meet City Building Division requirements is required.

- 1.2 <u>Sanitary Sewer</u>. Sanitary Sewer System Development Charges (SDCs) for commercial development are based on the number of wastewater plumbing fixtures. If the proposed project results in a net increase in the number of fixtures, then additional SDCs will be due when building permits are issued. Any modifications to existing plumbing must meet the minimum Code requirements.
- 1.3 <u>Water</u>. Utility maps indicate that public water in this vicinity consists of a 4-inch line in Lyon Street and a 2-inch line in 5th Avenue. The existing building is currently connected to the public water system.
- 1.4 <u>Water</u>. Water System Development Charges for commercial development are based on the size of water meter serving the site. The applicant is proposing to increase the size of one of the existing water meters serving the site from ¾ inch to 1 inch. This will result in an additional SDC due at the time of building permit issuance.
- 1.5 <u>Storm Drainage</u>. Utility maps indicate that public storm drainage in this vicinity consists of a 27-inch main in Lyon Street and a 10-inch main in the alley along the north property boundary.
- 1.6 <u>Storm Drainage</u>. A development will be approved only where adequate provisions for storm and flood water run-off have been made, as determined by the City Engineer. Roof drains shall be discharged to a collection system approved by the City Engineer and/or the Building Official. Also, no storm water (including roof drainage) may be discharged to the public sanitary sewer system (ADC 12.530). Storm water discharge is limited to non-contaminated runoff, and must meet City of Albany and state Department of Environmental Quality standards.
- 1.7 <u>Storm Drainage</u>. Surface water drainage patterns and proposed storm drainage must be shown on every development proposal plan. Before beginning work, the applicant must submit to the Public Works Engineering Division a storm drainage plan for the site that shows the proposed slope of the lot and how storm drainage will be collected and routed to a public storm drain system. If storm drain pipes are planned, indicate the size and slope of each pipe. The City does not allow sheet flow of storm water across the sidewalk and into the street. The high point on the driveway must be at the property line so that all on-site drainage is collected within the applicant's property.
- 1.8 Access. Access to the site will be provided by an existing driveway to 5th Avenue, and a reconfigured driveway to the public alley that runs along the north boundary of the site.
- 1.9 Streets. Lyon Street is classified as a principal arterial street, is part of the state highway system (Highway 20), and is under the jurisdiction of ODOT. The street is currently constructed to City standards and, together with Ellsworth Street, operates as a one-way couplet. Improvements include: curb, gutter and sidewalk; two northbound travel lanes; and on-street parking along both aides. ODOT transportation volumes tables published for Year 2000 show the section of Lyon Street having an average of 17,100 daily vehicle trips.
  - 5th Avenue is classified as a local street, and is constructed to City standards. Improvements include: curb, gutter, and sidewalk; a travel lane in each direction; and on-street parking along both sides.
- 1.10 <u>Trip Generation</u>. The applicant was not required to submit a traffic study with the application. The amount of traffic generated by the development was estimated by staff using ITE trip generation rates for a High Turn-over, Sit Down Restaurant. The development is projected to generate 239 vehicle trips per day.
- 1.11 <u>Capacity</u>. No capacity or level of service problems have been identified on the street system adjacent to the development. Therefore, the additional vehicle trips should be easily accommodated.

Attachment D.11

1.12 <u>Sidewalks.</u> Public sidewalk exists along both Lyon Street and 5th Avenues. There is a concrete walkway/pad from the 5th Avenue sidewalk to the main door. This provides easy access to the public sidewalk network.

# **CONCLUSIONS**

- 1.1 The public utility systems serving this site are adequate to accommodate the proposed development.
- 1.2 Additional System Development Charges will be due for a net increase in the number of wastewater plumbing fixtures on the site, and for an increase in the size of water meter serving the site.
- 1.3 Before work is begun on the project, the applicant must submit to the Public Works Engineering Division a storm drainage plan for the site. The plan must show how storm water runoff will be collected from the improvements on the site, and how it will be discharged to an approved location.
- 1.4 The project will add 239 new vehicle trips to the street system. The public street system adjacent to the development is constructed to City standards and has adequate capacity to accommodate the proposed development.
- 1.5 Public facilities can accommodate the proposed use if the following conditions are met.

### **CONDITIONS**

- 1.1 **Prior to building occupancy**, the applicant must install a grease interceptor that will meet City Building Division regulations.
- 1.2 **Before a building permit will be issued for this project,** the applicant must submit a detailed storm drainage plan to the Engineering Division for review. The plan must show how storm water runoff from the proposed improvements and modifications to the site will be accommodated, and how the runoff will be properly routed to an approved discharge point.
- 1.3 **Before a building permit will be issued for this project,** the applicant must pay any necessary systems development charges for water, sewer and transportation. The transportation SDC is estimated at \$14,758.03.
- (2) Any special features of the site (such as topography, hazards, vegetation, wildlife habitat, archaeological sites, historic sites, etc.) have been adequately considered and utilized.

### **FINDINGS OF FACT**

- 2.1 <u>Topography.</u> According to city contour maps, the subject property is at 210 feet elevation. The property is flat.
- 2.2 <u>Floodplain.</u> The subject property does not lie within a floodplain as shown on FEMA/FIRM Community Panel No. 410137 003F (July 7, 1999).
- 2.3 <u>Wetlands.</u> The U.S. Department of Interior, Fish and Wildlife Service, National Wetland Inventory Map (dated 1994) (Albany Quad) shows no wetlands on the subject property. There is no local wetland inventory for this area.
- 2.4 <u>Vegetation.</u> The site has one large tree, measuring 30 inches in diameter, in the southwest corner (front yard) near 5th Avenue. The site plan shows that this tree will be retained and protected during construction.

Historic District. The site is in the Hackleman National Register Historic District. The Oregon Electric Railroad building is a historic contributing resource on the local historic inventory. Regulations in Article 7 require all new construction to be reviewed. The Landmarks Advisory Commission (LAC) met on July 23, 2002, to review the proposed new building design and approved it with minor conditions. They concurred that the house is non-contributing to the Monteith district. The property owner is also participating in the State Historic Preservation Office's (SHPO) special assessment program, which requires a review by the state. The SHPO has approved the proposed building design and location.

### CONCLUSIONS

- 2.1 The significant tree in the southwest corner of the site will be saved.
- 2.2 The property is in the Hackleman historic district. The structure on this property is a historic contributing resource. New construction in the district was reviewed and approved for compatibility with existing historic resources.
- 2.3 There are no other special features on this site. This criterion is satisfied.
- (3) The design and operating characteristics of the proposed development are reasonably compatible with surrounding development and land uses, and any negative impacts have been sufficiently minimized.

# **FINDINGS OF FACT**

- 3.1 The property is zoned Lyon-Ellsworth (LE), a commercial zone in the Central Albany planning area. The surrounding land uses include single-family residential properties (zoned Hackleman Monteith) to the east, apartments to the north and south, and a car sales lot and offices to the west. The building is currently being used as a restaurant. Planning staff is unaware of any complaints about the restaurant.
- 3.2 <u>Building Orientation</u>. New commercial buildings shall be oriented to existing or new public streets by placing buildings and their public entrances close to the street so that pedestrians have a direct and convenient route from the street sidewalk to building entrances. [ADC 8.330]
- 3.3 The existing Oregon Electric Railroad building is oriented to 5th Avenue. The site plan shows that the proposed building addition is located in the northwest corner of the site, between the existing building and Lyon Street. The building is oriented to both Lyons Street and 5th Avenue, with windows and a door on each of these street-facing facades.
- 3.4 The main customer entrance to the existing restaurant is from 5th Avenue. There is also a customer entrance from the parking lot on the north side of the building. The new building addition will have doors facing 5th Avenue and also Lyon Street, but the main restaurant entrance will continue to be through the Oregon Electric Railroad building on 5th Avenue.
- 3.5 The building addition is proposed to be 17 feet 8 inches tall, which is shorter than the main building on the property (the station is 24 feet in height). The addition is proposed to be set back approximately 30 feet from the front façade of the main Oregon Electric Railroad building (5th Avenue side). The proposed building location and height will make it easy for customers to find the main entrance through the existing historic train station.
- 3.6 <u>General Building Design</u>. New commercial buildings shall provide architectural relief and interest with emphasis at building entrances and along sidewalks, to promote and enhance a comfortable pedestrian scale and orientation. Walls visible from a public street shall include a combination of architectural elements and features such as offsets, windows, entry treatments, wood siding, brick stucco, synthetic stucco, textured concrete block, textured concrete, and landscaping. [ADC 8.340]

- 3.7 The new building's style, location and height were carefully designed to preserve the historical features and visibility of the existing historic Oregon Electric Railroad station to the greatest extent possible. The design includes using the wainscoting pattern from the rail station on the lower part of the new building on all sides, which will add architectural variety to the building facades.
  - The site plan shows that an outside dining courtyard is proposed on the south side of the building addition and just west of the existing historic train station. This will add visual variety and help create a pleasant pedestrian environment and a welcoming building.
- Parking Location. On sites smaller than 3 acres, off-street parking shall be located to the side or rear of the building(s) except where it is not feasible due to limited or no street frontage or where there are access restrictions. The subject property is approximately 21,000 square feet. Parking for customers is located on the east and north sides (to the side and rear of the existing building), and not in the 5th Avenue or Lyon Street front yards.
- 3.9 <u>Transparency</u>. Ground-floor windows (including doors) shall be provided along building frontages adjacent to sidewalks. For this development, the Lyon Street façade is to provide 75% windows or transparency at the pedestrian level in the LE. The applicants have requested a variance to the minimum transparency requirement because the design is compatible with the historic resource on the property and the Landmarks Advisory Commission and State Historic Preservation Office approved the proposed design. (See the Variance review at the beginning of the staff report.)
- 3.10 <u>Pedestrian Amenities</u>. All new commercial structures shall provide pedestrian amenities. A list of acceptable pedestrian amenities is in the Code. The number of pedestrian amenities required for a development less than 5,000 square feet is one. [ADC 8.360]
  - The new building is proposed to be 1,833 square feet, so one pedestrian amenity is required. The site plan shows an outdoor dining courtyard located in front of the proposed addition and 5th Avenue and between the existing railroad building and Lyon Street. The courtyard is proposed to be gated with an iron fence with brick posts. Tables and chairs are proposed within the courtyard. The fence design is compatible with the historic railroad building and the area.
- 3.11 <u>Pedestrian Connections</u>. Walkways shall connect building entrances to streets adjoining the site and to transit stops. Pedestrian connections to adjoining properties shall be provided except where such connection is impractical. Pedestrian connections shall connect the on-site circulation system to existing or proposed streets, walkways, and driveways that abut the property. [ADC 8.370]
- 3.12 Existing public sidewalk connects pedestrians from Lyon Street and 5th Avenue to the building entrance and to the closest transit stop. A concrete pad connects the building entrance on 5th Avenue to the sidewalk.
- 3.13 <u>Setbacks</u>. There is no minimum front or side yard setback in the LE zone. The new building is proposed to be set back 5 feet 3 inches from the west property line (Lyon Street side) and 58 feet from 5th Avenue. The proposed setback is similar to other setbacks in the zone. This setback standard is met.
- 3.14 <u>Lot Coverage</u>. The maximum lot coverage in LE is 100%. The proposed development will result in 70% lot coverage. This standard is met.
- 3.15 <u>Landscaping within Front Yards</u>. [ADC 9.140(2)] The landscape standards for commercially zoned property require that all yards adjacent to a street (exclusive of access ways and other permitted intrusions) be landscaped prior to issuance of an occupancy permit. The minimum landscaping acceptable per 1,000 square feet of required yard area in all commercial districts is as follows:
  - a. One tree at least six feet in height; and
  - b. Five five-gallon or eight one-gallon shrubs, trees or accent plants; and

c. The remaining area treated with attractive ground cover (e.g., lawn, bark, rock, ivy, and evergreen shrubs).

The site is already developed and landscaped. In the LE zone there is very little required front yard, and this development exceeds the minimum landscape yard requirements. The proposed building addition will reduce the area of the existing front yards to approximately 4,000 square feet.

The site plan shows four trees, approximately 12 shrubs and 6 planter boxes in the yards along Lyon Street and 5th Avenue. The application indicates additional shrubs will be planted along the edge of the new addition.

The existing and proposed front yard landscaping satisfies the minimum requirements.

- 3.16 Other Compatibility Details. Undesirable impacts produced on the site, such as noise, glare, odors, dust or vibrations have been adequately screened from adjacent properties. [ADC 8.390]
- 3.17 <u>Lighting</u>. The application states that existing roof lights, flood lights and wall sconces around the existing station (as indicated on the site plan) will be retained. These existing lights do not reflect glare on adjacent properties. The site plan and application indicate additional lights will be provided around the new addition to maintain the same level of lighting as currently exists.
- 3.18 <u>Refuse Area.</u> The refuse area is already enclosed and will remain where it is. The elevation plans do not show any exterior vents or mechanical devices. If any mechanical devices do end up along the exterior of the property, they must be screened from the adjacent public view prior to occupancy. The proposed addition does not appear to produce any undesirable impacts for nearby residences.

### CONCLUSIONS

- 3.1 The proposed building addition is oriented to both Lyon Street and 5th Avenue. Off-street parking is located behind and to the side of the existing and proposed buildings. The location of the addition continues to make the main entrance to the restaurant easily distinguishable on 5th Avenue. The minimum orientation threshold standards are met.
- 3.2 All sides of the building have windows and architectural variety.
- 3.3 The proposed courtyard satisfies the pedestrian amenities requirement. Adequate pedestrian connections are provided to the public sidewalk network. This criterion is met.
- 3.4 There does not appear to be a need for additional screening of unsightly exterior improvements or features.
- 3.5 The existing site landscaping meets the minimum landscaping requirements for required yards.

# Criterion (4) Parking areas and entrance-exit points are designed to facilitate traffic and pedestrian safety and avoid congestion.

#### FINDINGS OF FACT

4.1 <u>Access and Circulation</u>. The site plan submitted by the applicant shows an entry driveway from 5th Avenue to the parking lot. The parking lot exit is currently to the alley north of the property, between 4th and 5th Avenues.

To clarify that the driveway to the alley is an exit only, an "Exit Only - Do Not Enter" sign is needed for the driveway to the alley.

- 4.2 Pedestrian Walkways. The entrance to the proposed building addition is through the main building.
- 4.3 On-Site Parking Spaces. Developments within the Downtown Assessment District are not required to provide off-street parking. [ADC Article 14, Table 3] This property falls within the Downtown Assessment district and therefore does not need to provide a minimum number of on-site parking spaces.
- 4.4 The site plan proposes elimination of 4 on-site parking spaces and reconfiguring the site's driveway to the alley along its north boundary. Parking spaces within the site's parking lot are angled, and use a one-way travel aisle. The entrance to the lot is from 5th Avenue, and the exit is to the public alley along the site's north boundary.
- 4.5 <u>Parking Lot Landscaping</u>. A new planter is shown on the site plan at the west end of the row of parking stalls along the north property line. The planter needs to be landscaped with the following minimum requirements. Curbed planters shall be at least 5 feet in width. Each planter shall contain:
  - a. 1 tree at least 10 feet high at the time of planting, and
  - b. decorative ground cover containing at least two shrubs for every 100 square feet of landscape area. [ADC 9.150(1)]

The site plan does not show any landscaping in the new planter adjacent to the parking lot exit. Either the site plan may be modified to show how the minimum landscaping requirements will be met, or a landscape plan must be submitted.

- 4.6 <u>Landscape Maintenance</u>. It shall be the continuing obligation of the property owner to maintain required landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained. [ADC 9.200]
- 4.7 Parking Lot Striping. Lots containing more than two parking spaces must have all required spaces permanently and clearly marked (painted line width is minimum 4 inches). If parking spaces for motorcycle parking, compact and disabled parking are provided, they shall be so designated within the stall. Parking for the disabled shall be in conformance with the Oregon State Structural Specialty Code. [ADC 9.120(8); (11) and (12)]
- 4.8 Parking Lot Drainage. Adequate drainage shall be provided to dispose of the run-off generated by the impervious surface areas of the parking lot. Provisions shall be made for the on-site collection of drainage waters to eliminate sheet flow of such waters onto sidewalks, public rights of way, and abutting private property. [ADC 9.120(4)] The Public Works Engineering Division will review and approve the on-site drainage system for the site in conjunction with the plans for relocating the public sanitary sewer.
- 4.9 <u>Bicycle Parking</u>. The development is not adding parking spaces and therefore no bicycle parking spaces are required to be added. [ADC 9.120(13)] The site plan does not show any bicycle racks.
- 4.10 <u>Vision Clearance</u> at driveways, intersections and on right-of-way curves. [ADC 12.180] No trees, shrubs, fences, or signs may be located within any vision clearance area which prohibits structures or planting that would impede visibility between the heights of two feet and eight feet. A clear vision area shall consist of a triangular area, two sides of which are lot lines or a driveway, and the third side of which is a line across the corner of the lot joining the non-intersecting ends of the two sides. For a commercial driveway, the measurement along the lot line shall be 20 feet.

### CONCLUSIONS

- 4.1 An "Exit Only Do Not Enter" sign is needed at the east driveway on 7th Avenue.
- 4.2 No parking lot landscaping is shown on the plan.

### **CONDITIONS**

- 4.1 **Prior to building occupancy**, the applicant shall install an "exit only do not enter" sign at the site's driveway access to the alley.
- 4.2 **Prior to building permit approval,** please submit a plan indicating how the parking lot planter will be landscaped.
- 4.3 **Prior to building occupancy**, the applicant shall install the required parking lot landscaping of one tree at least 10 feet high at the time of planting and decorative ground cover containing at least two shrubs for every 100 square feet of landscape area.
- 4.4 <u>Landscape Maintenance</u>. It shall be the continuing obligation of the property owner to maintain required landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained. [ADC 9.200]

Attachment(s): Notice of Decision, Information for Applicant

\\GENESYS\Data\Planning\Current\2002\02sp30s.doc

### AFFIDAVIT OF MAILING BY CITY OF ALBANY STAFF

STATE OF OREGON )
City of Albany ) ss

I do hereby certify that on the 9th day of September, 2002, I placed in the outgoing City of Albany mail 13 separate envelopes (list attached) to be picked up by a representative of Mid-Valley Presort, the City's mail service contractor. The contractor shall deliver to the Salem Post Office these envelopes containing a letter notifying affected parties of a decision regarding a request to construct a building addition on the Oregon Electric Railroad property located at 133 5th Ave SE (File SP-30-02/VR-10-02).

A copy of such notice is attached hereto. Any failure of a property owner to receive notice shall not invalidate an action if a good faith attempt was made to comply with the requirement of the Albany Development Code for notice.

Employee Signature

# AFFIDAVIT OF MAILING BY REPRESENTATIVE OF MID-VALLEY PRESORT 1215 WILBUR STREET SE SALEM, OR 97302

STATE OF OREGON ) City of Albany ) ss

I do hereby certify that on the 9th day of September, 2002, I picked up from the outgoing City of Albany mail 13 separate envelopes and caused to be delivered to the Salem Post Office these envelopes containing a letter notifying affected property owners of the information as stated above by the City of Albany staff.

Representative of Mid-Valley Presort

### MAILING LIST, NOTICE OF DECISION - SP-30-02/VR-10-02

11S-3W-7BB, 04500, 04400 FRANCES J MULLICAN 505 ELLSWORTH ST SW ALBANY OR 97321

11S-3W-7BA, 00100 DANIEL & BARBARA POWELL 104 4TH AVE SE ALBANY OR 97321

11S-3W-7BA, 00200 PATRICK JENNINGS 4115 N CASTLE AVENUE PORTLAND OR 97217

11S-3W-7BA, 00300 RONALD WEIBE 1725 CASCADE HEIGHTS DRIVE NW ALBANY OR 97321

11S-3W-7BA, 00400 CECELIA BABCOCK 130 4TH AVE SE ALBANY OR 97321

11S-3W-7BA, 00500 REENIE WEISS PO BOX 2573 CORVALLIS OR 97339

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# Internal Distribution Only:

(For Department Use Only)	
Applicant Rep**	0
Property Owner/Applicant**	1
Building Division (Blaine B)	1
Fire Department (Traci C)	1
Public Works Engineering (Gordon S.)	1
Public Works Traffic (Ron I)	1
Participating Parties **	0
File SP-26-02	1
**include staff report.	

TARIQ SIDDIQUI 424 BAKER STREET SE ALBANY OR 97321

11S-3W-7BA, 00900 GARY GRASS 2550 SW LEONARD ST CORVALLIS OR 97333

11S-3W-7BA, 01100 ROBERT FURRY 118 5TH AVE SE ALBANY OR 97321

11S-3W-7BA, 01200 JOAN MASON HALL 128 5TH AVE SE ALBANY OR 97321

11S-3W-7BA, 01300 TERRY BROUGHTON 845 11TH AVE SW ALBANY OR 97321

TIM SIDDIQUI 133 5TH AVE SE ALBANY OR 97321

DON JOHNSON DJ ARCHITECTURE 201 1ST AVENUE NW SUITE B ALBANY OR 97321



# COMMUNITY DEVELOPMENT DEPARTMENT

333 Broadalbin Street SW, P.O. Box 490, Albany OR 97321

Ph: (541) 917-7550 Fax: (541) 917-7598

# NOTICE OF TENTATIVE DECISION

DATE OF NOTICE:

September 9, 2002

FILE:

SP-30-02 and VR-10-02

TYPE OF REQUEST:

Site Plan Review for construction of a one-story 1,853-square-foot building

addition to a restaurant, to be used as a banquet/meeting room.

Variance to the minimum window requirement on streets adjacent to

sidewalks.

Historic Review. The Landmarks Advisory Commission approved the design for the building on July 23, 2002 (File HI-06-02). A review was necessary

tor the building on July 25, 2002 (The Th-00-02). A review was

because the property is in the Hackleman Historic District.

**REVIEW BODY:** 

Planning Staff, Anne Giffen, AICP

OWNER/APPLICANT:

Tim Siddiqui; 133 5th Avenue SE; Albany, OR 97321

APPLICANT REP:

Don Johnson; DJ Architecture; 201 1st Avenue NW; Albany, OR 97321

ADDRESS/LOCATION:

133 5th Avenue SE

ASSESSOR MAP/TAX LOT:

Linn County Assessor's Map No. 11S-3W-7BA; Tax Lot 800

**ZONING:** 

LE (Lyon Ellsworth)

On August 15, 2002, a Notice of Filing of this application was mailed to surrounding property owners for comment. Later in the review process, it was discovered that the site plan did not meet the minimum window requirements on the Lyon Street façade, and the applicant filed for a variance. This action changed the review process to give the affected parties a second opportunity to comment.

On September 9, 2002, the City of Albany Community Development Director granted TENTATIVE APPROVAL WITH CONDITIONS of the above Site Plan Review and Variance applications. The City based its decision upon demonstration of conformance with the applicable review criteria listed in the Albany Development Code. The supporting documentation relied upon by the City in making this decision is available for review at City Hall, 333 Broadalbin Street SW.

If you wish to propose modifications to the proposed conditions of approval or request a public hearing on the project, you must do so in writing by 5:00 p.m. on September 20, 2002. If no one proposes modifications to the conditions or requests a public hearing by 5:00 p.m. on September 20, 2002, the tentative decision will become final. Once the project has final approval, it is valid for three years unless substantial construction of the project has been accomplished within that time.

The staff report is enclosed with this Notice of Decision. If you wish to speak to someone about this project, please contact planners Anne Giffen or Don Donovan at (541) 917-7550.

ommunity Development Director Helen Burns Sharp

Enclosure: Staff Report

# **VARIANCE**

None.

### SITE PLAN

#### **Public Facilities**

- 1.1 **Prior to building occupancy**, the applicant must install a grease interceptor that will meet City Building Division regulations.
- 1.2 **Before a building permit will be issued for this project,** the applicant must submit a detailed storm drainage plan to the Engineering Division for review. The plan must show how storm water runoff from the proposed improvements and modifications to the site will be accommodated, and how the runoff will be properly routed to an approved discharge point.
- 1.3 **Before a building permit will be issued for this project,** the applicant must pay any necessary systems development charges for water, sewer and transportation. The transportation SDC is estimated at \$14,758.03.

# Special Features of the Site

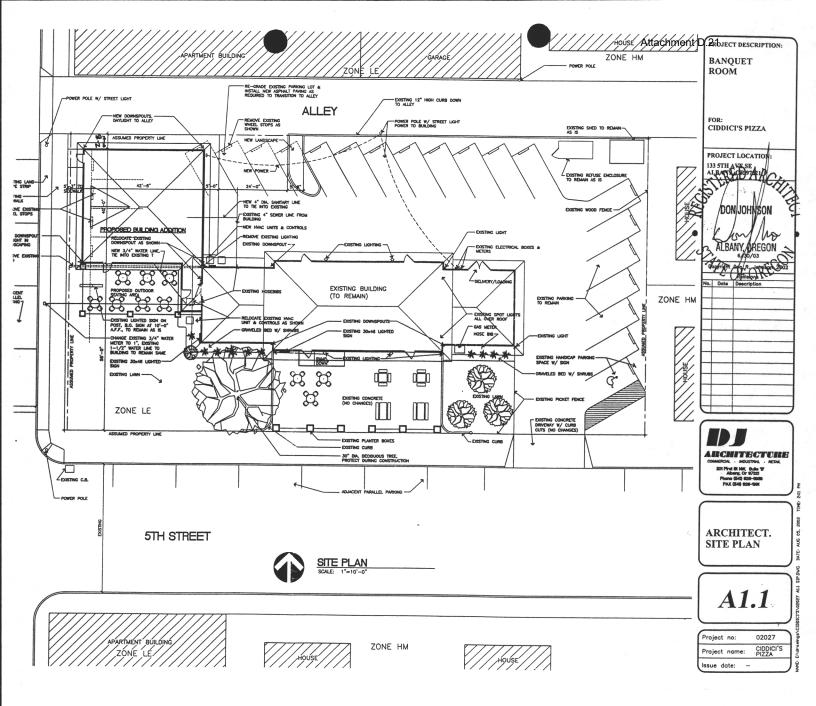
None.

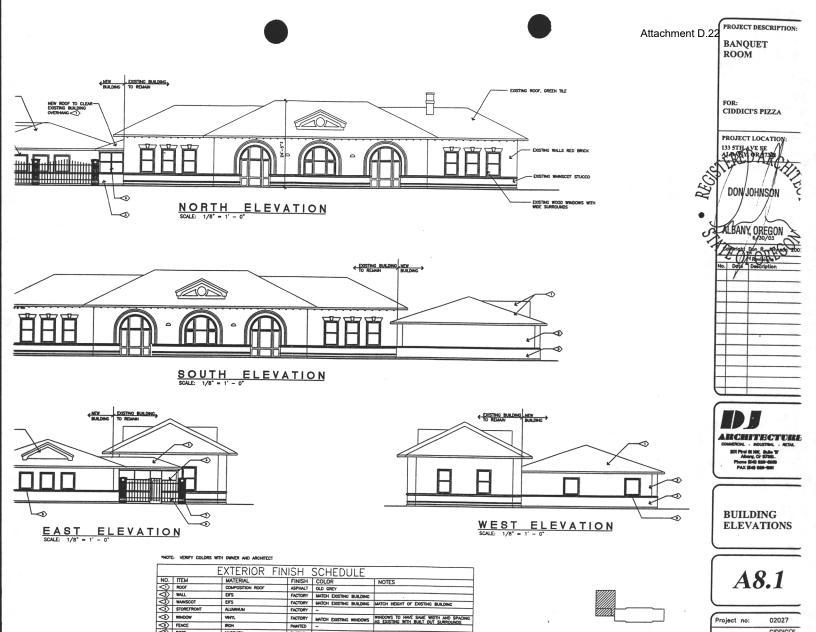
### **Compatibility**

None.

### Traffic Circulation and Pedestrian Safety

- 4.1 **Prior to building occupancy**, the applicant shall install an "exit only do not enter" sign at the site's driveway access to the alley.
- 4.2 **Prior to building permit approval,** please submit a plan indicating how the parking lot planter will be landscaped.
- 4.3 **Prior to building occupancy**, the applicant shall install the required parking lot landscaping of one tree at least 10 feet high at the time of planting and decorative ground cover containing at least two shrubs for every 100 square feet of landscape area.
- 4.4 <u>Landscape Maintenance</u>. It shall be the continuing obligation of the property owner to maintain required landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained. [ADC 9.200]





Project no:	02027
Project name:	CIDDICI'S PIZZA
Issue date: -	

KEY PLAN SCALE: N.T.S.

### IMPORTANT INFORMATION FOR THE APPLICANT/PROPERTY OWNER

Please read through the following requirements and processes that are frequently missed or overlooked by applicants or developers. This list is not meant to be all-inclusive; rather, we have attempted to compile those requirements that relate to your specific type of development. These requirements are not conditions of the land use decision; they are Municipal Code or Development Code regulations or planning/engineering/fire/building administrative policies and procedures that must be followed as part of the development process.

### **Planning Division**

- 1. The project must be constructed in substantial accord with the approved plans and conditions of approval. The Planning Division must approve any proposed deviation from the approved plans. All aspects of the site plan must be constructed prior to final building inspection, or financial assurance provided, if that is allowed.
- 2. Land use approval by the Planning Division is <u>separate</u> from the building permit processes and does not constitute building permit approval.
- 3. The land use approval is valid for 3 years from the date of the Notice of Decision. [ADC 1.060]

# Public Works/Engineering Division

- 1. **Before** doing any work in the City's public right-of-way or on City public utility lines, an Encroachment Permit must be acquired from the City of Albany Public Works/Engineering Division. Call 917-7676 regarding obtaining this permit. The City of Albany's Engineering Division will inspect all work performed in the public right-of-way and on public utilities. [AMC14.12.020]
- 2. In order to improve the quality of the storm water runoff discharged to the public storm drain system, at a minimum, the final catch basin in a private storm drainage system must include an approved oil/water separator. [ADC 12.570 (8)]
- 3. Any contaminated discharge currently routed to the storm drain system must be connected to the sanitary sewer.
- 4. The City of Albany's infrastructure records, drawings, and other documents have been gathered over many decades, using differing standards for quality control, documentation, and verification. All information provided represents the current information we have in a readily available format. While the information we provide is generally believed to be accurate, occasionally this information proves to be incorrect, and thus we do not warrant its accuracy. Prior to making any property purchases or other investments based, in full or in part, upon the information provided, we specifically advise that you independently field verify the information contained within our records.
- 5. The applicant is responsible for obtaining utility locates. Call 1-800-332-2344 for this service. A City representative must be present when any public utilities are exposed.
- 6. Pretreatment: Any process (non-domestic) wastewater discharge to the sanitary sewer may be subject to pretreatment requirements. Storm water discharge is limited to non-contaminated runoff, and must meet local and state DEQ standards, including construction runoff. Questions regarding wastewater pretreatment requirements can be addressed to Jeff Crowther, Environmental Services, (541) 917-7613.

### Building/Fire

1. The owner/occupant must comply with all aspects of the Uniform Fire Code as they pertain to this particular type of occupancy or development. [UFC 101.2]

- 2. A-3 Occupancy, V-N Construction. Provide 1-hour fire-resistive walls when less than 20 feet to the property line or center of the street. [OSSC 503.1]
- 3. All openings shall be protected by 45-minute fire-resistive assemblies when less than 10 feet from the property line, and are not permitted when less than 5 feet from the property line. [OSSC Table 5-A] Parapet walls shall be provided as per OSSC 709.4.1.
- 4. The new addition must be fully accessible to the disabled. [OSSC 1106.1.1]
- ORS 447.241 requires that up to 25% of the project budget be used for removing barriers to accessibility in the paths of travel to the altered area, the restrooms, telephones, and drinking fountains. The path of travel begins with the parking lot, routes to all required exits, ramps, required entrances, and paths of travel to the new addition. The cost of the new accessible restrooms may be included in the 25% requirement.
- 6. All drawings and calculations are to be prepared by an architect or engineer registered in Oregon.
- 7. All accessible parking spaces shall be labeled as per ORS 447.233.

# General

- 1. Before building permits will be issued, the applicant must pay or arrange for financing of the required Transportation System Development Charges (SDCs). The rate for this fee is set by Council Resolution. The fee is based upon projected vehicle trips using the ITE Trip Generation Manual. The SDC fee is indexed to the ENR Construction Cost index and may be annually adjusted with the new rate effective on July 1. Based upon the current fee rate, the estimated Transportation SDC fee for this project is \$14,758.03.
- 3. **Before building permits will be issued**, the applicant must pay, or arrange for financing of, the required Sanitary Sewer and Water System Development Charges (SDCs). The rates for these charges are set by Council Resolution and may be annually adjusted, with the new rate to be effective on July 1. For calculation of these SDCs, contact the City of Albany Engineering Division at 917-7676.
- 3. <u>Financing</u>. System Development Charges (SDCs), in-lieu-of assessments, and other assessments may be financed with the City.

This parcel was assessed for sewer by Ordinance 583 on April 26, 1912, 5th Avenue - Elm to Main Street, by front footage. In addition, this parcel was assessed by Ordinance 964 on May 12, 1920, Eastern Addition, Block 5 - all.

Water has never been assessed and there are no outstanding assessments.

If you choose to finance any charges, **before** you are ready to pick up your building permits contact Diane Wood in the Finance Department (917-7522) to make these arrangements. The amount to be paid or financed is calculated on the rate in place at the time the applicant filed for building permits, not on the date the Notice of Decision is made.



# COMMUNITY DEVELOPMENT DEPARTMENT

333 Broadalbin Street SW, P.O. Box 490, Albany, OR 97321

Ph: (541) 917-7550 Fax: (541) 917-7598

# STAFF REPORT Site Plan & Variance Review

**GENERAL INFORMATION** 

DATE OF REPORT:

September 9, 2002

FILES:

SP-30-02 and VR-10-02

TYPE OF APPLICATION:

<u>Site Plan Review</u> for construction of a one-story 1,833-square-foot building addition to a restaurant to be used as a banquet/meeting room.

Variance to the minimum window requirement on streets adjacent to

sidewalks.

<u>Historic Review</u>. The Landmarks Advisory Commission approved the design for the building on July 23, 2002 (file HI-06-02). A review was necessary because the property is in the Hackleman Historic District.

**REVIEW BODY:** 

Anne Giffen, Project Planner

PROPERTY OWNER:

Tim Siddiqui; 133 5th Avenue SE; Albany, OR 97321

APPLICANT:

Don Johnson, DJ Architecture; 201 1st Avenue NW, Suite B; Albany, OR

97321

ADDRESS/LOCATION:

133 5th Avenue SE

MAP/TAX LOT:

Linn County Assessor's Map No. 11S-3W-7BA; Tax Lot 800

**ZONING:** 

LE (Lyon Ellsworth)

TOTAL LAND AREA:

21,000 square feet

**EXISTING LAND USE:** 

Restaurant

**NEIGHBORHOOD:** 

Central Albany

SURROUNDING ZONING:

Properties to the north and west are zoned LE. Properties to the east are

zoned HM (Hackleman Monteith). Properties to the south are zoned LE

and HM.

SURROUNDING USES:

North: Multi-Family Residential

South: Multi-Family Residential East: Single-Family Residential

West: Retail (car sales lot)

PRIOR HISTORY:

Lyon Ellsworth (LE) was created when the land use districts identified in the Town Center Plan were adopted in Central Albany in 1996. Before

being zoned LE, the subject site was zoned CB, Central Business.

Because the new building is proposed to be attached to an existing historic landmark within the Hackleman National Register Historic District, the Landmarks Advisory Commission and State Historic Preservation Office

were required to approve the design of the new building (HI-06-02).

### NOTICE INFORMATION

Notices were mailed to surrounding property owners on August 15, 2002. At the time the comment period ended August 26, 2002, the Albany Planning Division had received no comments.

### **STAFF DECISION**

APPROVAL with CONDITIONS of this Site Plan Review (SP-30-02) application for a one-story 1,833-square-foot building addition to an existing historic structure; and APPROVAL of a Variance (VR-10-02) to the minimum fenestration requirements in the LE zone. These approvals are subject to the conditions found in this staff report.

# **General Provisions**

Records. The City of Albany's infrastructure records, drawings, and other documents have been gathered over many decades, using differing standards for quality control, documentation and verification. All information provided represents the current information it has in a readily available format. While it is believed that the information provided is accurate, occasionally this information proves to be inaccurate, therefore the City does not warrant the accuracy of its available information. Prior to making any property purchases or other investment based in full or in part upon the information provided, the City specifically advises that the applicants independently field verify the information contained within the City's records.

Relationship of this staff report to the overall Development Code and other applicable codes or regulations. The intent of this staff report is to review the application for compliance with the site plan review approval criteria. It is not intended to list out each and every applicable Development Code regulation or other pertinent codes and regulations. All applicable regulations will apply to this project. The Development Code has been periodically revised since initial adoption. The references to Development Code sections herein reflect the current standards of the City at the time this application was filed.

Expiration of Site Plan Review Approval. All land use approvals expire three years from the date of the approval, unless substantial construction of the project has been accomplished within that time. Substantial construction is defined as "any physical improvement of a property, the cost of which equals or exceeds fifty percent of the fair market value of the property before the improvement was started."

### PROJECT OVERVIEW

The project is located on a corner lot at the northeast corner of Lyon Street and 5th Avenue. The project will add a one-story 1,833-square-foot building that is attached by a glass breezeway to the historic 1912 Oregon Electric Railroad station. The new building will add a banquet room and additional bathrooms to an existing restaurant. The project will also remove some existing parking spaces. The project is in the Hackleman National Register Historic District and therefore review by the Landmarks Advisory Commission is required. It was reviewed and approved. The property is also participating in the state's Special Assessment program, and was reviewed and approved by the State Historic Preservation Office.

### STAFF ANALYSIS

The Albany Development Code contains the following review criteria that must be met for this application to be approved. Code criteria are written in **bold italics** and are followed by findings and conclusions.

# Variance Review, VR-10-02

The applicant has applied for a variance from the following Development Code standard:

(1) Section 8.340(1) requires ground-floor windows and doors on facades adjacent to public sidewalks. In this case, staff has determined that this requirement would apply to the Lyon Street façade.



The following review criteria must be met for the variance to be approved. The Code criteria are written in *bold italics* and are followed by findings, conclusions and conditions.

# V-(1) The proposal will be consistent with the desired character of the area.

### **FINDINGS OF FACT**

- 1.1 The building addition is proposed to be attached (by enclosed breezeway) to a historic-contributing resource in the Hackleman National Register historic district. The historic resource is the Oregon Electric Railroad station, constructed in 1912 in the Mission style of architecture. The station is of masonry construction and includes a gable dormer centered over three large arched openings in the center of the building. On each wing, there are three one-over-one double-hung windows.
- 1.2 The building addition was designed and located to be compatible with the existing rail station. It will have a stucco exterior painted in a masonry color and will have wainscoting around the bottom that matches that on the historic station.
  - This addition will also incorporate the theme of three windows/openings in the center and each wing by using three windows on each side of the square building. This will result in approximately 40% windows and doors on the Lyon Street façade (measured between 2 and 8 feet from the ground).
- 1.3 The property is adjacent to two c. 1920s residential apartment buildings on Lyon Street and across the street from the Armory building (masonry construction) and a car lot. These buildings also do not meet the 75% window requirement. The character of the area is more residential in nature than the Downtown Commercial historic district, with a lot of buildings in residential or office use. Large retail storefront windows characterize downtown a few blocks to the north and northwest.

### **CONCLUSIONS**

- 1.1 The proposed building addition was designed specifically to be compatible with the historic Oregon Electric Railroad building. The design is also compatible with other historic buildings in the area in regards to the amount of windows provided.
- V-(2) If more than one variance is being requested, the cumulative effect of the variances results in a project which is still consistent with the overall purpose of the zone.

### FINDINGS OF FACT

- 2.1 Only a variance to the percent of window requirements is necessary. Granting this variance will not affect the purpose or character of the LE (Lyon-Ellsworth) zone.
- In reviewing existing design standards, staff has identified the need to reduce the window requirement in the LE zone from 75% to either 50% or 25% in the future. Most of the buildings south of 4th Avenue in the LE zone are houses converted to commercial uses. The 75% window requirement is more appropriate for the retail-oriented businesses in the core pedestrian area of the downtown.

### **CONCLUSIONS**

2.1 Reducing the minimum required fenestration will be consistent with the existing character of the area and with other buildings in the LE zone. This criterion is satisfied.



## **FINDINGS OF FACT**

- 3.1 A variance is needed for the 75% window and door requirement on the Lyon Street side of the new building. The proposed design (three windows and a door) calculates to approximately 40% openings (measured between 2 and 8 feet from the ground) on this façade.
- 3.2 Meeting the 75% window and door openings requirement would completely change the design of the building. The design proposes the same number of windows on all sides of the new building, which is square. The request to use only three windows on the Lyon Street facade is the minimum necessary to keep the character of the building compatible with the other buildings in the near area, especially the Oregon Electric Railroad building.
- 3.3 The building design was reviewed by the Landmarks Advisory Commission and the State Historic Preservation Office. Both of these groups have approved the proposed building design and feel it is compatible with the existing historic railroad building and with the character of the area. Neither review body recommended adding additional windows to the design.

## **CONCLUSIONS**

3.1 Meeting the 75% window requirement would cause the proposed building to be less compatible with the existing historic Oregon Electric Railroad building. The proposed building design was approved by the Landmarks Advisory Commission and State Historic Preservation Office.

## V - (4) Any impacts resulting from the variance are mitigated to the extent practical.

#### FINDINGS OF FACT

4.1 There are no negative impacts to allowing a reduced window amount. Staff recognizes that the current requirement in the Code is excessive and is proposing to reduce the minimum window requirement.

## **CONCLUSIONS**

4.1 There are no impacts to mitigate from granting the variance. This criterion is met.

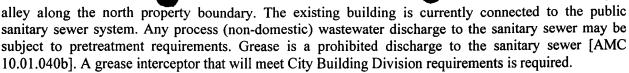
## Site Plan Review, SP-30-02

A number of standards are found in the Development Code that are intended to foster high-quality development throughout the City and to minimize adverse effects on surrounding property owners or the general public. The Albany Development Code contains the following review criteria that must be met for this application to be approved. Code criteria are written in **bold italics** followed by findings, conclusions and conditions.

(1) Public facilities can accommodate the proposed development.

## FINDINGS OF FACT

1.1 <u>Sanitary Sewer</u>. Utility maps indicate that public sanitary sewer in this vicinity consists of an 8-inch main in 5th Avenue and Lyon Street for the full length of the property's frontages, and an 8-inch main in the



- 1.2 <u>Sanitary Sewer</u>. Sanitary Sewer System Development Charges (SDCs) for commercial development are based on the number of wastewater plumbing fixtures. If the proposed project results in a net increase in the number of fixtures, then additional SDCs will be due when building permits are issued. Any modifications to existing plumbing must meet the minimum Code requirements.
- 1.3 Water. Utility maps indicate that public water in this vicinity consists of a 4-inch line in Lyon Street and a 2-inch line in 5th Avenue. The existing building is currently connected to the public water system.
- 1.4 <u>Water</u>. Water System Development Charges for commercial development are based on the size of water meter serving the site. The applicant is proposing to increase the size of one of the existing water meters serving the site from ¾ inch to 1 inch. This will result in an additional SDC due at the time of building permit issuance.
- 1.5 <u>Storm Drainage</u>. Utility maps indicate that public storm drainage in this vicinity consists of a 27-inch main in Lyon Street and a 10-inch main in the alley along the north property boundary.
- 1.6 <u>Storm Drainage</u>. A development will be approved only where adequate provisions for storm and flood water run-off have been made, as determined by the City Engineer. Roof drains shall be discharged to a collection system approved by the City Engineer and/or the Building Official. Also, no storm water (including roof drainage) may be discharged to the public sanitary sewer system (ADC 12.530). Storm water discharge is limited to non-contaminated runoff, and must meet City of Albany and state Department of Environmental Quality standards.
- 1.7 <u>Storm Drainage</u>. Surface water drainage patterns and proposed storm drainage must be shown on every development proposal plan. Before beginning work, the applicant must submit to the Public Works Engineering Division a storm drainage plan for the site that shows the proposed slope of the lot and how storm drainage will be collected and routed to a public storm drain system. If storm drain pipes are planned, indicate the size and slope of each pipe. The City does not allow sheet flow of storm water across the sidewalk and into the street. The high point on the driveway must be at the property line so that all on-site drainage is collected within the applicant's property.
- 1.8 Access. Access to the site will be provided by an existing driveway to 5th Avenue, and a reconfigured driveway to the public alley that runs along the north boundary of the site.
- 1.9 <u>Streets</u>. Lyon Street is classified as a principal arterial street, is part of the state highway system (Highway 20), and is under the jurisdiction of ODOT. The street is currently constructed to City standards and, together with Ellsworth Street, operates as a one-way couplet. Improvements include: curb, gutter and sidewalk; two northbound travel lanes; and on-street parking along both aides. ODOT transportation volumes tables published for Year 2000 show the section of Lyon Street having an average of 17,100 daily vehicle trips.
  - 5th Avenue is classified as a local street, and is constructed to City standards. Improvements include: curb, gutter, and sidewalk; a travel lane in each direction; and on-street parking along both sides.
- 1.10 <u>Trip Generation</u>. The applicant was not required to submit a traffic study with the application. The amount of traffic generated by the development was estimated by staff using ITE trip generation rates for a High Turn-over, Sit Down Restaurant. The development is projected to generate 239 vehicle trips per day.
- 1.11 <u>Capacity</u>. No capacity or level of service problems have been identified on the street system adjacent to the development. Therefore, the additional vehicle trips should be easily accommodated.



1.12 <u>Sidewalks.</u> Public sidewalk exists along both Lyon Street and 5th Avenues. There is a concrete walkway/pad from the 5th Avenue sidewalk to the main door. This provides easy access to the public sidewalk network.

#### **CONCLUSIONS**

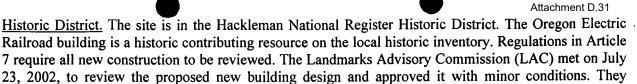
- 1.1 The public utility systems serving this site are adequate to accommodate the proposed development.
- 1.2 Additional System Development Charges will be due for a net increase in the number of wastewater plumbing fixtures on the site, and for an increase in the size of water meter serving the site.
- 1.3 Before work is begun on the project, the applicant must submit to the Public Works Engineering Division a storm drainage plan for the site. The plan must show how storm water runoff will be collected from the improvements on the site, and how it will be discharged to an approved location.
- 1.4 The project will add 239 new vehicle trips to the street system. The public street system adjacent to the development is constructed to City standards and has adequate capacity to accommodate the proposed development.
- 1.5 Public facilities can accommodate the proposed use if the following conditions are met.

## **CONDITIONS**

- 1.1 **Prior to building occupancy**, the applicant must install a grease interceptor that will meet City Building Division regulations.
- 1.2 **Before a building permit will be issued for this project,** the applicant must submit a detailed storm drainage plan to the Engineering Division for review. The plan must show how storm water runoff from the proposed improvements and modifications to the site will be accommodated, and how the runoff will be properly routed to an approved discharge point.
- 1.3 **Before a building permit will be issued for this project,** the applicant must pay any necessary systems development charges for water, sewer and transportation. The transportation SDC is estimated at \$14,758.03.
- (2) Any special features of the site (such as topography, hazards, vegetation, wildlife habitat, archaeological sites, historic sites, etc.) have been adequately considered and utilized.

## **FINDINGS OF FACT**

- 2.1 <u>Topography.</u> According to city contour maps, the subject property is at 210 feet elevation. The property is flat.
- 2.2 <u>Floodplain</u>. The subject property does not lie within a floodplain as shown on FEMA/FIRM Community Panel No. 410137 003F (July 7, 1999).
- 2.3 <u>Wetlands.</u> The U.S. Department of Interior, Fish and Wildlife Service, National Wetland Inventory Map (dated 1994) (Albany Quad) shows no wetlands on the subject property. There is no local wetland inventory for this area.
- 2.4 <u>Vegetation.</u> The site has one large tree, measuring 30 inches in diameter, in the southwest corner (front yard) near 5th Avenue. The site plan shows that this tree will be retained and protected during construction.



7 require all new construction to be reviewed. The Landmarks Advisory Commission (LAC) met on July 23, 2002, to review the proposed new building design and approved it with minor conditions. They concurred that the house is non-contributing to the Monteith district. The property owner is also participating in the State Historic Preservation Office's (SHPO) special assessment program, which requires a review by the state. The SHPO has approved the proposed building design and location.

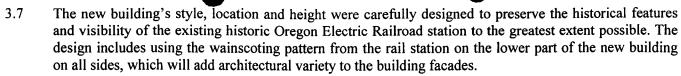
#### **CONCLUSIONS**

2.5

- 2.1 The significant tree in the southwest corner of the site will be saved.
- 2.2 The property is in the Hackleman historic district. The structure on this property is a historic contributing resource. New construction in the district was reviewed and approved for compatibility with existing historic resources.
- 2.3 There are no other special features on this site. This criterion is satisfied.
- (3) The design and operating characteristics of the proposed development are reasonably compatible with surrounding development and land uses, and any negative impacts have been sufficiently minimized.

## **FINDINGS OF FACT**

- 3.1 The property is zoned Lyon-Ellsworth (LE), a commercial zone in the Central Albany planning area. The surrounding land uses include single-family residential properties (zoned Hackleman Monteith) to the east, apartments to the north and south, and a car sales lot and offices to the west. The building is currently being used as a restaurant. Planning staff is unaware of any complaints about the restaurant.
- 3.2 <u>Building Orientation</u>. New commercial buildings shall be oriented to existing or new public streets by placing buildings and their public entrances close to the street so that pedestrians have a direct and convenient route from the street sidewalk to building entrances. [ADC 8.330]
- 3.3 The existing Oregon Electric Railroad building is oriented to 5th Avenue. The site plan shows that the proposed building addition is located in the northwest corner of the site, between the existing building and Lyon Street. The building is oriented to both Lyons Street and 5th Avenue, with windows and a door on each of these street-facing facades.
- 3.4 The main customer entrance to the existing restaurant is from 5th Avenue. There is also a customer entrance from the parking lot on the north side of the building. The new building addition will have doors facing 5th Avenue and also Lyon Street, but the main restaurant entrance will continue to be through the Oregon Electric Railroad building on 5th Avenue.
- 3.5 The building addition is proposed to be 17 feet 8 inches tall, which is shorter than the main building on the property (the station is 24 feet in height). The addition is proposed to be set back approximately 30 feet from the front façade of the main Oregon Electric Railroad building (5th Avenue side). The proposed building location and height will make it easy for customers to find the main entrance through the existing historic train station.
- 3.6 General Building Design. New commercial buildings shall provide architectural relief and interest with emphasis at building entrances and along sidewalks, to promote and enhance a comfortable pedestrian scale and orientation. Walls visible from a public street shall include a combination of architectural elements and features such as offsets, windows, entry treatments, wood siding, brick stucco, synthetic stucco, textured concrete block, textured concrete, and landscaping. [ADC 8.340]



The site plan shows that an outside dining courtyard is proposed on the south side of the building addition and just west of the existing historic train station. This will add visual variety and help create a pleasant pedestrian environment and a welcoming building.

- Parking Location. On sites smaller than 3 acres, off-street parking shall be located to the side or rear of the building(s) except where it is not feasible due to limited or no street frontage or where there are access restrictions. The subject property is approximately 21,000 square feet. Parking for customers is located on the east and north sides (to the side and rear of the existing building), and not in the 5th Avenue or Lyon Street front yards.
- 3.9 <u>Transparency</u>. Ground-floor windows (including doors) shall be provided along building frontages adjacent to sidewalks. For this development, the Lyon Street façade is to provide 75% windows or transparency at the pedestrian level in the LE. The applicants have requested a variance to the minimum transparency requirement because the design is compatible with the historic resource on the property and the Landmarks Advisory Commission and State Historic Preservation Office approved the proposed design. (See the Variance review at the beginning of the staff report.)
- 3.10 <u>Pedestrian Amenities</u>. All new commercial structures shall provide pedestrian amenities. A list of acceptable pedestrian amenities is in the Code. The number of pedestrian amenities required for a development less than 5,000 square feet is one. [ADC 8.360]

The new building is proposed to be 1,833 square feet, so one pedestrian amenity is required. The site plan shows an outdoor dining courtyard located in front of the proposed addition and 5th Avenue and between the existing railroad building and Lyon Street. The courtyard is proposed to be gated with an iron fence with brick posts. Tables and chairs are proposed within the courtyard. The fence design is compatible with the historic railroad building and the area.

- 3.11 <u>Pedestrian Connections</u>. Walkways shall connect building entrances to streets adjoining the site and to transit stops. Pedestrian connections to adjoining properties shall be provided except where such connection is impractical. Pedestrian connections shall connect the on-site circulation system to existing or proposed streets, walkways, and driveways that abut the property. [ADC 8.370]
- 3.12 Existing public sidewalk connects pedestrians from Lyon Street and 5th Avenue to the building entrance and to the closest transit stop. A concrete pad connects the building entrance on 5th Avenue to the sidewalk.
- 3.13 <u>Setbacks</u>. There is no minimum front or side yard setback in the LE zone. The new building is proposed to be set back 5 feet 3 inches from the west property line (Lyon Street side) and 58 feet from 5th Avenue. The proposed setback is similar to other setbacks in the zone. This setback standard is met.
- 3.14 <u>Lot Coverage</u>. The maximum lot coverage in LE is 100%. The proposed development will result in 70% lot coverage. This standard is met.
- 3.15 <u>Landscaping within Front Yards</u>. [ADC 9.140(2)] The landscape standards for commercially zoned property require that all yards adjacent to a street (exclusive of access ways and other permitted intrusions) be landscaped prior to issuance of an occupancy permit. The minimum landscaping acceptable per 1,000 square feet of required yard area in all commercial districts is as follows:
  - a. One tree at least six feet in height; and
  - b. Five five-gallon or eight one-gallon shrubs, trees or accent plants; and



c. The remaining area treated with attractive ground cover (e.g., lawn, bark, rock, ivy, and evergreen shrubs).

The site is already developed and landscaped. In the LE zone there is very little required front yard, and this development exceeds the minimum landscape yard requirements. The proposed building addition will reduce the area of the existing front yards to approximately 4,000 square feet.

The site plan shows four trees, approximately 12 shrubs and 6 planter boxes in the yards along Lyon Street and 5th Avenue. The application indicates additional shrubs will be planted along the edge of the new addition.

The existing and proposed front yard landscaping satisfies the minimum requirements.

- 3.16 Other Compatibility Details. Undesirable impacts produced on the site, such as noise, glare, odors, dust or vibrations have been adequately screened from adjacent properties. [ADC 8.390]
- 3.17 <u>Lighting</u>. The application states that existing roof lights, flood lights and wall sconces around the existing station (as indicated on the site plan) will be retained. These existing lights do not reflect glare on adjacent properties. The site plan and application indicate additional lights will be provided around the new addition to maintain the same level of lighting as currently exists.
- 3.18 <u>Refuse Area.</u> The refuse area is already enclosed and will remain where it is. The elevation plans do not show any exterior vents or mechanical devices. If any mechanical devices do end up along the exterior of the property, they must be screened from the adjacent public view prior to occupancy. The proposed addition does not appear to produce any undesirable impacts for nearby residences.

## **CONCLUSIONS**

- 3.1 The proposed building addition is oriented to both Lyon Street and 5th Avenue. Off-street parking is located behind and to the side of the existing and proposed buildings. The location of the addition continues to make the main entrance to the restaurant easily distinguishable on 5th Avenue. The minimum orientation threshold standards are met.
- 3.2 All sides of the building have windows and architectural variety.
- 3.3 The proposed courtyard satisfies the pedestrian amenities requirement. Adequate pedestrian connections are provided to the public sidewalk network. This criterion is met.
- 3.4 There does not appear to be a need for additional screening of unsightly exterior improvements or features.
- 3.5 The existing site landscaping meets the minimum landscaping requirements for required yards.
- Criterion (4) Parking areas and entrance-exit points are designed to facilitate traffic and pedestrian safety and avoid congestion.

## FINDINGS OF FACT

4.1 <u>Access and Circulation</u>. The site plan submitted by the applicant shows an entry driveway from 5th Avenue to the parking lot. The parking lot exit is currently to the alley north of the property, between 4th and 5th Avenues.

To clarify that the driveway to the alley is an exit only, an "Exit Only - Do Not Enter" sign is needed for the driveway to the alley.

- 4.2 <u>Pedestrian Walkways</u>. The entrance to the proposed building addition is through the main building.
- 4.3 On-Site Parking Spaces. Developments within the Downtown Assessment District are not required to provide off-street parking. [ADC Article 14, Table 3] This property falls within the Downtown Assessment district and therefore does not need to provide a minimum number of on-site parking spaces.
- The site plan proposes elimination of 4 on-site parking spaces and reconfiguring the site's driveway to the alley along its north boundary. Parking spaces within the site's parking lot are angled, and use a one-way travel aisle. The entrance to the lot is from 5th Avenue, and the exit is to the public alley along the site's north boundary.
- 4.5 <u>Parking Lot Landscaping</u>. A new planter is shown on the site plan at the west end of the row of parking stalls along the north property line. The planter needs to be landscaped with the following minimum requirements. Curbed planters shall be at least 5 feet in width. Each planter shall contain:
  - a. 1 tree at least 10 feet high at the time of planting, and
  - b. decorative ground cover containing at least two shrubs for every 100 square feet of landscape area. [ADC 9.150(1)]

The site plan does not show any landscaping in the new planter adjacent to the parking lot exit. Either the site plan may be modified to show how the minimum landscaping requirements will be met, or a landscape plan must be submitted.

- 4.6 <u>Landscape Maintenance</u>. It shall be the continuing obligation of the property owner to maintain required landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained. [ADC 9.200]
- Parking Lot Striping. Lots containing more than two parking spaces must have all required spaces permanently and clearly marked (painted line width is minimum 4 inches). If parking spaces for motorcycle parking, compact and disabled parking are provided, they shall be so designated within the stall. Parking for the disabled shall be in conformance with the Oregon State Structural Specialty Code. [ADC 9.120(8); (11) and (12)]
- 4.8 Parking Lot Drainage. Adequate drainage shall be provided to dispose of the run-off generated by the impervious surface areas of the parking lot. Provisions shall be made for the on-site collection of drainage waters to eliminate sheet flow of such waters onto sidewalks, public rights of way, and abutting private property. [ADC 9.120(4)] The Public Works Engineering Division will review and approve the on-site drainage system for the site in conjunction with the plans for relocating the public sanitary sewer.
- 4.9 <u>Bicycle Parking</u>. The development is not adding parking spaces and therefore no bicycle parking spaces are required to be added. [ADC 9.120(13)] The site plan does not show any bicycle racks.
- 4.10 <u>Vision Clearance</u> at driveways, intersections and on right-of-way curves. [ADC 12.180] No trees, shrubs, fences, or signs may be located within any vision clearance area which prohibits structures or planting that would impede visibility between the heights of two feet and eight feet. A clear vision area shall consist of a triangular area, two sides of which are lot lines or a driveway, and the third side of which is a line across the corner of the lot joining the non-intersecting ends of the two sides. For a commercial driveway, the measurement along the lot line shall be 20 feet.

## **CONCLUSIONS**

- 4.1 An "Exit Only Do Not Enter" sign is needed at the east driveway on 7th Avenue.
- 4.2 No parking lot landscaping is shown on the plan.

## **CONDITIONS**

- 4.1 **Prior to building occupancy**, the applicant shall install an "exit only do not enter" sign at the site's driveway access to the alley.
- 4.2 **Prior to building permit approval,** please submit a plan indicating how the parking lot planter will be landscaped.
- 4.3 **Prior to building occupancy**, the applicant shall install the required parking lot landscaping of one tree at least 10 feet high at the time of planting and decorative ground cover containing at least two shrubs for every 100 square feet of landscape area.
- 4.4 <u>Landscape Maintenance</u>. It shall be the continuing obligation of the property owner to maintain required landscaped areas in an attractive manner free of weeds and noxious vegetation. In addition, the minimum amount of required living landscape materials shall be maintained. [ADC 9.200]

Attachment(s): Notice of Decision, Information for Applicant

\\GENESYS\Data\Planning\Current\2002\02sp30s.doc





# Attachment D.36

# COMMUNITY DEVELOPMENT DEPARTMENT

333 Broadalbin Street SW, P.O. Box 490, Albany OR 97321

Ph: (541) 917-7550 Fax: (541) 917-7598

## NOTICE OF TENTATIVE DECISION

DATE OF NOTICE:

September 9, 2002

FILE:

SP-30-02 and VR-10-02

TYPE OF REQUEST:

Site Plan Review for construction of a one-story 1,853-square-foot building

addition to a restaurant, to be used as a banquet/meeting room.

Variance to the minimum window requirement on streets adjacent to

sidewalks.

Historic Review. The Landmarks Advisory Commission approved the design for the building on July 23, 2002 (File HI-06-02). A review was necessary

because the property is in the Hackleman Historic District.

**REVIEW BODY:** 

Planning Staff, Anne Giffen, AICP

OWNER/APPLICANT:

Tim Siddiqui; 133 5th Avenue SE; Albany, OR 97321

APPLICANT REP

Don Johnson; DJ Architecture; 201 1st Avenue NW; Albany, OR 97321

ADDRESS/LOCATION:

133 5th Avenue SE

ASSESSOR MAP/TAX LOT:

Linn County Assessor's Map No. 11S-3W-7BA; Tax Lot 800

ZONING:

LE (Lyon Ellsworth)

On August 15, 2002, a Notice of Filing of this application was mailed to surrounding property owners for comment. Later in the review process, it was discovered that the site plan did not meet the minimum window requirements on the Lyon Street façade, and the applicant filed for a variance. This action changed the review process to give the affected parties a second opportunity to comment.

On September 9, 2002, the City of Albany Community Development Director granted TENTATIVE APPROVAL WITH CONDITIONS of the above Site Plan Review and Variance applications. The City based its decision upon demonstration of conformance with the applicable review criteria listed in the Albany Development Code. The supporting documentation relied upon by the City in making this decision is available for review at City Hall, 333 Broadalbin Street SW.

If you wish to propose modifications to the proposed conditions of approval or request a public hearing on the project, you must do so in writing by 5:00 p.m. on September 20, 2002. If no one proposes modifications to the conditions or requests a public hearing by 5:00 p.m. on September 20, 2002, the tentative decision will become final. Once the project has final approval, it is valid for three years unless substantial construction of the project has been accomplished within that time.

The staff report is enclosed with this Notice of Decision. If you wish to speak to someone about this project, please contact planners Anne Giffen or Don Donovan at (541) 917-7550.

Community Development Director Helen Burns Sharp

Enclosure: Staff Report

## SUMMARY OF CONDITIONS OF APPROVAL - FILES SP-30-02/VR-10-02 achiment D.37

(See Staff Report for background findings related to these conditions.)

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None.

#### SITE PLAN

#### **Public Facilities**

- 1.1 **Prior to building occupancy**, the applicant must install a grease interceptor that will meet City Building Division regulations.
- 1.2 **Before a building permit will be issued for this project,** the applicant must submit a detailed storm drainage plan to the Engineering Division for review. The plan must show how storm water runoff from the proposed improvements and modifications to the site will be accommodated, and how the runoff will be properly routed to an approved discharge point.
- 1.3 **Before a building permit will be issued for this project,** the applicant must pay any necessary systems development charges for water, sewer and transportation. The transportation SDC is estimated at \$14,758.03.

## Special Features of the Site

None.

## Compatibility

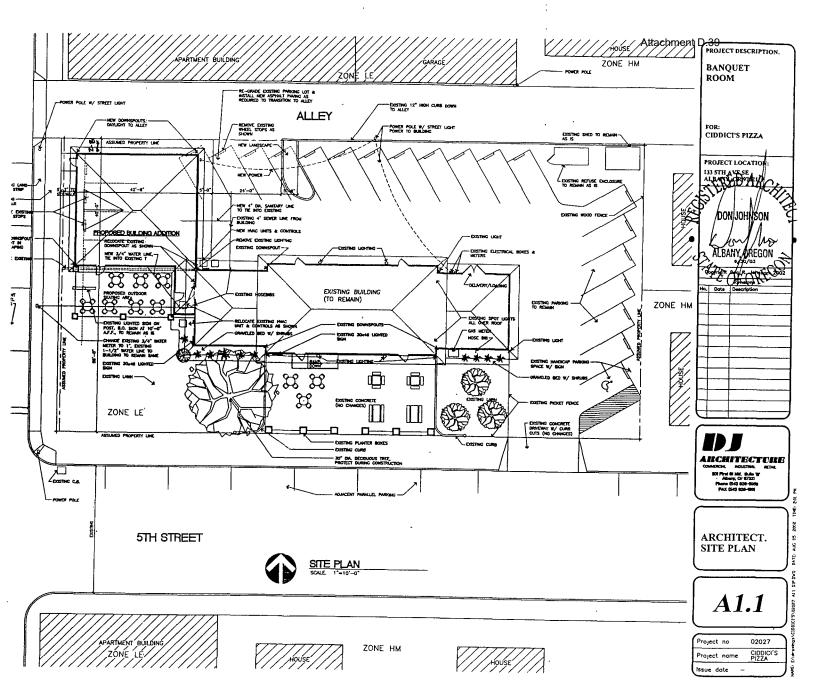
None:

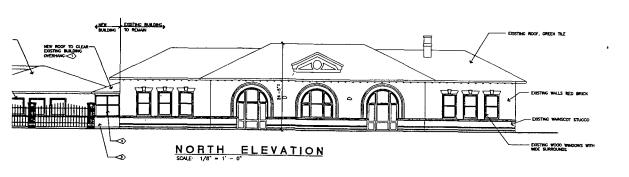
#### Traffic Circulation and Pedestrian Safety

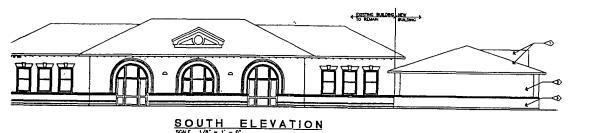
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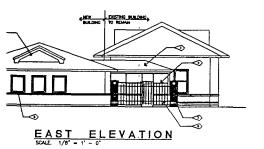
# SITE PLAN MAP - FILE SP-30-02/VR-10-02 (Subject to Conditions of Approval)

ELEVATIONS – FILE SP-30-02 (Subject to Conditions of Approval)











		EXTERIOR F	INISH	SCHEDILLE	
NO	ПЕМ	MATERIAL	FINISH	COLOR	NOTES
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҈	MALL	DFS	FACTORY	MATCH EXISTING BUILDING	
ಶ	WAINSCOT	DFS	FACTORY	MATCH EXISTING BUILDING	MATCH HEIGHT OF EXISTING BUILDING
ಃ	STOREFRONT	ALIMHUM	FACTORY	-	T
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Attachment D.40

PROJECT DESCRIPTION

BANQUET

ROOM

FOR
CIDDICT'S PIZZA

PROJECT LOCATION
133 STILL VE SE

ALBANY OREGON

DON JOHNSON

ALBANY OREGON

No Date Description

ARCHITECTURE
COMMING. - SOUTHM. - ACM.
SOLVER B. M. - ACM.
There Solver B. - ACM.

BUILDING ELEVATIONS

A8.1

Project no 02027
Project name CIDDICI'S PIZZA
Issue date -